



# **Solar for Health (S4H) innovative financing feasibility study in Liberia, Malawi, Namibia, Zambia and Zimbabwe**

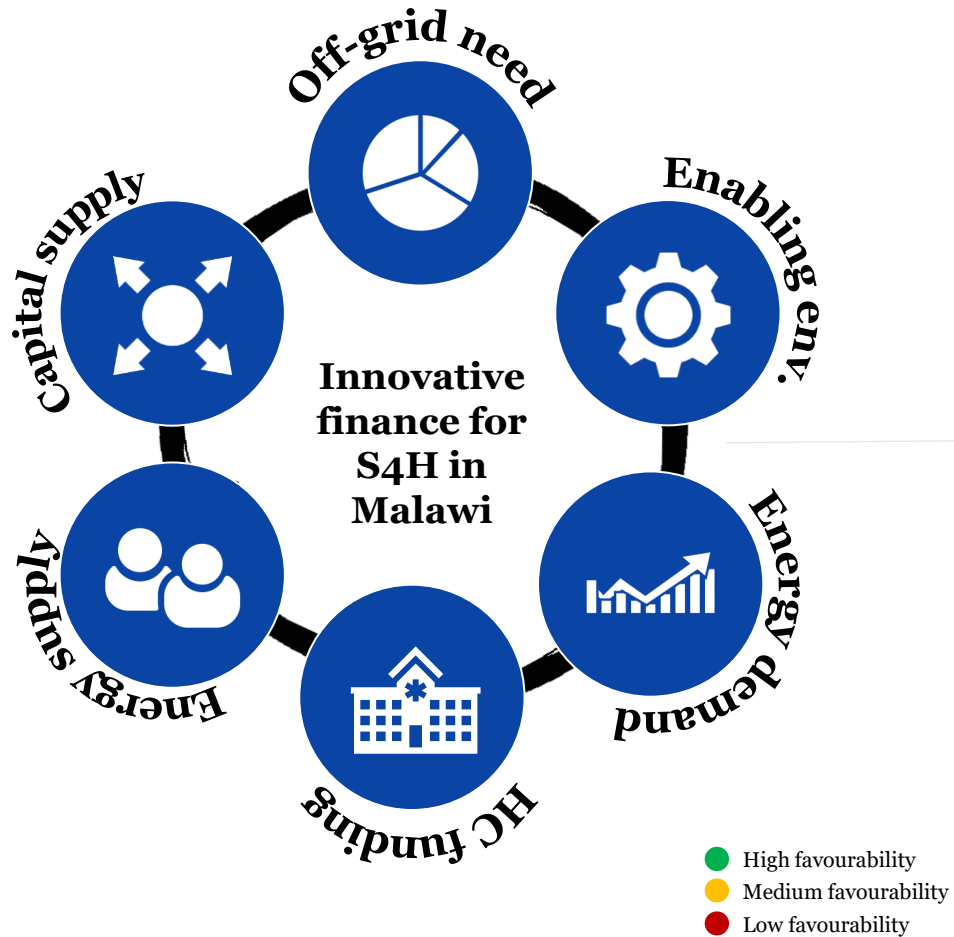
**UNDP PRC/ZWE/RFP/0008/7/8/2019**

***Malawi – country report***

***September 2020***



*Deploying existing donor funding as concessional capital can strengthen the investment case for local energy companies, but guarantees will be needed to reduce risk of GoM as energy off-taker given weak fiscal position*



Electricity access is extremely low especially in rural areas (4% electrification). Even though 80% of the population lives <5 km from the grid, only 30% of the population is to be grid-connected by 2030, leaving space for off-grid solutions.



Underfunded infrastructure and poor investment environment represent a considerable bottleneck, however, recent positive RE regulatory changes and stable political environment can increase attractiveness of renewables in Malawi.



Only 36% of health centres and 25% of clinics are connected to the grid, moreover, due to its unreliability they often have to seek workaround solutions to access energy, such as costly diesel generators or unsystematically donated solar panels.



Due to a very constrained fiscal space, the GoM cannot afford to fund the health system (consisting predominantly of public facilities), heavily relying on donor capital (well coordinated in the health sector among several bilateral donors).



Nascent sector with limited number of local companies having the capacity and capabilities to take on larger contract sizes. Though numerous international players start entering the country attracted by the growing off-grid market.



Extremely limited presence of private investors in Malawi due to underdeveloped market and few investment opportunities. Some development initiatives (notably from DFIs) effectively compensate for the lacking private capital.





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*Electrification rate in Malawi is extremely low, therefore a rapid scaling of an off-grid solution for c.70% of the population by 2030 will be required to reach a largely dispersed/low-density rural population*

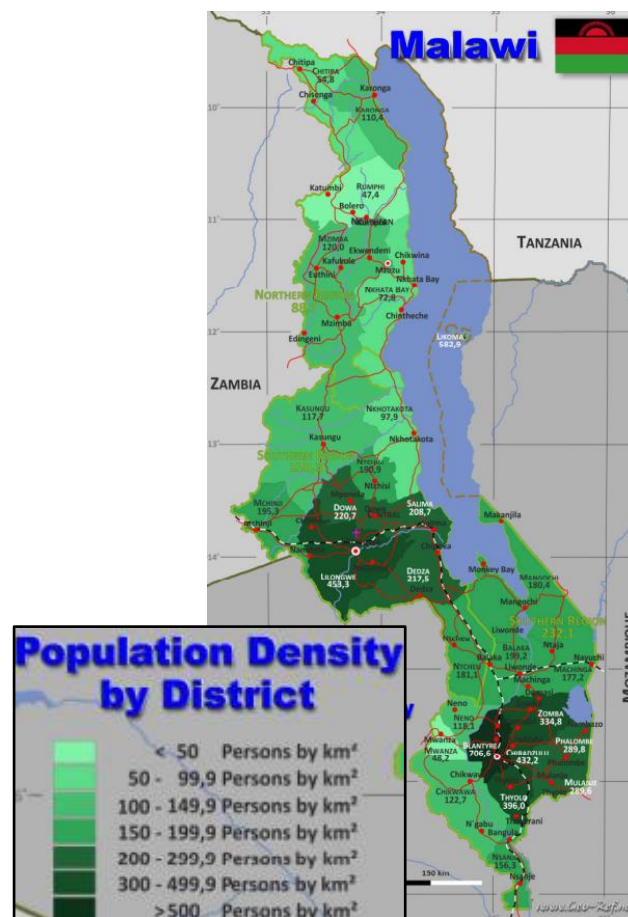
## General figures

Population	18 million (81% rural)
Land size	118,484 km <sup>2</sup>
GDP/ Cap (PPP) 2018	US\$371 (189/194)
Ease of doing business ranking	109 /190

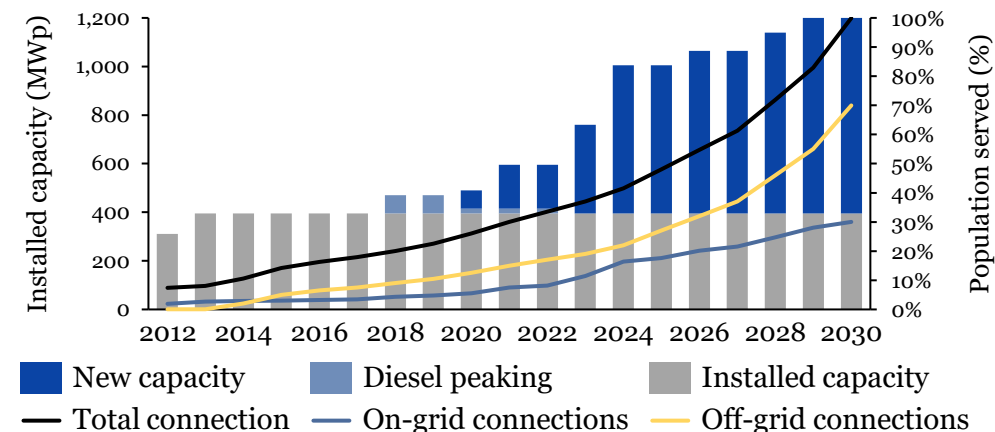
## Electricity related figures

Electrification	11% of total population
Rural grid electrification	4%
Electricity price	US\$0.113/kWh
Installed capacity	395 MWp
Access to off-grid solar devices	13%
Availability of fin. services index <sup>3</sup>	3.75

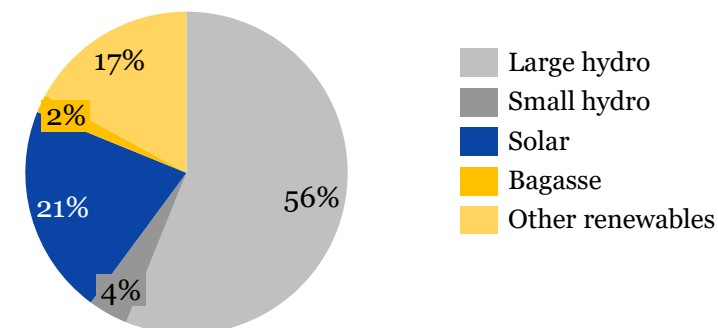
## Population density by district <sup>1</sup>



## Forecast of energy capacity need by source (2012-30)<sup>2</sup>



## Renewable energy generation capacity target (2030)<sup>2</sup>



<sup>1</sup> "Malawi Population & Housing Census" 2018

<sup>2</sup> "SEforAll Action Agenda" 2017

<sup>3</sup> The extent to which financial sector provides a range of financial products & services to businesses (1 = not at all; 7 = wide range); world median = 4.4

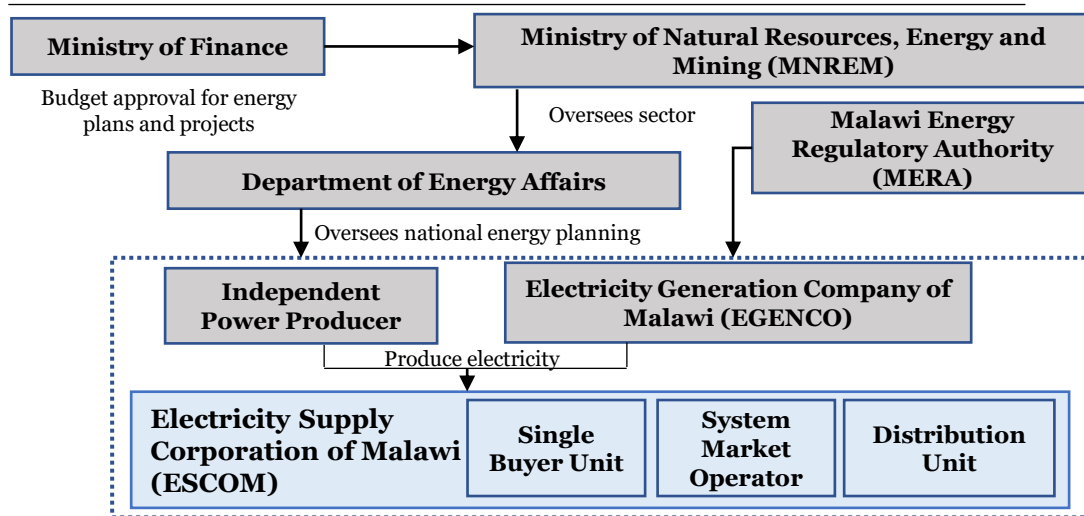
[https://www.usaid.gov/sites/default/files/documents/1860/Malawi\\_-\\_November\\_2018\\_Country\\_Fact\\_Sheet.pdf](https://www.usaid.gov/sites/default/files/documents/1860/Malawi_-_November_2018_Country_Fact_Sheet.pdf)

Source: Ministry of Natural Resources, Energy, and Mining; World Bank; Power Africa; Rocky Mountain Institute; KOIS analysis

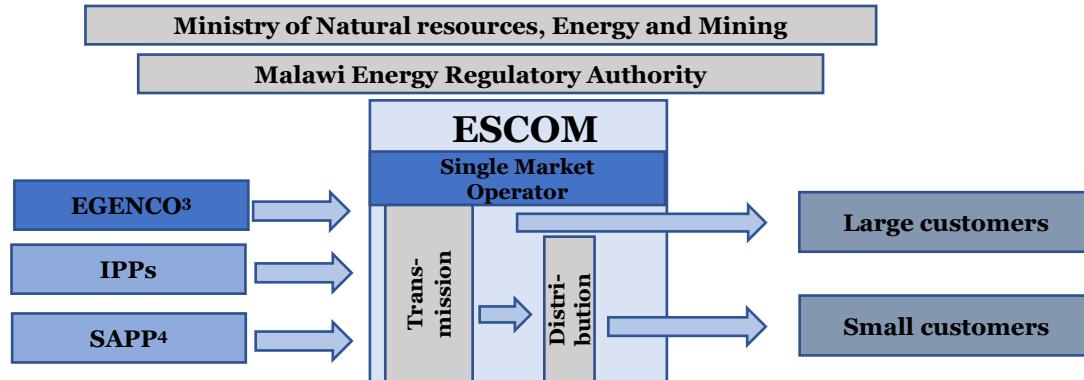


*Malawi has strengthened its energy sector strategic planning, including renewable energy and rural electrification policy reforms, to promote new project development and to meet its energy access needs*

## Institutional framework of energy sector in Malawi<sup>1</sup>



## Structure of the Malawi power sector<sup>2</sup>



### - MNREM provides overall policy oversight and is committed to strategic planning in the renewable energy sector:

- Energy Regulation Act (2004): Promotes the exploitation of RE resources
- National Renewable Energy Strategy (2017): Discusses feasibility and necessary action steps to achieve targets for on and off-grid electrification
- National Electrification Strategy (2018): Sets out the technical, institutional and financial pathway to achieving Malawi's electricity vision (notably through increased private sector engagement)
- National Energy Policy (2018): Establishes guiding framework to increase engagement with private sector and enable increased RE deployment

### - Additional initiatives aim to complement the implemented regulations:

- Unbundling of ESCOM into two separate entities – power generation (EGENCO) and distribution (ESCOM) – to facilitate more efficient operations of the power market and create enabling environment for independent power producers (IPP)
- IPP framework (2017): Feed-in tariffs, IPP selection and onboarding framework in place (i.e., cost of energy is negotiated on case by case basis, currently c.US\$0.1/kWh)
- ESCOM T&D Capital Investment Projects: Outlines 5-year transmission & distribution pipeline to increase grid capacity
- Integrated Resource Plan: Proposes project pipeline to align private sector with national priorities

### - The GoM developed the Malawi Rural Electrification Programme (MAREP) to specifically target peri-urban and rural electrification:

- MAREP is a part of Government's effort to reduce rural poverty and is funded by the Rural Electrification Fund which in turn is funded through a 4.5% levy on energy sales

<sup>1</sup> Rocky Mountain Institute | <sup>2</sup> World Bank: <http://documents.worldbank.org/curated/en/313871549533419539/pdf/Concept-Project-Information-Documents-Integrated-Safeguards-Data-Sheet-Malawi-Electricity-Access-Project-P164331.pdf> | <sup>3</sup> Electricity Generation Company – Malawi's parastatal company generating 350 MW of electricity | <sup>4</sup> Southern African Power Pool – cooperation of energy companies  
Source: Rocky Mountain Institute; World Bank; UNDP; KOIS analysis





*While additional policy and regulatory measures to address some key obstacles within the energy sector are currently underway, GoM needs to further increase transparency to dispel the risks perceived by investors*

## Malawi uses 4 different strategies to reach its electrification targets, each of them comes with a set of challenges

According to the **grid extension strategy** it is possible to connect up to 40% of the population to grid (i.e., 80% of the population lives within 5km of grid) investing c.US\$100m in grid extension. However, financial sustainability is problematic, as (i) the current tariff does not reflect the actual electricity cost (i.e., tariff MWK73.2/kWh vs. true cost MWK123.9/kWh), (ii) connection cost is relatively high and (iii) ESCOM does not currently have sufficient capacity.

While **IPP strategy** is currently seen as a way to increase overall power generation and diversify its sources (i.e., notably increasing the share of RE), the DEA/ESCOM cumbersome tendering process and ESCOM's high payment risk represent important bottlenecks.

**Mini-grid strategy**, as an alternative for high-density locations where grid is not expected to arrive soon (i.e., >10km from grid, >750 population), is still too costly (e.g., average cost is 65% higher than East Africa benchmark with US\$5,700/kWp) and requires concessional capital to cover CAPEX, therefore is not attractive for commercial investors.

**Off-grid standalone strategy** aims to cover the 70% of population without future grid access via decentralised energy solutions, though it has to face numerous issues, such as low ability to pay of the population, lacking quality standards, insufficient know-how of local installers/operators and low access to the technologies in rural settings.

## GoM has recently launched several efforts to mitigate these challenges

### Renewable Energy Act

Currently in development within MNREM, to be implemented by the end of 2020 to help MERA enforce policies on the ground (e.g., currently unable to give fines)

### Continued efforts to ensure accessibility and quality of SE hardware

Introduction of 0% VAT and abolishment of import duties on SE products; MERA in charge of enforcement of local SE quality standards (with support from Mzuzu University)

### Implementation of the IPP framework

~10 PPAs with IPPs have been processed (3-4 currently in the process of implementation); tendering process taking on average 3 months

## Recommendations for long-term energy sector development

### Contracts & licensing

- Streamline permitting process by publicising action steps
- Expedite establishment of external single buyer unit to help build the SE market
- Help expedite and strengthen solicited bid process by sharing resources with developers

### Tax incentives & hardware cost reduction

- Enforce consistent and quick customs clearing procedures for RE equipment by addressing internal operating challenges
- Provide cost-effective pathways for accessing HW locally by facilitating bulk purchasing and connecting developers with retailers

### Product quality standards & awareness

- Ensure appropriate standards are in place and enforced, ensuring availability of high-quality SE products
- Run awareness programs to develop consumer knowledge



*In spite of weak financial position and poor investment environment, recent positive regulatory changes can help Malawi make use of its natural resources and achieve the 30% energy access target rate by 2030*

### Abundant and underutilised solar and hydro resources

- Malawi's hydro power potential is estimated at 1,280 MWp
- Significant solar potential with an average of 3,000 hours of sunshine per year

### Expansion of national grid

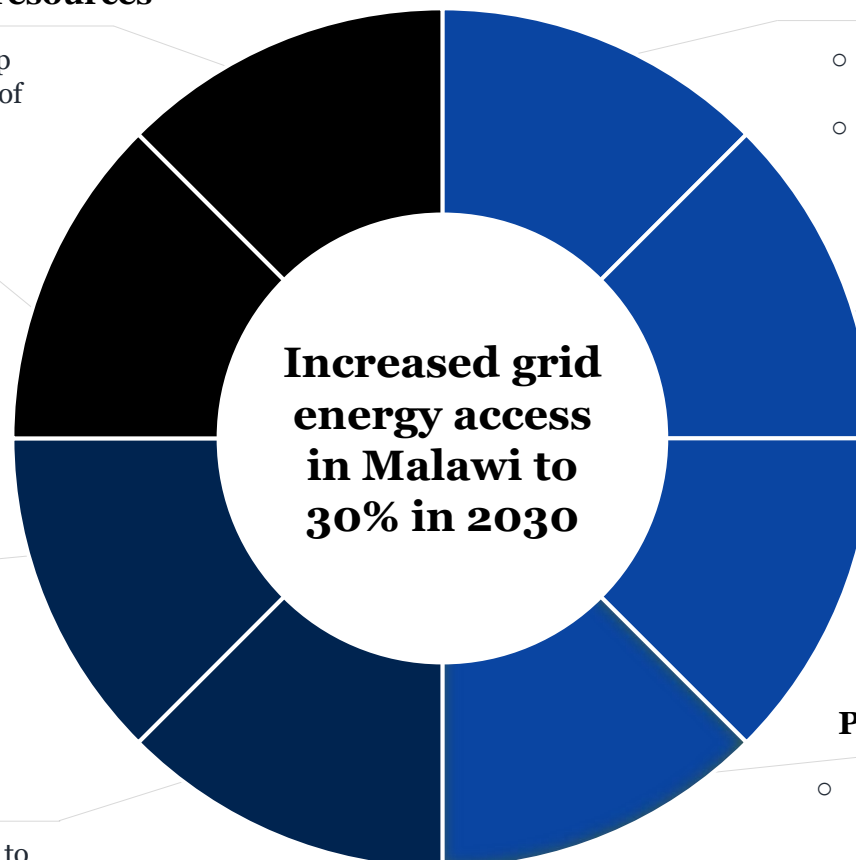
- Electricity connections have grown on average 11.5% in the last 5 years
- Highly dense country makes grid extension the most cost-effective strategy (i.e., ~80% of population lives within 5 km of the grid)

### Power generation at risk of weather volatility

- Current installed capacity is 365 MWp, demand is est. 440 MWp, leaving no room for fluctuations in generation
- Hydro sources are exposed to hydrologic variability

### Government regulatory reforms

- GoM has recently adopted policy and regulatory measures to address several key challenges in RE, yet these need to continue to dispel the risks perceived by investors



### Neglected transmission infrastructure

- Existing transmission infrastructure has operated for decades without proper maintenance
- Growing demand leads to regularly overloading transmission lines and stations, resulting in increased outages

### Relative ease of getting local financing

- Bill collection rate in Malawi has increased to 94%, providing a reliable source of working capital
- Ease of getting credit thanks to clear collateral law and wide scope and depth of credit information

### Weak financial position of national utility

- Increased revenues are needed to improve credit-worthiness and bankability of ESCOM
- Tariffs are not cost reflective and will have to be adjusted

### Poor investment environment for foreign capital

- Energy investments in Malawi have been limited by high cost of transportation, complex bureaucracy, lack of skilled labour, as well as failure to reach the critical size
- Significant preferential treatment for Malawian investors remains a barrier of entry for FDI



## Content

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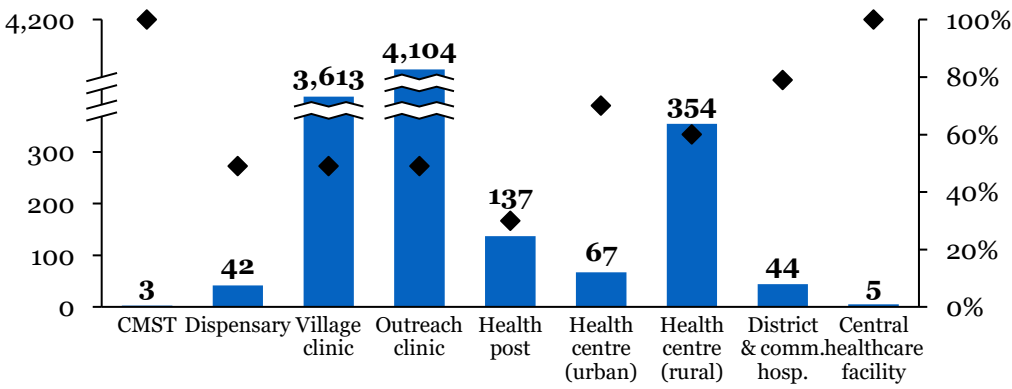
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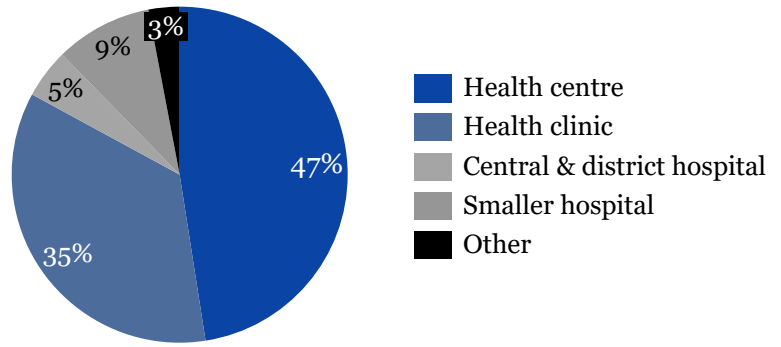


While all larger hospitals in Malawi are connected to the unreliable national grid, majority of smaller facilities lack this access – often not having any other alternative – significantly affecting the quality of services provided

Number of healthcare facilities in Malawi and their % grid connection by type (2019)<sup>1</sup>  
# / %



Structure of public health facilities by type (excl. health posts)<sup>2</sup>  
%

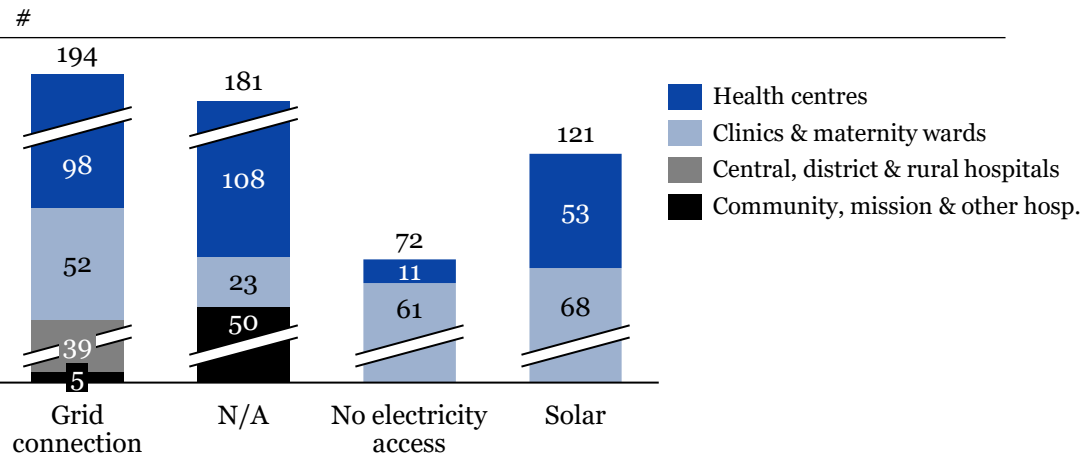


<sup>1</sup> “Power for Health’ Masterplan for Malawi,” UNDP (January 2019)  
<sup>2</sup> Ministry of Health Malawi (February 2020) – the figures exclude health posts, village clinics, dispensaries and CMST  
Source: World Bank; KOIS and Differ analysis

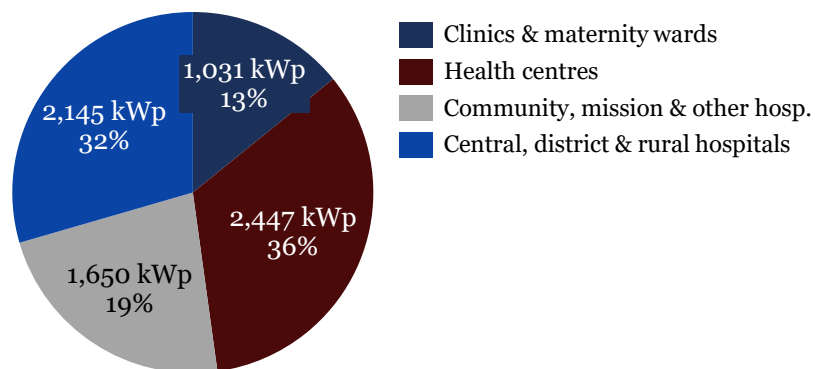
	Clinics and maternity wards	Health centres	Comm., mission & other hosp.	Central, district & rural hospitals
Healthcare facility characteristics				
General description	Basic facility in remote setting for primary health needs (i.e., limited staff, basic storage of medication), maternity	Provides vital services (e.g., obstetric and surgical services), treatment of injuries & infections and maternity	Provides vital services (e.g., obstetric & surgical services), treatment of injuries & infections and maternity	Largest infrastructures for patient capacity (over 120 beds) and wide range of services
Local pop density	Low	Low/Medium	Medium	Medium/High
Patient type	Rural and remote, low revenues	Rural/semi-urban, low revenues	Rural/semi-urban, low revenues	Secondary cities, average to low revenues
Treatment capacity	0-20 beds	10-40 beds	40-80 beds	80 beds and more
Staff size & type	No permanent doctor / full- or part-time primary HC provider	One or more full-time nurses and potentially a part-time physician	Several full-time nurses and 2-3 physicians	Full-time doctors, nurses, and other technical and maintenance staff
Healthcare facility energy needs				
Description of need	Lighting for limited overnight procedures & maintaining the cold chain (vaccines & drugs)	Lighting for basic overnight surgical procedures & maintaining cold chain; using lab, medical equipment and communication	Lighting for complex overnight surgical procedures & maintaining cold chain; using lab, medical equipment and communication	Similar to health centre plus communication with remote HC and hospitals, and using more sophisticated diagnostic devices
Energy need & equipment	10-20 kWh/day (e.g., microscope, lights & small refrigerator, hand-powered aspirator)	20-50 kWh/day (i.e., clinic + basic diagnostic medical equipment)	50-100 kWh/day (i.e., health centre + air conditioning for operating theatre)	100-250 kWh/day (i.e., smaller hospital + communication, more sophisticated diagnostic medical devices)

*We estimate 447 public healthcare facilities need c.7.3 MWp in off-grid installed capacity, of which 39 larger hospitals account for 32% of energy demand, while health centres represent ~49% of all facilities*

## Public health facilities by energy access (2020)<sup>1</sup>



## Installed capacity needed by facility type (public facilities) kWp, % of total



## Public healthcare facilities should be the main focus of S4H in Malawi

- Malawi population is predominantly served by small and dispersed healthcare facilities, often owned and managed by private providers, faith-based organisations (FBO) or non-governmental organisations (NGO) → as these are hard to coordinate due to a high level of decentralisation, we recommend to focus on **568 public healthcare facilities only**
- Only 194 (34%) of these public facilities are connected to the main grid (though grid-connected facilities often have to rely on diesel generators as a backup solution due to frequent power outages), with the other 374 using other energy sources (such as diesel generators or solar<sup>2</sup>) or without electricity access
- Public hospitals and health centers, as well as many clinics, have diesel generators at their disposal and are supposed to receive diesel in-kind from MoH (though this is often delayed/not available, based on Government's current liquidity situation)

## Their current energy need can be met via solar PV standalone systems

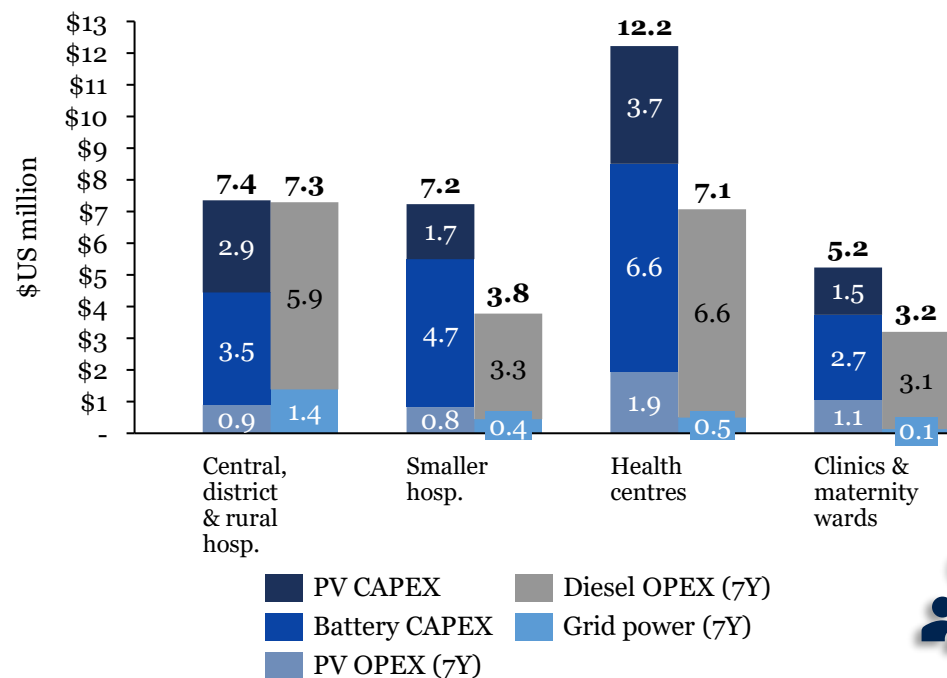
- Rural healthcare facilities have limited access to the national grid and either operate with no energy access or use costly and polluting diesel generators
- In spite of the main grid running mostly along the main roads, connection fees remain prohibitively high (especially when located >1-2km from it), therefore the immediate least-cost electrification option for these facilities is an off-grid electrification via solar PV systems
- For grid-connected facilities, PV standalone systems represent a more stable and reliable option, that can be complemented by other sources when more economical (i.e., grid, diesel)
- Assumptions on energy demand per facility type and corresponding installed capacity need:
  - Central, district & rural (on-grid) hospital: 200 kWh/day; 1 day of autonomy
  - Smaller (e.g., community) hospital: 80 kWh/day; 2 days of autonomy
  - Health centre: 40 kWh/day; 1-day autonomy (on-grid) or 2-day autonomy (off-grid)
  - Clinic/maternity ward: 20 kWh/day; 1-day autonomy (on-grid) or 2-day autonomy (off-grid)

<sup>1</sup> Ministry of Health of Malawi (February 2020) – the figures exclude health posts, village clinics, dispensaries and CMST

<sup>2</sup> 121 public healthcare facilities (health centres and clinics) with previously installed solar are excluded from further analyses  
Source: KOIS analysis

*The all-in cost of electrification of all public healthcare facilities via solar PV standalone systems amounts to US\$32m over 7 years, partly offset by cost savings when compared to diesel generators (c.US\$18.9m)*

**Solar PV investments vs. estimated savings over 7 years**  
US\$m



### Transition from diesel to solar PV can yield important cost savings

- Electrification of all 447 public healthcare facilities using solar PV standalone solution would require an upfront investment of US\$32m (incl. pre-financing of 7 years of O&M)
- Assuming autonomy of 1 day for grid-connected facilities and 2 days for off-grid facilities (incl. smaller hospitals, some of which have grid access) – a central assumption as batteries are the single most expensive component of solar systems
- Estimated amount of initial investment necessary to electrify different-sized healthcare facilities via PV solar standalone systems is based on the following cost assumptions:
  - Larger hospital: 69 kWp installed capacity → US\$166k turnkey cost + US\$4.3k annual O&M cost
  - Smaller hospital: 38 kWp installed capacity → US\$116k turnkey cost + US\$2.8k annual O&M cost
  - Health centre: 14 kWp installed capacity → US\$35-57k turnkey cost (depending on the desired autonomy) + US\$1.7k annual O&M cost
  - Clinic: 8-9 kWp installed capacity → US\$19-38k turnkey cost + US\$1.4k annual O&M cost
- Hypothetical savings of cost of diesel consumption amount up to US\$18.9m, assuming:
  - Diesel consumption is based on all-in cost estimate of US\$0.39/kWh
  - Diesel generators CAPEX is omitted – its addition would result in US\$1.8m of extra savings
  - Negative externalities linked to diesel usage (e.g., carbon emissions) are not considered due to the complexity of their monetisation (though this might be a possibility for UNDP)



### Autonomy is a key question when calibrating size and assessing cost of the solar PV systems

Size of batteries, representing a significant part of the initial investment, varies based on required autonomy of a system (i.e., currently estimated based on 1 and 2-day autonomy). 3-day autonomy for off-grid facilities would increase the cost by almost US\$6.5m (i.e., total initial cost US\$38.5m), whereas reducing it to 0.5 day for all facilities (i.e., both on-grid and off-grid) would decrease it by US\$14m (i.e., US\$18m – lower than the diesel savings alone). The decision about required autonomy should be made with regards to the investment available, as well as to meteorological conditions (i.e., average # of daily sun hours per month).

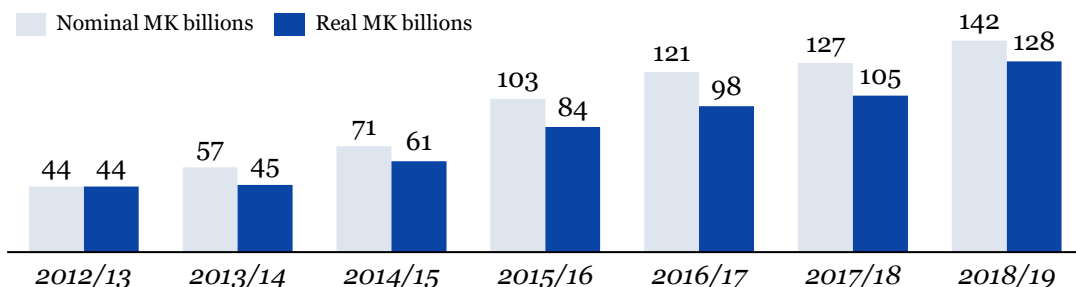




*Poor fiscal environment for healthcare in national budgets poses a significant off-taker risk for ESPs reliant on public payers, moreover the existing donor funding in development budgets is not always deployed effectively*

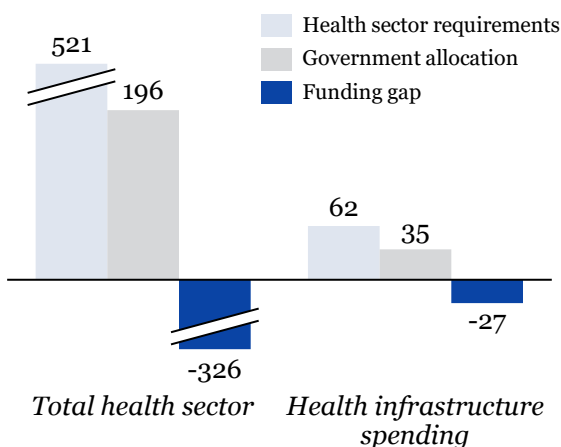
## Health sector spending<sup>1</sup>

Nominal/real MK billions, base fiscal year 2012/13



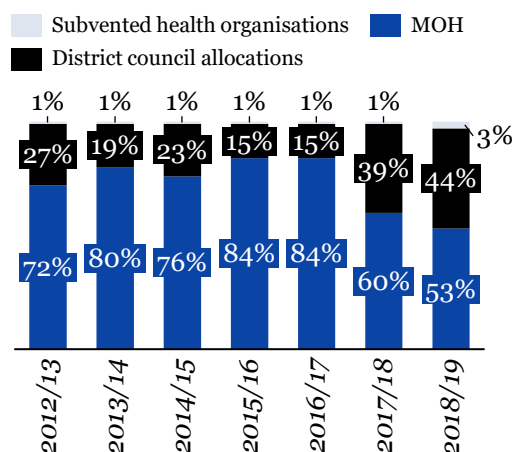
## Health sector spending<sup>1</sup>

US\$m



## Health sector budget, by agency<sup>1</sup>

%



### - Despite health sector spending growth YoY, average per capita health spending in Malawi is one of the region's lowest:

- Current health expenditure per capita in Malawi only reached 38.5% of the SSA average (US\$32.3 vs. US\$82.8) in 2017 – with the gap widening since 2002
- There remain significant overall healthcare funding gaps: in health infrastructure spending, there is a US\$27m funding gap

### - Declining fiscal space leaves little headroom for increased budget allocation:

- MK30b of the budget was allocated to health infrastructure – or 9% lower than the 2017/18 budget in real terms
- Tight fiscal space for health due to weak government revenues and declining on-budget support from donors; GoM has turned to domestic borrowing with current debt repayment charges (c.MKW183b) at 12.6% of total national budget

### - Fiscal decentralisation in the health sector might additionally lead to budget execution challenges and regional inequity:

- 44% of health care budget is now allocated through transfers to district council budgets
- Budget execution challenges might stem from delays in disbursement of funds, leakages and weak financial reporting and accountability at district level; as well as quality of district plans and governance systems (i.e., weak planning and coordination)

### - Development budgets, however, are largely donor funded and centralised/managed directly by MOH:

- 13% of national healthcare budget; c.75% (MKW19b) of development budget comes from donors; though GoM share of budget has been trending upwards since 2016/17
- Health sector faces difficulty absorbing grant funding given poor programme implementation and inefficiencies in portfolio management (e.g., grant implementers used only c.30% of funds disbursed under Global Fund for grant activities from 2009-15; despite total 2017/18 health expenditures 12% over budget, development expenditures were 72% of budgeted)

<sup>1</sup> “2018/19 Health Budget Brief: Malawi”, UNICEF (January 2019)

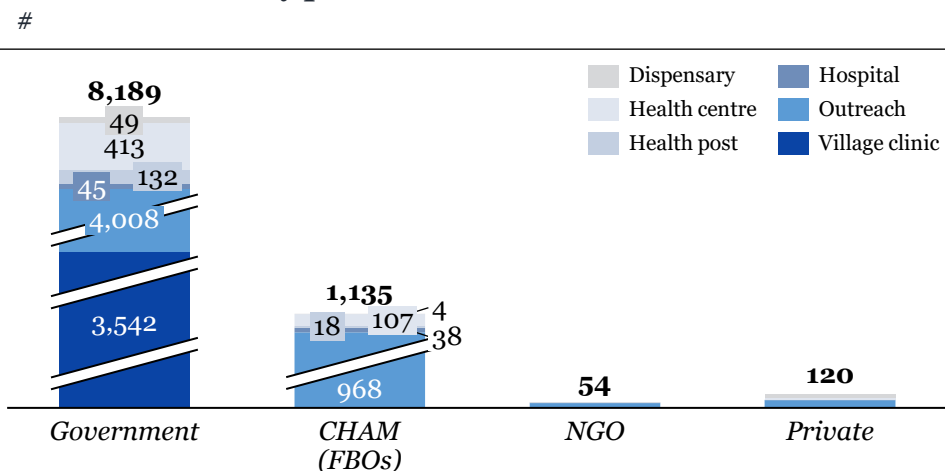
<sup>2</sup> UNICEF’s health sector financing gap estimate excludes ‘significant resources that are channelled to communities through off-budget means’

Source: UNICEF; World Bank; KOIS analysis



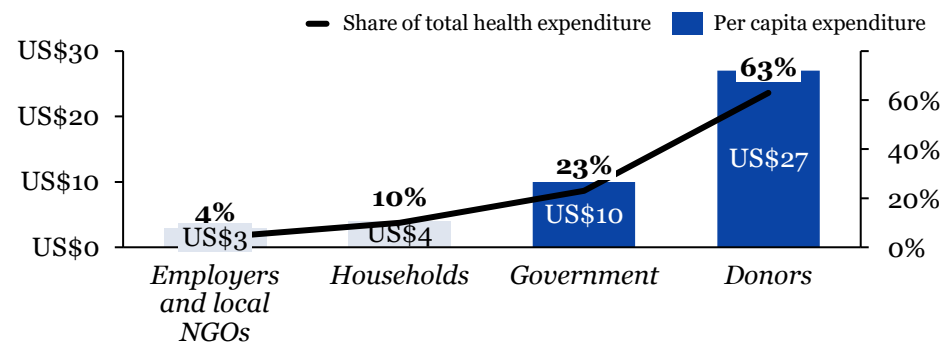
*Malawi's healthcare system is mainly composed of government and faith-based facilities free of charge for patients, with decentralised financing, leading to a complicated oversight and a multi-stakeholder off-taker risk*

## Health facilities by provider (2016)



## Total per capita health expenditure, by funder (2014/15)<sup>1</sup>

US\$, %



## Government and CHAM facilities management

- While Ministry of Health and Population (MoH) and the Ministry of Local Government and Rural Development (MoLH) are jointly responsible for public health service delivery, HC system is decentralised and mostly managed at the district level with own budget and management units
- 86% of health facilities are public (catchment population of 16.3 million people as of 2015) and 12% of health facilities are run by faith-based organisations (catchment population of 6.55 million), though disproportionally providing health services to rural populations (up to 75%)

## Healthcare financing

- Healthcare services are provided free of charge although patient need to cover transport costs if necessary
- MoF allocates budget based on GoM strategy to the MoH and Ministry of Local Government (MoLG). MoH then manages and finance central hospitals while MoLG (via 27 district health offices) is responsible for primary and secondary healthcare
- DHOs provide monthly supplies and pays staff salaries, the HC facilities do not have their own budget
- MoH signs service level agreements (SLAs) with CHAMs to provide agreed-upon basic health services for free (i.e., child/maternal health) which is financed by the Health Service Joint Fund (HSJF)
- Nearly half of the total expenditure at CHAM health facilities with SLAs is from MoH, 39% is from user fees, and the rest is from donor-funded disease projects and/or a variety of Christian organisations and donors
- Development partners cover a large portion of the total health expenditures (62% in 2014-15) either directly either through the HSJF often financing and implementing projects, providing equipment or paying healthcare bills directly. Financial contributions remain limited due to lack of trust in government bodies.
- Malawi has one of the lowest out-of-pocket expenditures on health compared (10%) to 26% on average among a pool of 11 comparable countries in Sub-Saharan Africa<sup>1</sup>

<sup>1</sup> World Bank: <http://documents.worldbank.org/curated/en/355601516177706823/pdf/Expanding-health-care-provision-in-a-low-income-country-the-experience-of-Malawi.pdf>

Source: Ministry of Health & Population; World Bank; KOIS analysis



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*While Malawian off-grid solar market is still concentrated mostly on smaller system providers, there is a growing number of competent local and international ESPs able to provide larger off-grid systems*



<sup>1</sup>The list of energy service providers (local and international) active on Malawian market is not comprehensive  
Source: KOIS analysis



*A mix of concessional country funding with other financing sources can respond to the \$31mil S4H financing need, though several de-risking instruments will be necessary to decrease investors' required rate of return*

- **Malawi funds its energy sector through national budget allocations, concessional country finance and grants, however, these sources are insufficient to fund future energy capacity needs**
  - In order to meet the energy need of its growing population, Malawi will have to triple its generation capacity by 2030
  - Significant absence of investors in Malawi due to underdeveloped market and small investment opportunities, agriculture is the mainstay of Malawi's economy
- **The initial investment outlay can reasonably be provided by the existing energy-financing initiatives currently present in the country**
  - We have identified 6 initiatives, which invested/committed a total of over \$300 million from international donors/development agencies into the energy sector in Malawi (i.e., some of these requiring a public co-investment, to ensure their leverage effect)
  - While commercial banks have been reluctant to investment into the renewable energy sector, it might be possible to get a commercial loan from them too if the right securities are in place
- **Additionally, an integrated project finance approach or other national sources of funding can be used in combination with donor/investor financing to solidify the sustainability of future cash flows**
  - Project-related funding: Repayment of initial investment coming from free cash flows generated from the investment (provided by DFIs, commercial and concessional investors – expecting their respective required rates of return); depending on capacity of consumers to pay, as well as on risk of the project (via debt interest rate)
- **However, some risk mitigation instruments might be necessary to obtain this financing at more favorable terms**
  - A payment guarantee would be used to backstop off-taker payments – to reduce payment risk
  - A set of guarantees (credit, business risk), insurance (political risk) and hedging (foreign exchange risk) might facilitate the investment negotiations

### Barriers to financing include

- Contracts and licensing
  - Permitting process
  - Transparency of PPA process
- Local financing availability
- Implementation Costs

### Potential mitigants

- Well-targeted securities
  - Credit guarantees at appropriate terms
  - Political risk insurance
- Concessional support to decrease the average cost of capital
- Building a good track record could also incentivise the local financial sector in the future



*Climate finance facilities focusing on off-grid energy investment in Sub-Saharan Africa may also be relevant to tap into finance S4H in Malawi*

Fund	Best fit	Who applies	Financing instruments	Application timeframe	Size of investment
Energy 4 Impact	Improving access to finance for early-stage ESPs	Private sector	Equity, debt, grants, TA, credit guarantees, crowdfunding, prizes, business incubators	Can only apply during rounds of call for proposals, currently closed	Up to US\$2m
Interact Climate Change Facility	De-risk commercially viable projects	Private sector	Senior loans and mezzanine debt	Open	€10-45m
Sustainable Energy Fund for Africa (SEFA)	Improving access to finance for early-stage ESPs	Private sector	Grants, equity, TA	Rolling basis	US\$1-3m
InfraCo Africa – Sub Sahara Infrastructure Fund	De-risk commercially viable projects	Private sector	Equity, debt	Open	US\$1-3m
Energy and Environment Partnership in Southern and East Africa	Various	Public sector	Grants, loans and guarantees	Can only apply during call for proposals	US\$0.2-1m





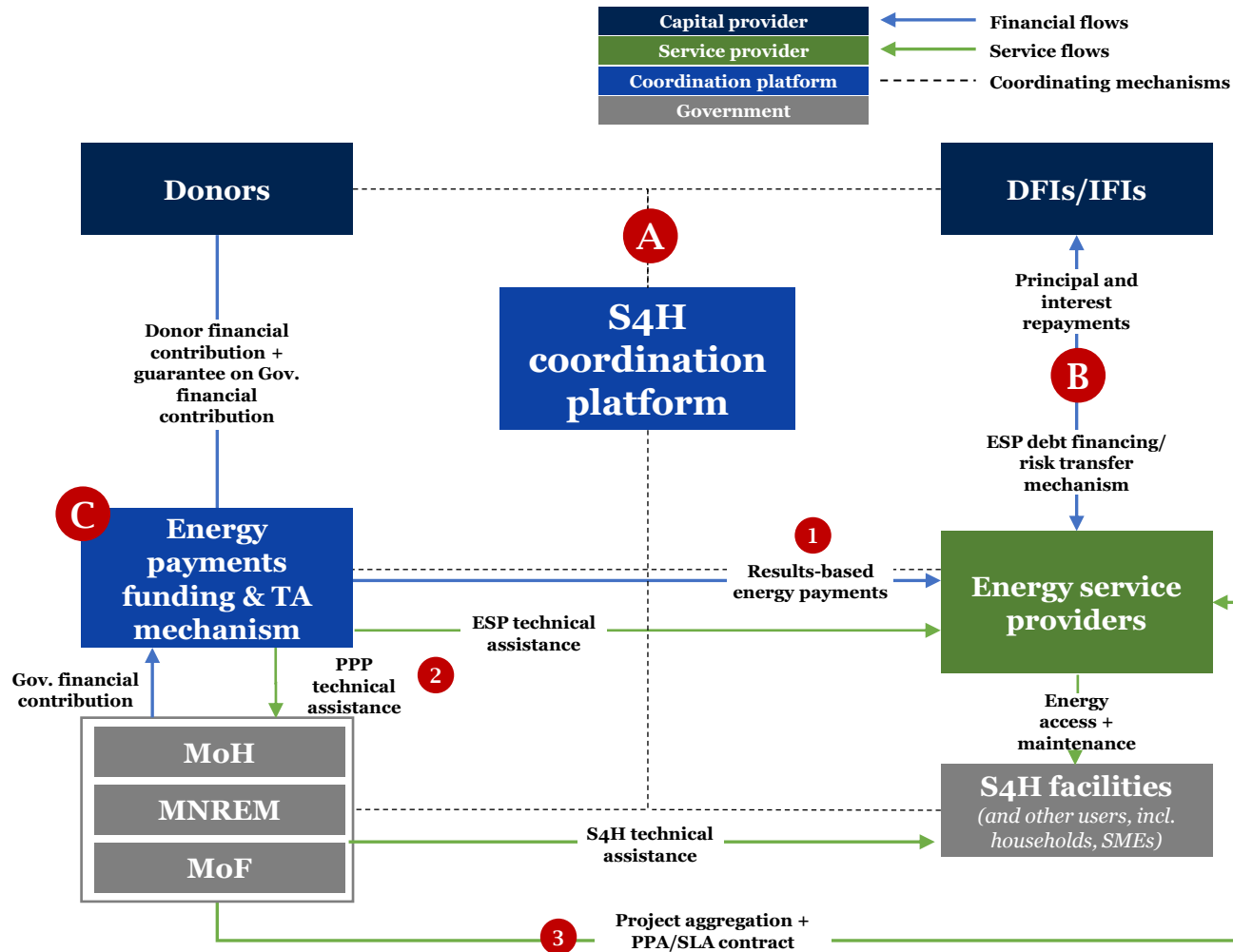
## Content

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- 1 Energy access and regulatory environment
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- 3 Solar energy market & its financing
- 4 S4H financing solution
- 5 Implementation roadmap
- 6 S4H expected impact



*A S4H coordination platform allows to take more calculated risks and deploy more capital in the target markets that would not normally be addressed, while dynamising local private sector and earning a return*



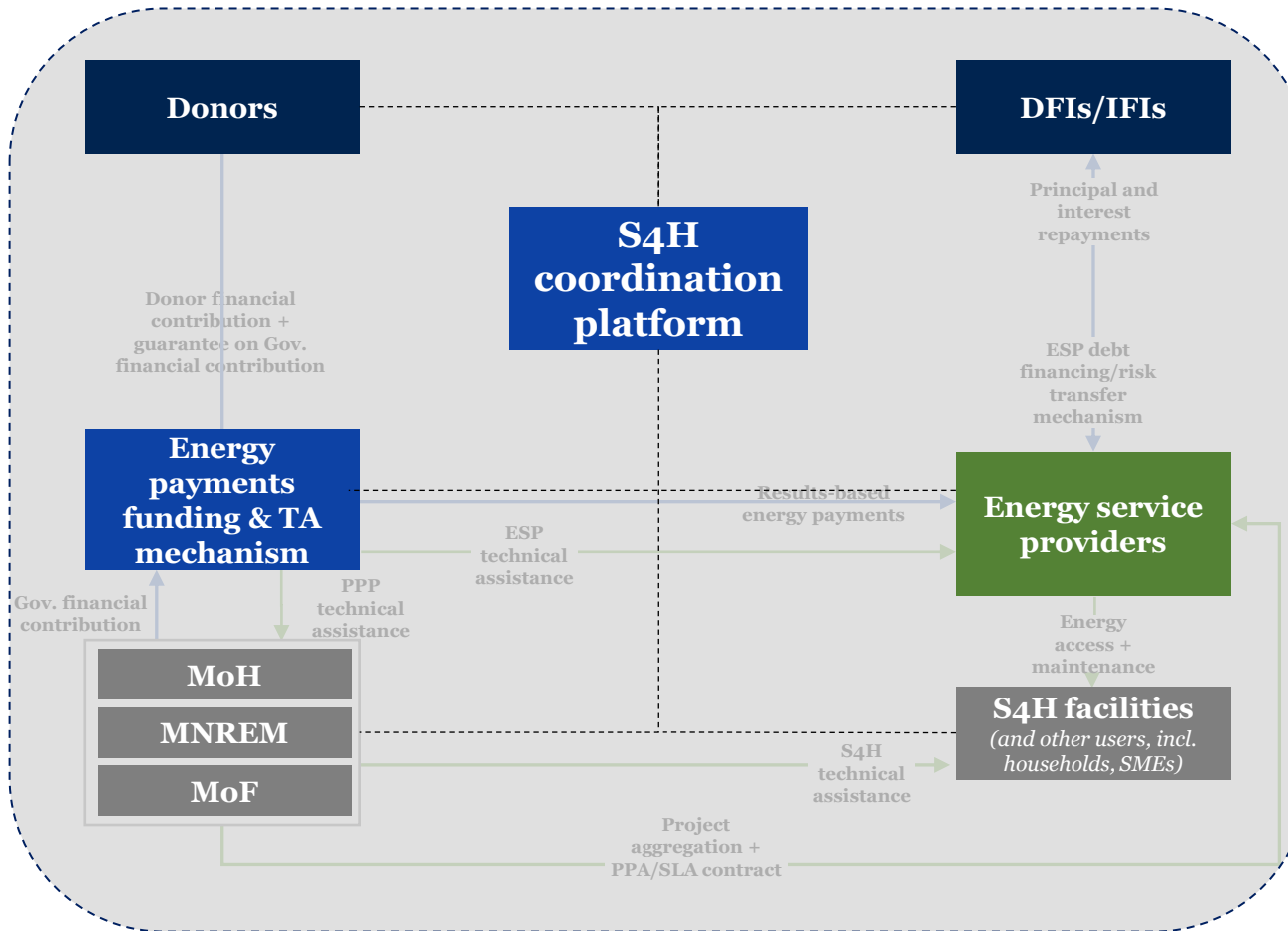
## KEY BUILDING BLOCKS

- A S4H coordination platform**
  - A national coordination mechanism to harmonize stakeholders' interventions (e.g. UN agencies, donors, DFIs/IFIs, private sector and government entities) to electrify health facilities, and combine efforts to achieve efficiency and sustainability, as well as to link energy and health sectors.
- B ESP access to finance**
  - DFIs/IFIs will provide access to affordable financing and risk transfer mechanism for ESPs.
- C Energy payments funding & TA mechanism**
  - 1 Funding mechanism for PPA leasing payments**
    - Donor and Gov. financial contributions to support results-based energy payments to ESPs.
    - Contingent grants/guarantees provided by donors can additionally transfer Gov. counterparty risk on its share of financial contributions towards energy payments.
  - 2 Capacity-building of ESPs, government stakeholders, and S4H facilities**
    - Donor-funded technical assistance to strengthen (i) PPP procurement/ tendering, energy assessments, project development, and contractual/regulatory frameworks; and (ii) local ESP market development.
  - 3 Project aggregation and PPA/leasing mechanism**
    - Pooled procurement/tendering for demand aggregation to develop investable ticket sizes for ESPs and DFIs/IFIs.
    - PPA/leasing framework between Gov and local ESPs to ensure: (i) long-term sustainability of energy service; (ii) stable revenue streams for ESPs and market development; and (iii) reduced upfront capital expenditure costs for Gov.



*The objective of the S4H coordination platform is to facilitate the interactions between the key stakeholders and oversee contractual relationships to align their incentives and activities*

## Zoom on S4H coordination platform



**The S4H coordination platform** plays a central role in bringing together all key stakeholders and coordinating their interactions and their contractual relationships.

- Facilitate access to capital for ESPs: the S4H coordination platform will ensure alignment of DFIs/IFIs, requirements with the terms of the PPP contract, facilitating access of ESPs to that capital. The S4H coordination platform also connects the ESPs with relevant DFIs/IFIs
- Support access to donor funding: the S4H coordination platform also mobilise donor funding to support the programme costs including energy payment, TA grants and guarantees
- Coordinate and align the objectives of the different stakeholders: different ministries, development partners and private sectors players need to be involved in the project implementations. The S4H coordination platform will ensure alignment between all the parties and coordinate their roles and responsibilities before and during the project implementation.

### Specificities of the Malawian context

- Lack of local capital available
- Reluctance of financial sector to investment into RE, leading to high interest rates
- Many donors present in country and not always sufficiently aligning their interventions

### Recommendations for implementation

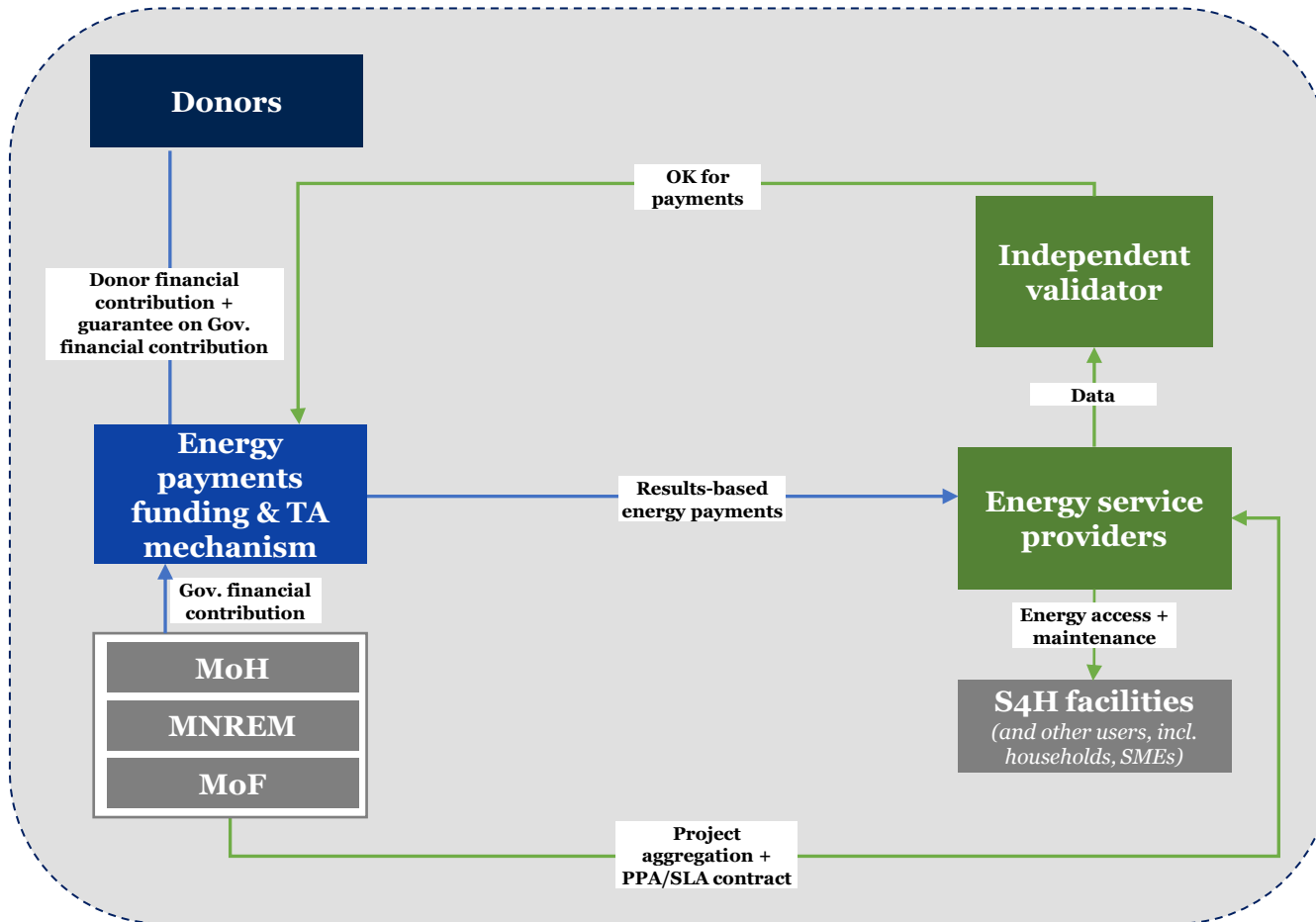
- Capital to be raised from international DFIs/IFIs
- Guarantees required and available from development organisations





*Long term contract between the MoH and the ESP is a key element to ensure sustainability of the solar systems by aligning financial incentives for ongoing O&M*

## Zoom on PPA leasing payments



Long-term contractual agreements between the MoH and the ESP should contain features **supporting sustainability**:

- Payments spread over the contract duration give the ESP financial incentives to operate and maintain the solar installations
- SLA further sets contractual obligation for up to standard performance and incentivises the use of higher quality hardware
- Result-based payments ensure the ESP is providing an ongoing quality energy service over the full contract duration, an independent evaluator will be appointed to monitor the performance and authorise payments
- At the end of the contract asset, ownership could be transferred to the MoH and a new O&M contract tendered out
- ESP is contractually liable for the proper disposal of the hardware

### Specificities of the Malawian context

- Growing ESP market with appetite for public contracts
- New Maintenance Unit to be created within the MoH to centralise O&M of all the existing systems

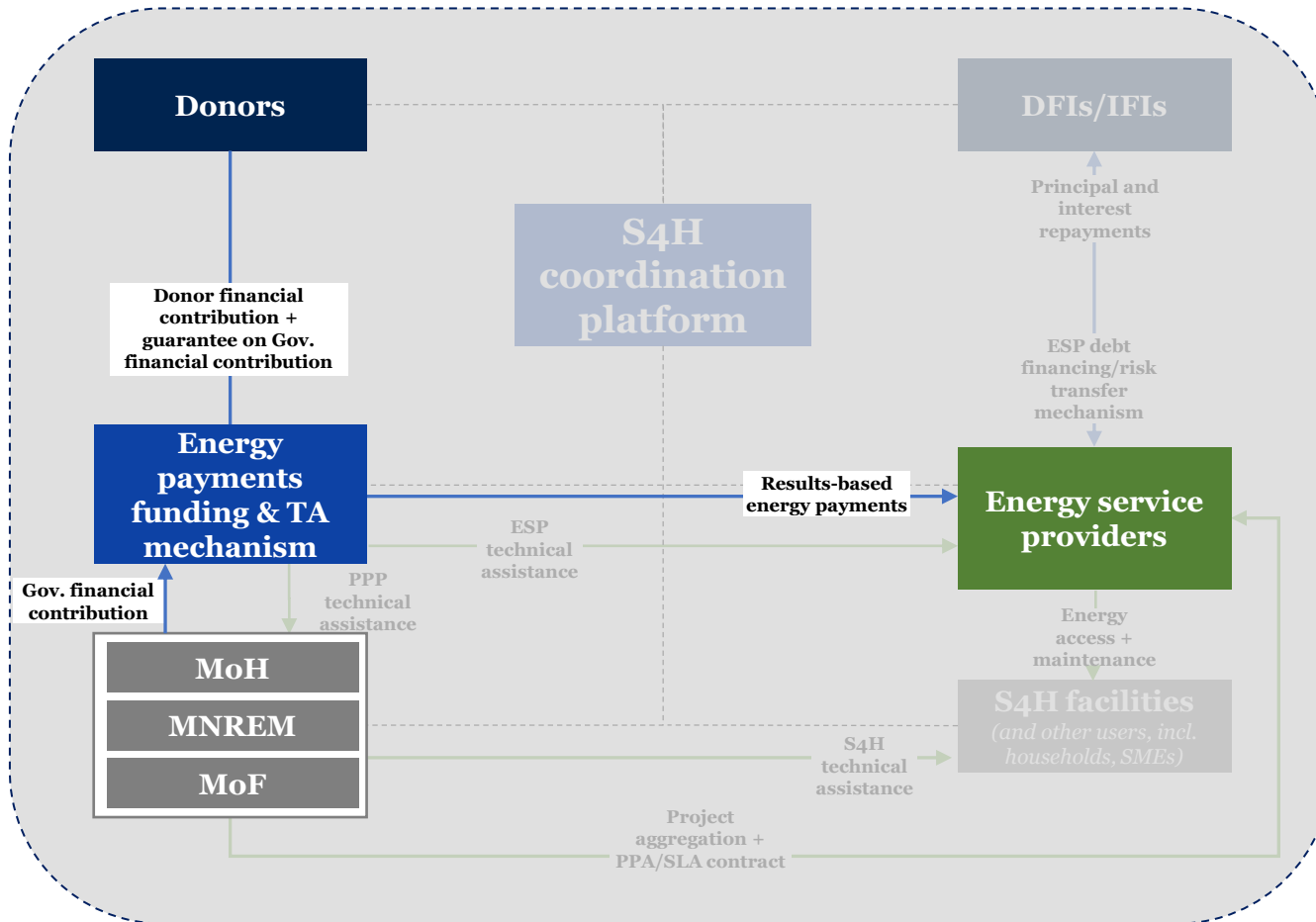
### Recommendations for implementation

- Maintenance Unit to manage the O&M contract, though it is important to address a potential conflict in allocation of responsibilities between the MoH and the ESP
- Potential need for a consortium with larger international ESP as a partner
- The ESP is responsible for the sustainability of the systems including regular maintenance, repairs, replacement over the contract period and provide O&M services directly or through local contractors



*The energy payments funding addresses the limited ability to pay of the MoH and reduces the repayment risk for the investors*

## Zoom on energy payments funding



The energy payments funding & TA mechanisms is an **essential component** of the proposed model as it **manages grants for technical assistance** and **supports the low ability to pay of MoH** and largely **mitigates investors' risks** via:

- Transfer of the risk of GoM as a payer are transferred to donors, to the extent of their respective contributions to the energy payments
- Partial FX risk mitigation as donors' budgets are typically denominated in a hard currency (e.g., USD, EUR) and the investor payments can be matched to their revenue streams to the extent of donors' contribution to the fund
- Buy-in and long-term ownership of MoH is ensured via MoH's (limited) financial participation and the long-term commitments, leading to a better sustainability of the systems beyond the investment period

However, there are **several challenges** that are yet to be addressed

- Long-term donor commitments are complicated as donors typically work with shorter budget periods (i.e., 2-3 years, exceptionally up to 5 years)
- Increased coordination of donors limiting suboptimal funding allocations
- Capacity and proactivity of MoH is required as it is best positioned to coordinate the donors and align their funding with national health priorities

### Specificities of the Malawian context

- Very low ability to pay, lack of credit-worthiness
- Existing Health Services Joint Fund (HSJF) brings together donors (reluctant to channel their funds through the government as a result of past frauds) to support MoH health expenditure
- Relatively high interest from donors (i.e., political stability)

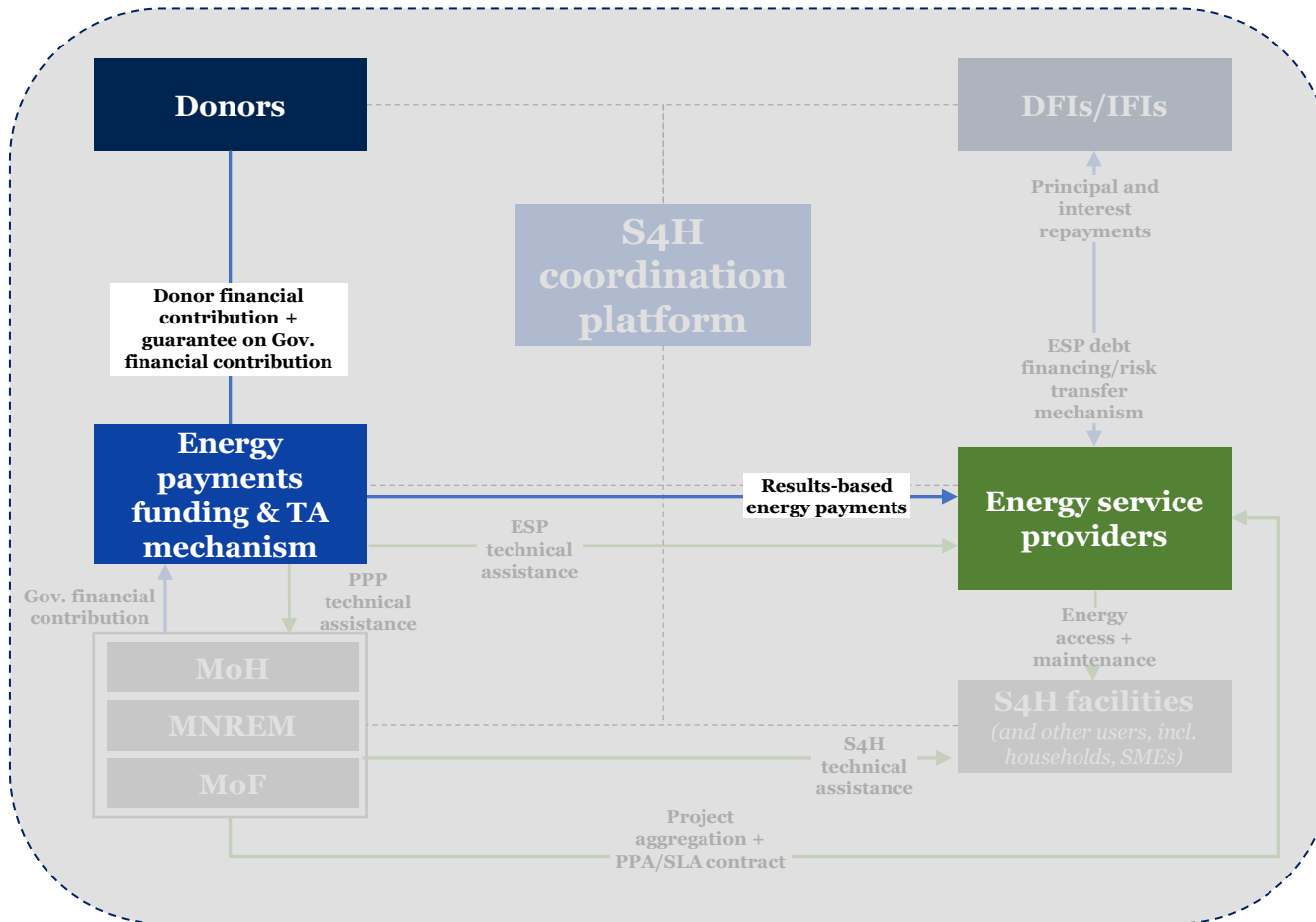
### Recommendations for implementation

- Leverage HSJF to support result-based energy payments



*The credit worthiness of the MoH and the difficulty to secure donor funding for the full length of the investment will make guarantees paramount to provide comfort to DFIs/IFIs in financing S4H contracts*

## Zoom on guarantees



Guarantees could **support the low credit worthiness** of the MoH and **help bridge the difficulty to secure donor funding** for the full length of the investment at two levels:

- Payment guarantee to backstop energy payment obligation of MoH to the ESPs under the PPA
- Partial loan guarantee to provide credit enhancement to facilitate financing of the ESP at more favourable terms

### Specificities of the Malawian context

- Low credit-worthiness
- No sovereign guarantees available due to restrictions imposed by the IMF
- WB guarantees were provided in the past but the GoM is reluctant to use them due to severe consequences on the economy in case such guarantee is called

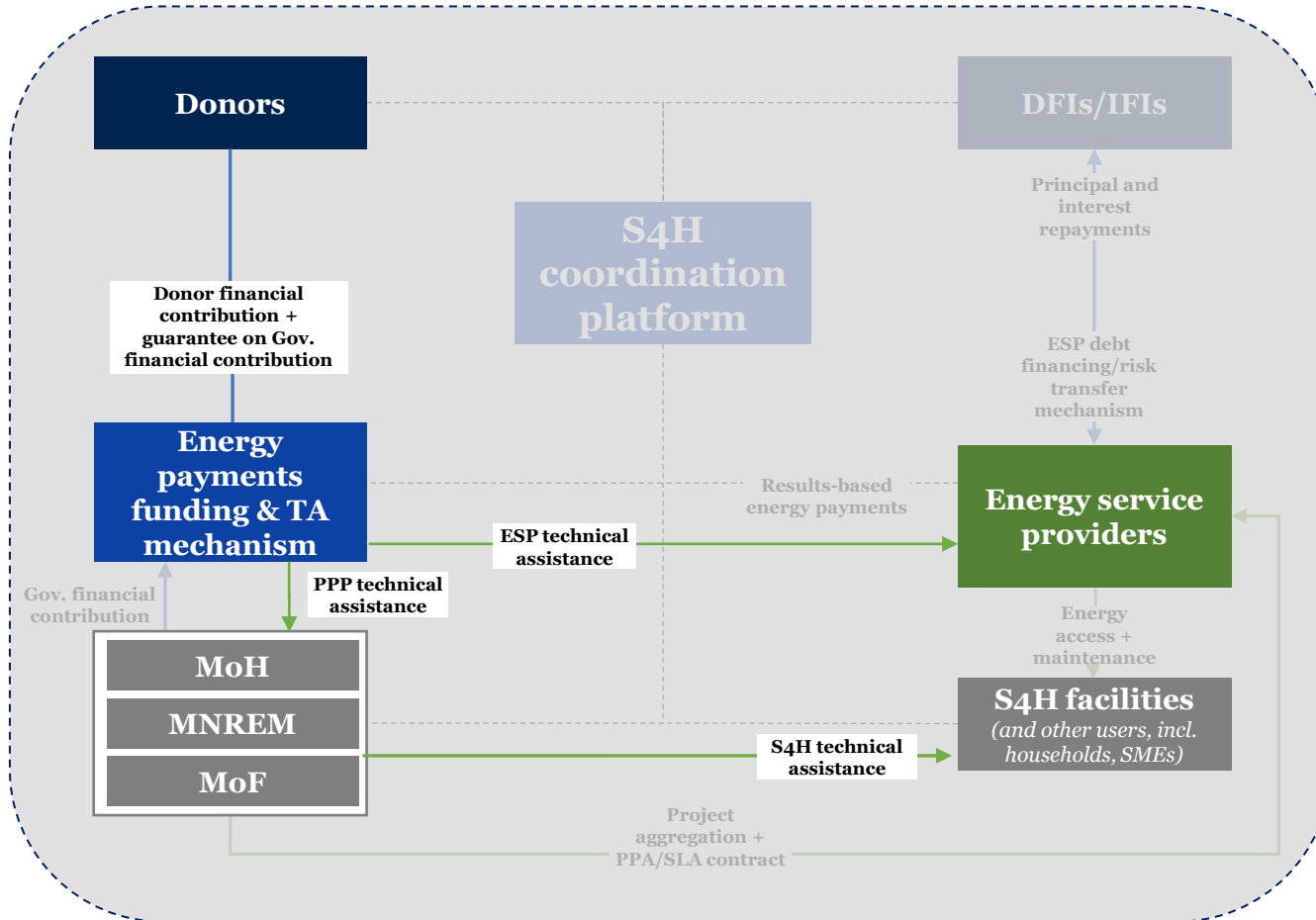
### Recommendations for implementation

- Necessary guarantees to cover a high percentage of the MoH obligation are available from international organisations, however, they will be costly



*The S4H programme aims to develop local capabilities and technical assistance will be required to support the MoH and the local ESP market in its ability to implement the S4H contracts*

## Zoom on technical assistance



TA will be required to **further enhance long-term sustainability** at two levels:

- TA to the ESPs
  - Project grants of 10% to 30% of investment cost to support project development costs and increases local ESPs competitiveness
  - Capacity building and training for sizing, installation and O&M
- TA to MoH
  - Tender preparatory phase including need assessment, definition of tender terms and quality standard
  - Tender process including drafting of the contractual agreement, evaluation of proposal, support with due diligence
  - Contract negotiation, management and evaluation post tender

## Specificities of the Malawian context

- ~10 PPAs with IPPs have been processed so far (as of 02/2020)
- Maintenance Unit currently being set up within the MoH to manage O&M contracts, though its preparation seems cumbersome
- Growing sector but ESPs lack critical size to bid for larger contracts

## Recommendations for implementation

- Existing process but TA to the MoH in its implementation will be needed
- Maintenance Unit, once set up, could (partly) take over the management of the contract (though it might need TA to do so in the beginning)
- Consortia with international companies might be needed to implement S4H contracts at high quality standards
- TA can support capacity building of local ESPs
- Market can be split into smaller regional contracts to allow local ESPs to participate



## Malawi can benefit from a relatively favourable environment for the model feasibility, however, mobilising guarantees will be instrumental for a successful implementation of the S4H coordination platform

*The S4H coordination platform coordinates contractual relationships to align incentives and activities of key stakeholders*

S4H coordination platform brings together all stakeholders and defines their roles and responsibilities. Its role is also to facilitate local ESPs access to DFI/IFI capital

### High feasibility

- 447 public healthcare facilities, geographically dispersed across the country and managed at district level, can be coordinated reasonably well
- Emerging competent local ESPs able to absorb and repay capital (though still remaining risky)

*Technical assistance to MoH and to the ESP(s) in line with requirements of the platform to support sustainability*

Support MoH in the procurement process and alignment with DFI requirements, as well as de-risking the investment by strengthening capacity of the ESP(s).

### Medium feasibility

- Increasing interest of international ESPs able to act as a TA partner for local ESP(s), complemented by international organisations (e.g., SE4ALL)
- Bilateral donors provide in-kind, capacity building and expertise sharing support to the GoM (e.g., feasibility study on creation of the Physical Asset Management Unit at MoH), though the implementation by the GoM is often lengthy and cumbersome

**S4H coordination platform**



**PPP procurement**



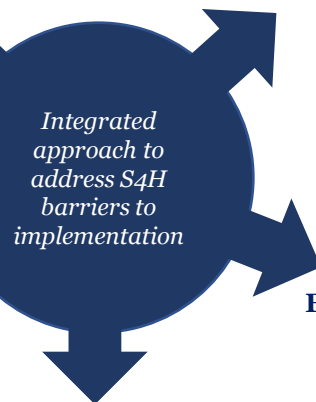
**Technical assistance**



**Energy payments funding**



**Guarantees**



*Guarantees over the MoH payment obligation under the PPP, or the loan repayment obligation of the ESP(s)*

Mitigate investors' credit risk on public exposure to raise sufficient capital under the S4H coordination platform, provide risk coverage in case of default of the MoH or ESP(s)

### Low feasibility

- GoM unable to issue sovereign guarantees due to high debt & low creditworthiness
- Limited interest of institutional donors to provide high amount guarantee, though these can be purchased on the market (e.g., MIGA guarantee to Salima solar plant)

*Tender process for S4H PPP contract conducted by the MoH to award it to ESP(s)*

Long-term payment commitment of MoH, and ESP's commitment to deliver pre-defined services to a contractual remuneration (used to repay the investors).

### Medium feasibility

- Existence of newly created PPP regulatory framework and a dedicated body (i.e., PPP Commission), though few (3) projects have been implemented so far
- Appetite from local and international companies present in the market but tenders should be of limited size to be accessible to local companies

*Donors support energy payments funding from MoH to the ESP*

The energy payments funding of the facilities in scope shall be covered by both MoH and donors. Due to donors' constrained time horizons, guarantees supporting MoH payment obligation over time might be necessary

### High feasibility

- GoM has limited financial means, nevertheless it has appetite to contribute in-kind (e.g., staffing)
- Multilateral/bilateral donors are interested in the country, though reluctant to work with the GoM (i.e., due to past cases of donor funds embezzlement), so they already created a joint fund (HSJF) which could support the energy payments

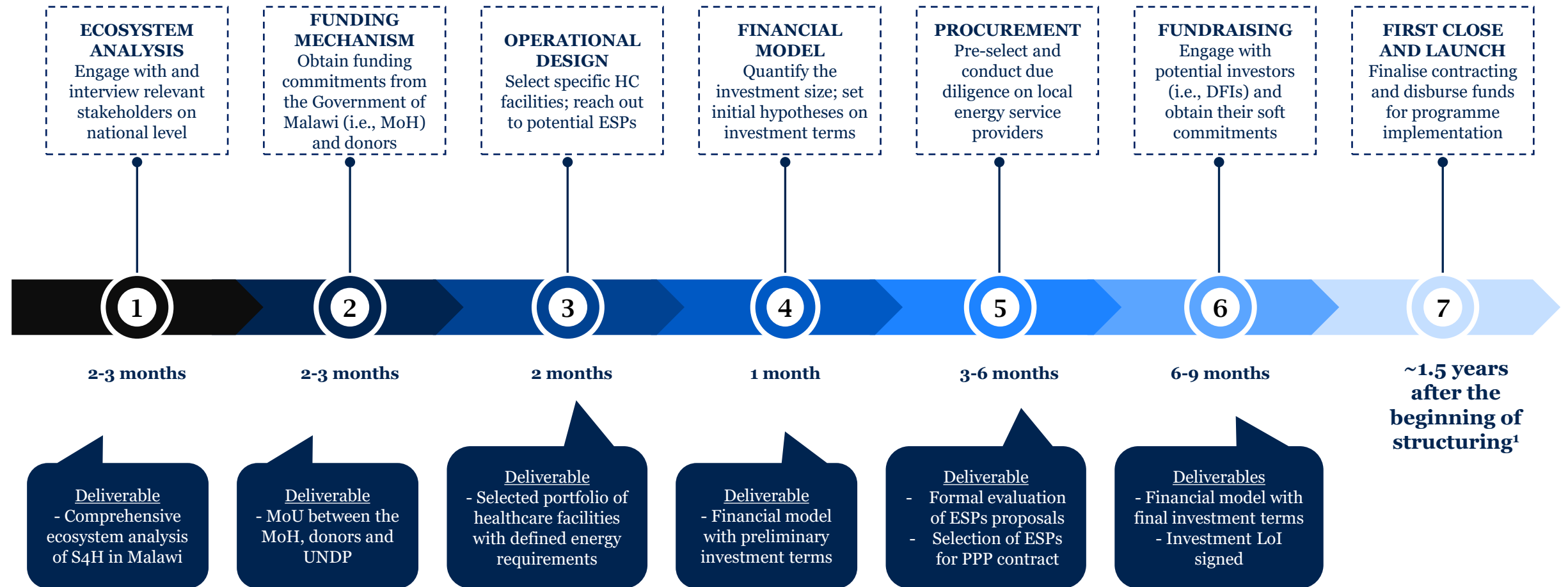


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*The S4H coordination platform might take approx. 1-1.5 years to launch, following the indicative structuring roadmap, the timeline could be further shortened by running some phases in parallel*



<sup>1</sup> Timeline assuming sequencing of activities, activities 3 and 4 or 4-5 could partially run in parallel reducing the implementation timeline  
Source: KOIS analysis







*Procurement process under the S4H coordination platform will require TA to ensure all parties are aligned for a successful financing of the S4H programme*

	1 Preparatory phase	2 Call for proposal	3 Proposal submission & evaluation	4 Award of contract and financing	5 Implementation
<b>UNDP</b> <b>Coordination of key stakeholders</b> In collaboration with TA advisors	<ul style="list-style-type: none"> <li>- Supports national government in drafting the tender, need assessment and technical requirements setting</li> <li>- Aligns requirements of financiers with involved government entities' mandates and strategies</li> <li>- Sets contractual relationship between the different parties</li> </ul>	<ul style="list-style-type: none"> <li>- Supports national government in conducting tender process</li> <li>- Supports ESPs and national government in proposal preparation (Q&amp;A,...)</li> </ul>	<ul style="list-style-type: none"> <li>- Supports national government in evaluation of proposal</li> <li>- Supports/conducts due diligence process</li> <li>- Submits pre-selected bids for financiers' approval</li> </ul>	<ul style="list-style-type: none"> <li>- Coordinates financing agreement between financiers and ESP(s)</li> <li>- Provide TA to ESP(s) in fulfilling requirements to access financing from DFI/IFIs</li> </ul>	<ul style="list-style-type: none"> <li>- TA to the national government for legal and financial aspects</li> <li>- TA to ESP(s) throughout implementation</li> </ul>
<b>National government</b> MoH/DEA/PPP Commission	<ul style="list-style-type: none"> <li>- Defines need, quality standards and PPP terms in collaboration with UNDP</li> </ul>	<ul style="list-style-type: none"> <li>- Issues tender for a group of healthcare facilities</li> </ul>	<ul style="list-style-type: none"> <li>- Evaluates and select ESP in collaboration with UNDP/the S4H coordination platform</li> </ul>	<ul style="list-style-type: none"> <li>- Awards the contract to selected ESP</li> <li>- Validates internal budget lines for the PPP contract</li> </ul>	<ul style="list-style-type: none"> <li>- Contracts drafting with TA support</li> </ul>
<b>Energy service provider(s)</b> Local ESP(s)/joint venture/...	n/a	<ul style="list-style-type: none"> <li>- Interaction with UNDP/national government to develop their proposal</li> </ul>	<ul style="list-style-type: none"> <li>- ESPs submit their technical and financial proposal</li> <li>- Provide additional information as needed</li> </ul>	<ul style="list-style-type: none"> <li>- Introduce financing request to financiers with the support of the S4H coordination platform</li> </ul>	<ul style="list-style-type: none"> <li>- PPP and financing contract negotiation with the support of the S4H</li> </ul>
<b>Financiers</b> DFI/IFIs	<ul style="list-style-type: none"> <li>- Provide input on financing terms and requirements (tenor, size, risk mitigants required, ...) to UNDP</li> </ul>	n/a	<ul style="list-style-type: none"> <li>- Evaluate proposals and conduct financial due diligence</li> <li>- Pre-approve financing of projects (fund, bilateral or club deal)</li> </ul>	<ul style="list-style-type: none"> <li>- Negotiate financing terms with the support of the S4H</li> <li>- Validate financing to selected ESP</li> </ul>	<ul style="list-style-type: none"> <li>- Financial contract negotiation with ESPs with the support of the S4H</li> </ul>

Source: KOIS analysis



*Operations at country level during and after implementation requires clear accountability and distribution of roles and responsibilities among stakeholders*

At inception		
 Contractual	 Installation	 Financial
<ul style="list-style-type: none"> <li>Procurement process to select the ESP for a long term PPA to procure, install and maintain solar systems for a group of healthcare facilities (regional/national), supervised by UNDP</li> <li>PPA contracts are drafted by legal advisors in collaboration with MoH, PPP Commission and UNDP</li> <li>DEA shares expertise gained through previous projects and standard documentation</li> </ul>	<ul style="list-style-type: none"> <li>ESP is responsible for the procurement, the installation and precise need assessment</li> <li>MoH provides contractual guidelines for the quality requirements and standards as well as required service level</li> </ul>	<ul style="list-style-type: none"> <li>ESP can get a loan from the DFIs/IFIs at advantageous interest rate</li> <li>ESP is responsible for repayment of the loan</li> <li>Leasing payments from the MoH and donors to the ESP are defined in the PPA and paid directly to the ESP, to an escrow account pledged to the lender or go through UNDP</li> </ul>
During implementation		
 Contractual	 Operations and maintenance	 Financial
<ul style="list-style-type: none"> <li>PPA between MoH and ESP who shall ensure access to energy for healthcare facilities – an SLA defines the contractual level of service required from the ESP</li> <li>MoH is responsible of contract management and coordination through district/regional representatives to verify the systems are working and are operated properly</li> <li>Technical assistance shall be foreseen to support the MoH in contract management</li> </ul>	<ul style="list-style-type: none"> <li>ESP is responsible for the sustainability of the systems including regular maintenance, repairs, replacement over the contract period</li> <li>ESP (through their own teams or network or a subcontractor) will be responsible for O&amp;M under the PPA</li> <li>ESP is responsible and liable for proper disposal of the hardware</li> <li>An independent evaluator monitors the performance to authorise result-based energy payments</li> </ul>	<ul style="list-style-type: none"> <li>UNDP supervises energy payments from MoH and manages donor contributions</li> <li>MoH and donors make result-based energy payments to the ESP as long as the SLA targets are met</li> <li>ESP repays its debt to the DFIs/IFIs (principal + interest)</li> </ul>

*UNDP can leverage its in-house thematic expertise and broad network to play a strong coordinating role to support the launch and oversight of the recommended financing mechanisms<sup>1</sup>*



### Initial procurement of platform manager/ESP

- Leveraging UNDP's long experience with procurement processes, its geographical presence and ability to compare/assess proposals across countries to ensure a smooth and efficient procurement process as well as a good alignment with the S4H programme objectives



### Coordination with donors and DFIs/IFIs

- UNDP coordinates with DFIs/IFIs to ensure alignment to successfully raise capital for S4H
- Building on UNDP's long-term established relationships with bilateral and multilateral donors present in each country as well as local public institutions (such as MoH) in order to set up and coordinate the S4H coordination platform and the energy payments funding throughout the programme lifetime



### Advocating national policy change

- Using UNDP's broad thematic knowledge as well as a unique position of an international organisation to (i) aggregate best case practices from different countries, (ii) facilitate exchanges between governments and (iii) promote RE policy change at a national level



### Providing technical assistance to local ESPs

- Depending on the technical area, TA can be provided directly by UNDP or outsourced to an external TA provider
- In case of an outsourced TA, UNDP can play a role of procurement manager
- UNDP can connect ESPs and DFIs/IFIs and support them in the funding application process



### Programme oversight and impact evaluation

- Benefitting from its geographical presence, UNDP can play a central role in defining the quality standards and their monitoring throughout the financed programme
- UNDP has the flexibility to leverage its in-house expertise or hire an external firm for a broader programme's impact evaluation



### Monetising reductions of GHG emissions

- Acting as an intermediary between national governments and emission markets would reduce overall transaction costs, ensure comprehensiveness of the emission reduction efforts and create a new source of funding to the programme and national governments

<sup>1</sup> UNDP activities related costs will most likely be covered by their standard [8%] fee  
Source: KOIS analysis

### *MoH together with UNDP can investigate additional revenue streams to support S4H implementation cost*

Potential revenue stream	Opportunities	Challenges	How to mobilise those revenues
Diesel/utility bills reallocation	<ul style="list-style-type: none"> <li>Currently the MoH/counties have a budget for energy expenditures that can be reallocated</li> <li>Solar energy is cost effective compared to diesel in a long run, especially as diesel costs are likely to grow over time</li> </ul>	<ul style="list-style-type: none"> <li>Long term sustainability is critical to ensure cost-effectiveness compared to diesel</li> <li>Decentralised management requires alignment at all levels to facilitate reallocation of budgets</li> </ul>	<ul style="list-style-type: none"> <li>Involvement and buy-in of at local levels</li> </ul>
Connecting other users (public facilities, businesses, households)	<ul style="list-style-type: none"> <li>In off-grid areas, other users might benefit from a new energy access</li> <li>Economies of scale can be reaped by connecting other public facilities</li> <li>Dense areas with commercial clients are likely the best opportunity of business for ESPs</li> </ul>	<ul style="list-style-type: none"> <li>If a mini-grid is set up with many connections, the complexity and the operational costs are likely to increase</li> <li>Without substantial grant funding, mini-grid are not commercially viable</li> <li>For public facilities only, greater coordination will be needed</li> </ul>	<ul style="list-style-type: none"> <li>Mobilise rural electrification grants (in collaboration with MNREM)</li> <li>Analyse potential for bankable anchor client</li> <li>Mobilise other ministries (such as Ministry of Education or MNREM) to support the cost of a network for public facilities</li> </ul>
Feed-in tariff	<ul style="list-style-type: none"> <li>For grid-connected facilities net metering credit system can decrease the yearly utility bill; in case of generation surpluses, these could even be monetised via feed-in tariffs</li> </ul>	<ul style="list-style-type: none"> <li>Feed-in tariffs for solar generated electricity were first introduced in 2012, though they were little used at first due to complicated regulatory framework – their new iteration hopes to promote and simplify them further</li> </ul>	<ul style="list-style-type: none"> <li>Promote feed-in tariff policy for all grid-connected facilities/users</li> </ul>
Carbon credit	<ul style="list-style-type: none"> <li>Article 6 of the Paris Agreement introduces a mechanism for transferable emissions reductions (“carbon credits”), so called Internationally Transferred Mitigation Outcomes (ITMOs)</li> <li>ITMOs/climate finance could potentially cover a good share of the operational cost budget, and insure steady income over time</li> </ul>	<ul style="list-style-type: none"> <li>Relatively complex procedure, MoH/MoF might require TA to implement it</li> <li>Probably non-cumulative with Green Climate Fund funding</li> </ul>	<ul style="list-style-type: none"> <li>UNDP is in unique position to negotiate ITMO transfers with governments</li> </ul>

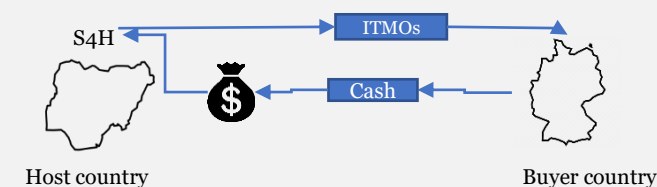
### *Carbon financing could be a clever way for national government to finance the S4H initiative and UNDP is well placed to support that process*

- S4H can both reduce and avoid emissions and UNDP is in a very good position to monetise emission reductions under the Paris agreement, as it can bring a solid project portfolio to the table with S4H, with good environmental and social benefits
- ITMOs could be a “free” contribution to MoH payment obligation under the PPP
  - Host country (HC) government can commit with “funds they did not have”
  - S4H sells ITMOs from HC
  - HC government gets health services in return
  - UNDP manages the programme
- It is possible to get up-front financing for the project – we recommend UNDP to assess the potential for selling carbon and receiving up-front financing support from Korea, Sweden and Switzerland or even the Green Climate Fund could be a source of financing for the scheme
- UNDP portfolio with mix of least developed and low income countries health sector would be an interesting profile for buyers
- ITMOs/climate finance could potentially cover a good share of the operational cost budget, and insure steady income over time
- Assuming 42 ktoCO<sub>2</sub>/year reduction could be achieved for the 5 countries, the total income from credits is est. to €1.1m over 7 years, discounted at 10%, using a scenario where 75% of the ITMOs go to UNDP for sale at €10

7 years, 1-year ramp-up, 3 issuances over period, 10% discount	EU/CDM	Article 6 - 75% ITMOs	Article 6 - All ITMOs to UNDP	Korea/CDM
	€0.20	€10	€10	€20
<b>Admin cost</b>	-350,000	-450,000	-450,000	-340,000
<b>CDM std emission factor</b>	-325,252	478,043	787,391	2,134,782
<b>Main scenario</b>	-308,840	1,093,497	1,607,996	3,775,991
<b>Use pool EF</b>	-296,942	1,539,658	2,202,878	4,965,755

#### What is Article6/ITMOs?

- Article 6 of the Paris Agreement introduces a mechanism for transferable emissions reductions (“carbon credits”), so called Internationally Transferred Mitigation Outcomes (ITMOs)
- Article 6/ ITMOs (Paris Agreement) are still in negotiations
  - The new system will involve G2G deals. It is expected to be hard to get signatures from host countries (UNDP has advantage)
  - Still discussions on ambition, baseline approaches, etc.
  - Article 6 emissions reductions projects are in piloting stage (Sweden, Switzerland)
  - Expected deals to be done with governments in the beginning at prices a bit away from zero, with relatively round figures (€5, €10, €15?)





*Following this feasibility study, a number of steps would facilitate the successful launch of the implementation phase*

Regulatory framework	Government bodies buy-in	Donors/DFIs mobilisation
<ul style="list-style-type: none"> <li>• <b>Promotion of feed-in tariffs</b> <ul style="list-style-type: none"> <li>• The newly restructured feed-in tariff policy to promote renewable energy, benefits the business case of the S4H programme for on-grid facilities and can contribute to increasing the currently insufficient generation capacity in Malawi</li> </ul> </li> <li>• <b>Regulations and financial incentives for off-grid solutions</b> <ul style="list-style-type: none"> <li>• Due to geospatial character of the country (i.e., high density with most of the population living less than 5km of the main road), rural electrification is foreseen to be implemented primarily via grid extension, although this is costly and time-consuming</li> <li>• Off-grid distributed solutions have seen a rise in popularity and government support in the recent years, though more support is still needed</li> <li>• Recently introduced mini-grid regulation to promote new independent power producers is one example of potential government incentives</li> </ul> </li> </ul> <p>→ UNDP CO can provide TA to help accelerate regulatory changes in off-grid energy policy</p>	<ul style="list-style-type: none"> <li>• <b>Preparation of UNDP concept note for GCF funding</b> <ul style="list-style-type: none"> <li>• MoH to grant authorisation to proceed to the project preparation</li> <li>• GoM/MoH to approve the concept note requesting GCF funding for the programme implementation</li> </ul> </li> <li>• <b>Establishment the priorities for the project</b> <ul style="list-style-type: none"> <li>• Budget allocation of the MoH</li> <li>• Selection of priority facilities to start with (within the allocated budget)</li> </ul> </li> <li>• <b>Coordination and alignment of stakeholders</b> <ul style="list-style-type: none"> <li>• MoH and districts to select the facilities</li> <li>• DEA and MERA to align with the electrification plan (MAREP)</li> <li>• MoF/Treasury to ensure budget availability</li> </ul> </li> </ul> <p>→ UNDP CO shall facilitate that process, bring all the parties around the table to ensure a timely decision making</p> <p>→ UNDP to engage with GCF post validation by GoM</p>	<ul style="list-style-type: none"> <li>• <b>Mobilisation of local sources of capital</b> <ul style="list-style-type: none"> <li>• Early involvement of bilateral/multilateral donors present in the country and currently funding healthcare-related projects (e.g., HSJF)</li> <li>• Preliminary discussions with identified potential local financiers (DFIs, banks, pensions funds, other private investors)</li> <li>• Identification of investment terms and conditions to align procurement terms</li> </ul> </li> <li>• <b>Mobilisation of climate finance and monetisation of carbon credit</b> <ul style="list-style-type: none"> <li>• Investigate the potential for additional climate related revenues of grants</li> <li>• Development of procedures to ensure those can be mobilised at implementation</li> </ul> </li> </ul> <p>→ UNDP is well connected and can provide comfort to potential lenders by supporting the S4H programme implementation and fundraising</p> <p>→ UNDP has expertise in carbon credits and can facilitate that process</p>

## Indicative budget for implementation

### Illustration of initial costs

Indicative costs in US\$

#### Set up costs

<u>S4H set-up costs</u>	[US\$700k]
- S4H coordination platform structuring cost	[US\$500k]
- Selection of the S4H coordination platform manager	[US\$100k]
- energy payments funding set up cost	[US\$25k] per country

#### Technical assistance

<u>Technical assistance to MoH</u>	[US\$3m]
- Procurement, quality standards, legal assistance	[US\$600k] per country
<u>Technical assistance to energy service providers</u>	[US\$500k-1m]
- Training and capacity building (disbursed over ~3 years)	[US\$100-200k] per country

#### CAPEX lending portfolio

<u>Lending portfolio<sup>1</sup></u>	[US\$100m]
- Liberia	[US\$23m]
- Malawi	[US\$21m]
- Namibia	[US\$2m]
- Zambia	[US\$30m]
- Zimbabwe	[US\$24m]



**Illustrative costs model**  
details of assumptions and cost estimates  
provided separately

- Costs of setting-up the S4H coordination platform will depend on how UNDP will implement this platform and the potential outsourcing of structuring and fundraising activities
- We assume that the initial set up costs (i.e., structuring of the S4H coordination platform and funding mechanism in different countries, platform manager procurement) and cost of technical assistance will be paid independently by donors, prior to the S4H coordination platform launch
- Technical assistance will be sized according to the need of each country
  - For the MoH consist of (i) tender preparatory phase including need assessment, definition of tender terms and quality standard and (ii) tender process including drafting of the contractual agreement, evaluation of proposal, support with due diligence, etc.
  - For the ESP contractor consist of (i) project grants of 10% to 30% of investment cost and (ii) capacity building and training for local operator
- Technical assistance will be financed by grants from donors or concessional investors and will likely be disbursed over the first years of the programme
- Lending book will be constituted as PPA contracts are awarded to ESPs. The loan shall cover the hardware cost to the ESP
- Financed by commercial and concessional investor over a period of min. 7 years
- Interest rate depending on the investor mix and portion of concessional capital

<sup>1</sup> Based on high level analysis of each country overall health care facilities energy need, actual numbers will be refined by UNDP in collaboration with the MoH

Source: KOIS analysis

## Cash flows after implementation

### Illustration of cash flows after implementation

Indicative annual cost in US\$

#### Operating cash flow

<u>S4H coordination platform administration fee</u> <i>[0.5%] of assets under management</i>	[US\$500k]
<u>S4H annual energy payments</u>	[US\$28m]
- Liberia	[US\$6.2m]
- Malawi	[US\$5.7m]
- Namibia	[US\$630k]
- Zambia	[US\$8.4m]
- Zimbabwe	[US\$6.7m]

#### Financing cash flows<sup>1</sup>

<u>ESP repayment of debt + interest to the lenders</u>	[US\$20.5m]
- Liberia	[US\$4.8m]
- Malawi	[US\$4.3m]
- Namibia	[US\$435k]
- Zambia	[US\$6.2m]
- Zimbabwe	[US\$4.9m]

#### Disposal

<u>Disposal fee</u>	[US\$5.3m]
- Liberia	[US\$1.2m]
- Malawi	[US\$1.1m]
- Namibia	[US\$110k]
- Zambia	[US\$1.6m]
- Zimbabwe	[US\$1.2m]



**Illustrative costs model**  
**details of assumptions and cost estimates**  
**provided separately**

- S4H coordination platform administration fee includes for instance coordination of the involved stakeholders, oversight of the payments, management of the technical assistance
- S4H annual energy payments cover to the repayment of the CAPEX as well as operations and maintenance services provided by the ESP and the ESP margin, they are paid by the MoH/donors to the ESP on a monthly basis

- Annual repayment will depend on the tenor of the loan, interest rate and overall fund operating costs

- Disposal cost is paid at the end of the hardware lifetime

<sup>1</sup> Based on high level analysis of each country overall health care facilities energy need, actual numbers will be refined by UNDP in collaboration with the MoH  
Source: KOIS analysis



## Content

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- 1 Energy access and regulatory environment
- 2 Energy demand and financing in healthcare sector
- 3 Solar energy market & its financing
- 4 S4H financing solution
- 5 Implementation roadmap
- 6 S4H expected impact



*By promoting the use of renewable energy solutions, S4H not only improves healthcare quality via increased energy access, but also reaps other additional indirect benefits for Malawi*



## Improved healthcare quality

Healthcare facilities in Malawi are ill-equipped to address significant health issues affecting the population including a high infant mortality rate (i.e., ranking 39/192 for highest incidences), maternal mortality ratio (634 per 100 000 live births), as well as a high burden of diseases, including HIV/AIDS, malaria and tuberculosis.

This is due to a large extent an inadequate infrastructure, equipment and critically low national access to electricity (i.e., ranking 206/209). 59% of health facilities have regular electricity from the grid.

- **Ensuring quality:** S4H will provide health facilities with access to reliable energy, leading to strengthened resilience of the facilities as well as improved health outcomes, such as reduced infant and maternal mortality rates.



## Environmental benefits

Health care facilities are overly reliant on diesel generators, which produce vast amounts of CO<sub>2</sub>, substantially reducing air quality, especially in urban areas.

Prone to extreme weather events, such as drought and flooding (e.g., Cyclone Idai affected 1 million Malawians), Malawi has been deemed one of the most vulnerable countries in SSA to the impacts of climate change.

- **Reducing carbon emissions:** Adopting solar power reduces reliance on highly polluting diesel generators, improving local environment near health facilities.
- **Increasing resilience to climate change:** Renewables energy can increase resilience to climate change challenges, such as heavy rain and drought.



## Development of local SE market

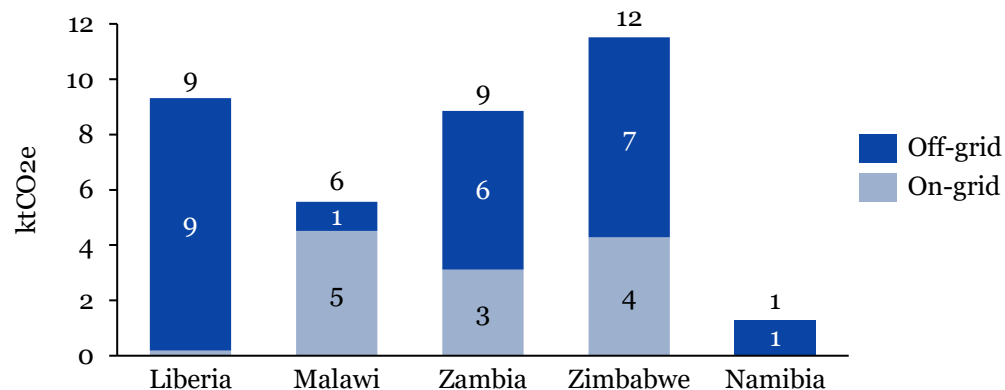
FDI flows in Malawi have fluctuated in recent years. FDI stood at US\$277m or 1.43% of the GDP, as of 2017. (vs. 1.9% in Sub-Saharan Africa). Malawi lags behind its neighbors as its economy is relatively small and investment opportunities are limited.

Still nascent local off-grid SE market is driven mostly by international ESPs.

- **Stimulating local economy:** S4H can help catalyse FDI inflows, contributing towards development of energy sector, as well as create additional green jobs, especially for rural populations.
- **SE sector capacity-building:** S4H can help increase technical capacity of local ESPs, contributing towards further market transformation and uptake of solar technologies.

*Assuming solar solutions are installed at all selected public healthcare facilities, S4H could achieve a reduction of 42 ktCO<sub>2</sub>e/year for the five countries together and about 9.9 ktCO<sub>2</sub>/year in Malawi*

**Annual emissions reductions per country**



**Annual emissions reductions in Malawi**

Malawi	Total	Health clinics	Health centres	Hospitals
Diesel efficiency	23%	15%	20%	30%
Diesel MWh	4,372	802	1,789	1,781
Grid MWh	4,395	344	1,380	2,672
tCO <sub>2</sub> /year	9,890	1,775	3,794	4,321

- Currently, off-grid healthcare facilities produce slightly more CO<sub>2</sub> emissions than on-grid healthcare facilities in Malawi, notably due to diesel supply:
  - CO<sub>2</sub> emissions reductions from grid is typically found by multiplying the grid emissions factor from the country grid by the number of kWh produced – as the emissions factor of Malawi is not available, Southern Africa Power Pool (SAPP) is used as a proxy<sup>1</sup>
  - CO<sub>2</sub> emissions reductions from diesel is found by the standard emission factor of 0.8kgCO<sub>2</sub>e/kWh for small diesel networks
- Smaller hospitals and health centres, representing the highest number of healthcare facilities, have the highest potential for CO<sub>2</sub> reduction
- Solar PV is an environmentally friendly technology with zero emissions and as such, installation of solar PV completely removes CO<sub>2</sub> emissions from power production at the healthcare facilities


<sup>1</sup> To be noted that this approximation might overstate grid emissions, as Malawi uses hydropower to produce most of its grid energy  
Source: Differ analysis



## **List of appendices**

- **Appendix I – Investment sizing (Malawi)**
- **Appendix II – S4H financing landscape analysis**
- **Appendix III – Various technical specifications**
- **Appendix IV – List of interviewees & other identified stakeholders**





## Appendix I – Investment sizing (Malawi)



## Investment sizing (1/2)

### Assumptions

o. Only **public** HC facilities are covered

1. Grid-connected facilities still need solar/diesel due to low reliability of the national grid (i.e., their target autonomy is 1 day vs. 2 days for off-grid facilities)

2. Healthcare facilities with previously installed solar are out of scope

Malawi settings			
Bad days/year	24	Period (years)	7
Built-in autonomy	25%	Discount rate (% p.a.)	10%
Diesel cost/kWh	0.34	Diesel budget shortfall	0%
Diesel cost/kWh incl. O&M	0.33	Reserve for back-up	0%
Grid cost	0.14	Annualisation factor	5.36
Sun hours/day	5.00	Power source for autonomy	PV

Number of healthcare facilities by type							
Size	1	2	3	4	5	6	Total
	Health centres (off-grid)	Health clinics (on-grid)	Health centres (off-grid)	Health centres (on-grid)	Smaller hospitals (on- & off-grid)	Central, district & rural hospitals (on-grid)	
County							
Systems	84	52	119	98	55	39	447
Programme coverage by facility type							
% covered	100%	100%	100%	100%	100%	100%	
# installations covered	84	52	119	98	55	39	447

Total power capacity necessary (kW)							
Size	1	2	3	4	5	6	Total
	Health centres (off-grid)	Health clinics (on-grid)	Health centres (off-grid)	Health centres (on-grid)	Smaller hospitals (on- & off-grid)	Central, district & rural hospitals (on-grid)	Need
County							
Systems	714.0	317.2	1,368.5	1,078.0	1,650.0	2,145.0	7,273
Total power capacity necessary (MWp)	0.71	0.32	1.37	1.08	1.65	2.15	7.27
Corresponding annual energy need (GWh)	0.77	0.38	1.74	1.43	1.61	2.85	8.77
Percentage	3.82%	4.36%	18.82%	14.82%	22.69%	29.43%	100.00%
Capacity covered by S4H (MWp)	0.7140	0.3172	1.3685	1.0780	1.6500	2.1450	7.27
Corresponding annual energy S4H (GWh)	0.77	0.38	1.74	1.43	1.61	2.85	8.77

Total 7y cost	32,031,582
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Need by HC facility type (in terms of installed capacity)	Malawi					
	1	2	3	4	5	6
	Health centres (off-grid)	Health clinics (on-grid)	Health centres (off-grid)	Health centres (on-grid)	Smaller hospitals (on- & off-grid)	Central, district & rural hospitals (on-grid)
Required autonomy (days)	2.00	1.00	2.00	1.00	2.00	1.00
Days to fully charge	2.00	1.00	2.00	1.00	1.00	1.00
% of equipment included in	0.80	0.70	0.50	0.50	0.50	0.50
Daily consumption (kWh)	25.00	20.00	40.00	40.00	80.00	200.00
Installed capacity for daily load (kW)	5.0	4.0	8.0	8.0	16.0	40.0
Extra capacity for autonomy (kW)	3.5	2.1	3.5	3.0	14.0	15.0
Installed capacity need (kW)	8.5	6.1	11.5	11.0	30.0	55.0
Margin on equipment	20%	20%	20%	20%	20%	20%

Cost components						
Base kit	\$4,550	\$3,820	\$6,740	\$6,740	\$12,580	\$30,100
Battery	\$22,500	\$9,000	\$36,000	\$18,000	\$72,000	\$90,000
Extra panels	\$1,943	\$1,166	\$1,943	\$1,665	\$7,770	\$8,325
Total hardware cost	\$28,993	\$13,986	\$44,683	\$26,405	\$92,350	\$128,425
Margin on equipment	\$5,799	\$2,797	\$8,937	\$5,281	\$18,470	\$25,685
Design	\$1,500	\$1,400	\$1,800	\$1,800	\$2,600	\$5,000
Install	\$1,000	\$880	\$1,360	\$1,360	\$2,320	\$5,200
Ship	\$375	\$350	\$450	\$450	\$650	\$1,250
Total initial investment outlay per facility (\$)	\$ 37,666	\$ 19,413	\$ 57,229	\$ 35,296	\$ 116,390	\$ 165,560
Annual O&M cost per facility (\$)	\$ 1,510	\$ 1,366	\$ 1,690	\$ 1,660	\$ 2,800	\$ 4,300

Cost of alternative energy sources						
Hypothetical initial cost of genset (\$)	\$ 1,875	\$ 1,500	\$ 3,000	\$ 3,000	\$ 6,000	\$ 15,000
Hypothetical annual diesel cost (\$)	\$ 5,083	\$ 2,829	\$ 5,658	\$ 5,658	\$ 11,315	\$ 28,288
Hypothetical annual grid cost (\$)	\$ 1,186	\$ 949	\$ 1,898	\$ 1,898	\$ 3,796	\$ 9,490

Cost splits (autonomy)						
PV cost	\$ 11,710	\$ 9,914	\$ 17,098	\$ 17,098	\$ 31,466	\$ 74,570
Extra autonomy cost	\$ 25,956	\$ 9,499	\$ 40,131	\$ 18,198	\$ 84,924	\$ 90,990
2 day battery autonomy system	\$ 37,666	\$ 19,413	\$ 57,229	\$ 35,296	\$ 116,390	\$ 165,560
0.25 day autonomy system + diesel	\$ 15,445	\$ 12,902	\$ 23,074	\$ 23,074	\$ 43,418	\$ 104,450
0.25 day autonomy system + grid	\$ 11,710	\$ 10,375	\$ 18,020	\$ 18,020	\$ 33,309	\$ 79,178

## Investment sizing (2/2)

TOTAL COST with pure PV autonomy							
	Health centres (off-grid)	Health clinics (on-grid)	Health centres (off-grid)	Health centres (on-grid)	Smaller hospitals (on- & off-grid)	Central, district & rural hospitals (on-grid)	TOTAL
Initial inv.	\$ 3,163,944	\$ 1,009,455	\$ 6,810,251	\$ 3,459,008	\$ 6,401,450	\$ 6,456,840	\$ 27,300,948
Annual O&M (pre-markup)	\$ 84,560	\$ 47,355	\$ 134,073	\$ 108,453	\$ 102,667	\$ 111,800	\$ 588,908
Annual O&M	\$ 126,840	\$ 71,032	\$ 201,110	\$ 162,680	\$ 154,000	\$ 167,700	\$ 883,362
PV	\$ 983,640	\$ 515,528	\$ 2,034,662	\$ 1,675,604	\$ 1,730,630	\$ 2,908,230	\$ 9,848,294
Battery	\$ 2,180,304	\$ 493,927	\$ 4,775,589	\$ 1,783,404	\$ 4,670,820	\$ 3,548,610	\$ 17,452,654
kWh	714	317	1369	1078	1650	2145	7273
%	8.74%	4.33%	19.82%	16.32%	18.32%	32.47%	100.00%

Chosen autonomy mix							
Power source	Health centres (off-grid)	Health clinics (on-grid)	Health centres (off-grid)	Health centres (on-grid)	Smaller hospitals (on- & off-grid)	Central, district & rural hospitals (on-grid)	TOTAL
PV	100%	100%	100%	100%	100%	100%	100%
Diesel	0%	0%	0%	0%	0%	0%	0%
Grid	0%	0%	0%	0%	0%	0%	0%

Total cost (present value of inv & annuity)							
	Health centres (off-grid)	Health clinics (on-grid)	Health centres (off-grid)	Health centres (on-grid)	Smaller hospitals (on- & off-grid)	Central, district & rural hospitals (on-grid)	TOTAL
Catchment population							
Total hardware cost	\$ 2,435,370	\$ 727,246	\$ 5,317,218	\$ 2,587,690	\$ 5,079,250	\$ 5,008,575	\$ 21,155,349
Turnkey cost	\$ 3,163,944	\$ 1,009,455	\$ 6,810,251	\$ 3,459,008	\$ 6,401,450	\$ 6,456,840	\$ 27,300,948
O&M cost	\$ 126,840	\$ 71,032	\$ 201,110	\$ 162,680	\$ 154,000	\$ 167,700	\$ 883,362
Total outflows	\$ 3,290,784	\$ 1,080,487	\$ 7,011,361	\$ 3,621,688	\$ 6,555,450	\$ 6,624,540	\$ 28,184,310
PV of total commitment	\$ 3,843,205	\$ 1,389,850	\$ 7,887,247	\$ 4,330,202	\$ 7,226,160	\$ 7,354,917	\$ 32,031,582
Total commitment	\$ 4,051,824	\$ 1,506,679	\$ 8,218,021	\$ 4,597,768	\$ 7,479,450	\$ 7,630,740	\$ 33,484,482
%	12.00%	4.34%	24.62%	13.52%	22.56%	22.96%	100.00%

Savings of diesel/grid costs (est., ignoring autonomy)	Health centres (off-grid)	Health clinics (on-grid)	Health centres (off-grid)	Health centres (on-grid)	Smaller hospitals (on- & off-grid)	Central, district & rural hospitals (on-grid)	TOTAL
Initial cost of gensets	\$ 157,500	\$ 78,000	\$ 357,000	\$ 294,000	\$ 330,000	\$ 585,000	\$ 1,801,500
Annual diesel savings (est.)	\$ 426,975	\$ 147,099	\$ 673,259	\$ 554,448	\$ 622,340	\$ 1,103,239	\$ 3,527,359
PV of Annual diesel savings	\$ 2,286,561	\$ 787,751	\$ 3,605,476	\$ 2,969,216	\$ 3,332,793	\$ 5,908,133	\$ 18,889,930
Annual grid savings (est.)	\$ -	\$ 24,674	\$ -	\$ 93,002	\$ 83,512	\$ 259,077	\$ 460,285
PV of Annual grid savings (est.)	\$ -	\$ 132,136	\$ -	\$ 498,050	\$ 447,229	\$ 1,387,425	\$ 2,464,839

A close-up photograph of a smiling woman with a baby in a sling. The woman is wearing a white headscarf and a purple top. The baby is peeking out from under the headscarf, looking towards the camera. The background is slightly blurred, showing other people in the distance.

## **Appendix II – S4H financing landscape analysis**



### *Lack of energy supply and access is a major issue for healthcare quality in Sub-Saharan Africa, solar energy could be a sustainable solution*

#### **Inadequate access to power is a major obstacle to quality healthcare in Sub-Saharan Africa (SSA)**

##### **Most health facilities in SSA have inadequate access to power**

- 25% of health facilities in sub-Saharan Africa have no access to electricity
- Only 28% of health facilities and 34% of hospitals have “reliable” access to electricity
- Off-grid facilities often rely on stand-alone powered generators, most of which are not functional

##### **This is a critical obstacle to the realisation of universal access to quality healthcare**

- Unreliable power affects lighting for emergency night-time care (e.g. births), refrigeration (e.g. vaccines), use of medical technology (e.g. sterilisation) and communication (e.g. contacting emergency care personnel)
- Facilities that have access to electricity may be better positioned to attract and retain skilled health workers, especially in rural areas
- High cost of power (e.g. diesel for generators) weigh on constrained health budgets

#### **Solar energy could be a solution, but barriers exist**

##### **Solar energy could provide a reliable power supply in remote areas or a backup for grid-connected facilities**

- Price of solar panels have significantly decreased in the past decade
- SSA has ideal solar conditions
- Although a larger initial investment is necessary compared to other solutions (e.g. diesel generator), it is a cost effective

##### **But there are several barriers to electrifying health facilities**

- Weak enabling environments due to:
  - lack of policies, regulation and technical standards
  - lack of awareness and information
  - underestimation of the potential impact of electricity access on healthcare
  - underdeveloped local energy sector and infrastructure
- Premature fail of solar installation due to:
  - insufficient human capacity resulting in inadequate management and maintenance of the power system
  - lack of data resulting in poor system sizing and poor installation
- Insufficient investment capital and financial means due to:
  - lack of monetisation of environmental and healthcare benefits
  - high upfront capital needed



*UNDP Solar for Health (S4H) has been piloting a donor-funded initiative to install solar systems in health centres in rural areas to provide clean energy services and quality healthcare to underserved communities*

## Key features

## Solar for Health programme was launched in 2016

- 7.7 MWp of installed capacity in Zimbabwe, Zambia, Libya, Namibia, Sudan and South Sudan
- Financed by donors including the Global Fund and Innovation Norway

## 6 objectives contributing to multiple SDGs

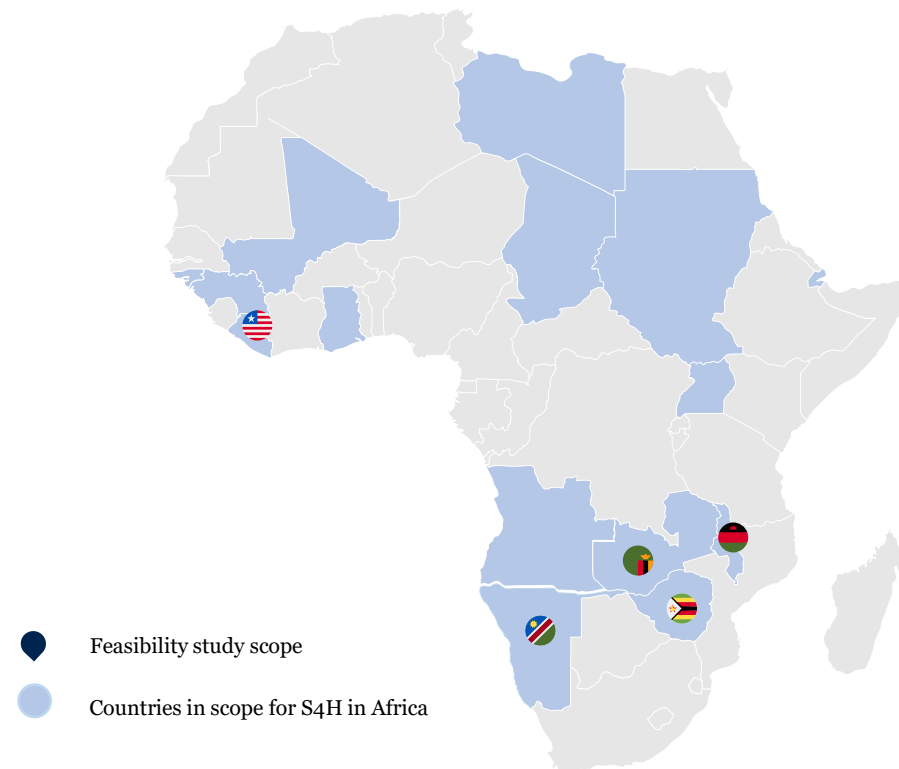
1. Access to quality health services for all
2. Reduced environmental footprint of the healthcare sector
3. Cost savings on energy bills for health facilities and local government
4. Climate resilient health systems
5. Local green jobs, training of solar technicians and regulatory capacity development
6. Proof of concept for solar energy in healthcare and beyond



## Facilities in scope

Rural health centre/clinic	Urban health centre/hospital	Warehouse
<p><b>Problem:</b> Off-grid centres using polluting and costly diesel generators or without any energy source</p> <p><b>Solution:</b> complete power solution for lighting, medical equipment, drug preservation and electricity for staff housing. Energy need range from 10 kWh/day</p> <p><b>Impact:</b> improved quality and access to health care for the most underserved communities</p>	<p><b>Problem:</b> Non reliable energy supply due to frequent power cuts</p> <p><b>Solution:</b> steady power supply reducing energy costs and securing key services such as surgery, maternal, ER, pharmacy and lab at all times in case of power cuts. Energy need range 50-500 kWh/day</p> <p><b>Impact:</b> a greater healthcare quality for a large number of patient</p>	<p><b>Problem:</b> Suboptimal drug preservation and stock management</p> <p><b>Solution:</b> steady power supply for supply chain preservation (cold chain) and IT system for stock management</p> <p><b>Impact:</b> better drug efficiency and better stock management</p>

## Solar for Health is targeting least developed countries



“Solar for Health Call for Private sector support,” UNDP (2017)

“Solar for Health 5 ways solar power can make universal healthcare a reality,” UNDP (2018)

Source: UNDP; KOIS analysis

### *S4H programme made substantial achievements, nevertheless challenges remain to reach its ambitions*

#### Achievements and scale up

##### Achievements

- 7.7 MWp of installed capacity in 8+ countries
- Providing power to more than 650 health facilities and the biggest medical warehouse in Zambia (300 kWh/day)
- Plug and play, 5-15 kWp solar PV units installed, meeting all power needs of small healthcare facilities and approx. 30% for a hospital

##### Path to scale up

- UNDP creates the governance, harmonisation, capacity development and sustainability conditions necessary
- UNDP provides a standardised S4H equipment list and first health sector specific solar energy pre-qualified suppliers
- In collaboration with local ministries of health, UNDP identifies the health centres and facilities in scope
- UNDP builds local technical capacities and enables market transformation by partnering with local and national providers

#### Risks and challenges

##### Governance and regulation

- Insufficient regulatory framework prevents investments and long term contracts
- Political and economic stability is needed to secure long term funding for the solar installation
- High number of stakeholders involved with different objectives can block the expansion of the programme
- No clearly identified counterpart under a potential public-private agreement

##### Financial and economic

- UNDP estimates that US\$690m is needed to equip the 18,000 healthcare facilities in scope of S4H
- Perceived risk and relatively high upfront costs hampers the scale-up of the programme
- Recurrent maintenance and replacement costs have to be born in the long term (e.g., by healthcare facilities or government or donors)


##### Operational

- Maintenance and monitoring of panel breakdowns and tampering is crucial as PV systems often become inoperative after 3–5 years without proper maintenance and repair.
  - Need for local buy in and long term commitment to maintain the installations
  - Need for human capital development and local technical knowledge
- Theft of solar panels requires security and surveillance of the solar installation
- Disposal of batteries (5- to 15-year lifetime) and panels (25- to 30-year lifetime) has to be addressed

*Scaling up off-grid solar energy solutions for healthcare will require both increasing demand-side potential and supply-side project bankability*

Demand-side potential	Supply-side project bankability
<b>Off-grid energy need (# facilities/total kWp)</b>	<b>Policy and regulatory environment</b>
<b>Affordability/ability to pay</b>	<b>Market attractiveness:</b> <ul style="list-style-type: none"><li>- <i>Market size</i></li><li>- <i>Density of population/economic activity:</i> population demographics (i.e., population, poverty rates, mobile phone penetration, household incomes, etc.); social and productive uses (i.e., education, health, agriculture, mines, SMEs, public institutions, etc.)</li><li>- <i>Distance from the national grid/infrastructure</i></li></ul>
<b>Availability of relevant options</b>	
<b>Acceptability of energy solution:</b> adequate capacity and duration of energy; electricity quality; sustainability	<b>Access to capital</b>

*A number of solar solutions can address the energy needs of a healthcare facility and their appropriateness shall be assessed in line with the specificities of each facility*

	Solar lighting kits	Solar suitcase	Off-grid stand-alone or hybrid system	Mini-grid (stand-alone or hybrid)	On-grid
<b>Description</b>	<ul style="list-style-type: none"> <li>A solar lighting kit uses a solar panel to power a single or several bulbs.</li> </ul>	<ul style="list-style-type: none"> <li>Portable and self-contained solar power generation and lighting system</li> </ul>	<ul style="list-style-type: none"> <li>Off-grid electricity system providing power to one customer</li> </ul>	<ul style="list-style-type: none"> <li>Off-grid electricity distribution network serving limited number of customers</li> </ul>	<ul style="list-style-type: none"> <li>Solar installation connected in combination with power grid</li> </ul>
<b>Power capacity</b>	<ul style="list-style-type: none"> <li>Max. 10 Wp</li> </ul>	<ul style="list-style-type: none"> <li>Max. 80 Wp</li> </ul>	<ul style="list-style-type: none"> <li>From 5 kWp to 1 MWp</li> </ul>	<ul style="list-style-type: none"> <li>From 10 kWp to 10 MWp</li> </ul>	<ul style="list-style-type: none"> <li>Above 1 MWp</li> </ul>
<b>Application in health facilities</b>	<ul style="list-style-type: none"> <li>Provides lighting in the health centre</li> </ul>	<ul style="list-style-type: none"> <li>Provides lighting in the health centre</li> <li>Possibility to charge small devices (phone, tablet)</li> </ul>	<ul style="list-style-type: none"> <li>All power uses if sized correctly</li> <li>Possibility to charge devices</li> <li>Emergency power</li> </ul>	<ul style="list-style-type: none"> <li>All power uses if sized correctly</li> <li>Possibility to charge devices</li> <li>Emergency power</li> </ul>	<ul style="list-style-type: none"> <li>All power uses</li> <li>Reliable supply of energy with hybrid solutions</li> <li>Emergency power</li> </ul>
<b>Advantages</b>	<ul style="list-style-type: none"> <li>Portability</li> <li>Easiness of installation</li> <li>Low cost</li> </ul>	<ul style="list-style-type: none"> <li>Portability</li> <li>Easiness of installation</li> <li>Low cost</li> </ul>	<ul style="list-style-type: none"> <li>High energy levels provided</li> <li>Good storage levels</li> <li>Complete solution</li> <li>Allows empowerment and self-sufficiency</li> <li>Possibility of revenues from on-sell of power to local community</li> </ul>	<ul style="list-style-type: none"> <li>High energy levels provided</li> <li>Good storage levels</li> <li>Complete solution</li> <li>Allows empowerment and self-sufficiency</li> <li>Possibility of revenues from on-sell of power to local community (anchor model)</li> </ul>	<ul style="list-style-type: none"> <li>Very high energy levels provided</li> <li>With or without storage</li> <li>Possibility of revenues from feed-in tariffs</li> </ul>
<b>Disadvantages</b>	<ul style="list-style-type: none"> <li>Extremely low energy levels provided</li> <li>Low to zero storage levels</li> <li>Very limited needs are met</li> <li>Not a long-term sustainable solution</li> </ul>	<ul style="list-style-type: none"> <li>Low energy levels provided</li> <li>Low to storage levels</li> <li>Limited needs are met</li> <li>Not a long-term sustainable solution</li> </ul>	<ul style="list-style-type: none"> <li>Requires professional installation</li> <li>High investment costs (depending on size installed)</li> <li>Higher need for local maintenance</li> </ul>	<ul style="list-style-type: none"> <li>Requires professional installation</li> <li>High investment costs (depending on size installed)</li> <li>Higher need for local maintenance</li> <li>Depends on the rest of the community</li> <li>Needs high density of users</li> <li>Increased complexity</li> </ul>	<ul style="list-style-type: none"> <li>Requires professional installation</li> <li>Technical integration required</li> <li>Structured O&amp;M required</li> <li>Needs very high density of users</li> </ul>

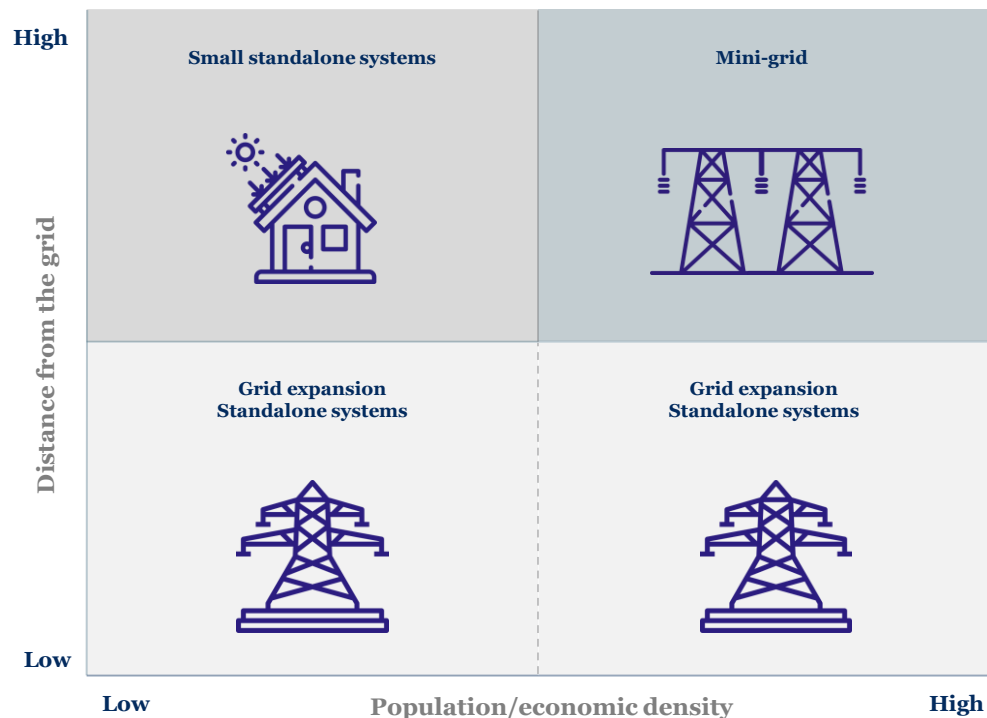


*There are three main business models when it comes to solar energy service providers*

	Purchase	Financial or operational lease	Fee-for-service
<b>Adequate operational model</b>	<ul style="list-style-type: none"> <li>Solar appliances</li> </ul>	<ul style="list-style-type: none"> <li>Off-grid stand-alone</li> <li>Solar appliances</li> <li>Power plant</li> </ul>	<ul style="list-style-type: none"> <li>Off-grid stand-alone</li> <li>Mini/Micro-grid</li> <li>On-grid</li> </ul>
<b>Adequate market</b>	<ul style="list-style-type: none"> <li>Low energy needs</li> <li>Very remote areas where providers have low incentive to invest</li> </ul>	<ul style="list-style-type: none"> <li>Average to high energy needs</li> <li>Low density settings where providers have no incentive to invest in the installation</li> </ul>	<ul style="list-style-type: none"> <li>Higher energy need</li> <li>Higher density of users</li> </ul>
<b>Advantages</b>	<p>For the user:</p> <ul style="list-style-type: none"> <li>Ownership</li> <li>Lower overall cost in the long term</li> </ul> <p>For the provider:</p> <ul style="list-style-type: none"> <li>Risks and responsibilities are transferred to the user</li> <li>No upfront investment required</li> </ul>	<p>For the user:</p> <ul style="list-style-type: none"> <li>Low upfront cost</li> <li>Ownership transferred at the end of the leasing period for financing leases</li> <li>Maintenance and after sale is provided</li> </ul> <p>For the provider:</p> <ul style="list-style-type: none"> <li>Contractual payback period for the user</li> </ul>	<p>For the user:</p> <ul style="list-style-type: none"> <li>Lowest cost for users</li> <li>Maintenance and after sale is provided</li> </ul> <p>For the provider:</p> <ul style="list-style-type: none"> <li>Retains ownership of the installation</li> <li>Can grow the capacity and connect new users (economies of scale)</li> </ul>
<b>Challenges</b>	<p>For the user:</p> <ul style="list-style-type: none"> <li>Not affordable for larger installation</li> <li>Provider has no incentive for proper maintenance/after-sale service</li> <li>Potential poor quality or counterfeit products</li> </ul>	<p>For the provider:</p> <ul style="list-style-type: none"> <li>Repayment risk although usually mitigated by contractual obligation for the user</li> <li>For larger installation, local technicians must be deployed</li> </ul>	<p>For the provider</p> <ul style="list-style-type: none"> <li>Need critical volume to generate sufficient revenues and make the investment sustainable</li> <li>Revenue fluctuation and uncertainty on future usage</li> <li>Local technicians need to be deployed</li> <li>All risk and responsibilities lie with the provider</li> </ul>
<b>Potential for financial support</b>	<ul style="list-style-type: none"> <li>Incentives to support and grow distribution networks</li> <li>Identification, training, recruitment and support of rural based staff providing sales or after sales services</li> </ul>	<ul style="list-style-type: none"> <li>Incentives to support and grow distribution networks</li> <li>In new markets soft funding to establish an initial portfolio of customers</li> <li>Soft funding for innovations delivery models and/or to reduce the repayment fees</li> <li>Identification, training, recruitment and support of rural based staff providing sales or after sales services</li> </ul>	<ul style="list-style-type: none"> <li>Subsidy for high investment requirements and to attract private capital</li> <li>In new markets soft funding to establish an initial portfolio of customers</li> <li>Concessional financing</li> </ul>

*Large standalone/mini-grids can meet the energy demand for facilities near the grid/with high economic density; small solar standalone systems are more relevant for low economic density facilities far from the grid*

## A growing role for off-grid solar solutions<sup>1</sup>



## Various factors influence the most cost-efficient SE technology<sup>2</sup>

### High-density areas near the grid

- Relevant technology: larger (tailored) solar PV standalone systems
- Power generation capacity: 10 kWp – 100 kWp
- Cost range: US\$2-17/Wp

### High-density areas far from grid

- Relevant technology: mini-grids
- Power generation capacity: 10 kWp – 10 MWp
- Cost range: US\$3-15/Wp with battery (US\$3-7/Wp without battery)

### Low-density areas far from grid

- Relevant technology: smaller standardised solar PV standalone systems
- Power generation capacity: 1-10 kWp
- Cost range: US\$2-17/Wp



### Cost-effectiveness is a key consideration when setting electrification targets

Achieving the highest energy access targets (Tier 5 – uninterrupted power access; >22h/day) can be 50-100x more costly than achieving entry level targets (Tier 1 – basic power appliances; >4h/day) on a per connected household basis.

<sup>1</sup> GOGLA study is on household energy needs. We make assumption that rural healthcare facility needs are comparable to those of off-grid households. [https://www.gogla.org/sites/default/files/resource\\_docs/energy\\_access\\_through\\_off-grid\\_solar\\_guidance\\_for\\_govts.pdf](https://www.gogla.org/sites/default/files/resource_docs/energy_access_through_off-grid_solar_guidance_for_govts.pdf); [https://assets.publishing.service.gov.uk/media/5af96657ed915d0df4e8cdea/Costs\\_Benefits\\_Off-Grid\\_Electricity\\_Lighting\\_Systems.pdf](https://assets.publishing.service.gov.uk/media/5af96657ed915d0df4e8cdea/Costs_Benefits_Off-Grid_Electricity_Lighting_Systems.pdf)  
<sup>2</sup> [https://www.irena.org/-/media/Files/IRENA/Agency/Publication/2015/IRENA\\_Africa\\_2030\\_REmap\\_2015\\_low-res.pdf](https://www.irena.org/-/media/Files/IRENA/Agency/Publication/2015/IRENA_Africa_2030_REmap_2015_low-res.pdf); <https://www.usaid.gov/energy/mini-grids/economics/cost-effectiveness/tiers-of-service/>

*On-grid/near-grid: reliance on overstretched government budgets can reduce ability to pay; though an economic case can be made for facilities with existing diesel generator budgets (as a primary or backup source)*

Objective	Demand-side characteristics and challenges
<b>Affordability/ ability to pay</b>	<ul style="list-style-type: none"> <li>- <b>User fees:</b> usually no fees charged to the patient in public facilities even if in urban settings some patients have an ability to contribute to the cost</li> <li>- <b>Government budgets:</b> depending on the level of dependence on public budget (revenue mix), and for public facilities on (i) specific government's solvency and (ii) other government's spending priorities</li> <li>- <b>Grant capital:</b> prioritise remote facilities with no access to energy serving vulnerable populations</li> <li>- <b>Public/private:</b> some privately-owned facilities in urban areas (targeting wealthier users)</li> <li>- <b>Other revenues:</b> regulation on resale of surpluses, provision of extra services (on the top of what is covered by government) should favourise renewable energies</li> <li>- <b>Alternative energy cost:</b> partial replacement of generators can free up some budget</li> </ul>
<b>Awareness/ knowledge among stakeholders</b>	<ul style="list-style-type: none"> <li>- <b>Awareness of solar and its benefits:</b> tendency to stick to status quo (even if it means no/expensive electricity), limited awareness of local population of solar energy and its benefits</li> <li>- <b>In-house solar know-how:</b> limited ability to maintain the installations on their own, facilities might have to pay for an external operator (→ risk of omission)</li> <li>- <b>Solar energy image:</b> previous negative experiences can result in mistrust and a bad image of solar energy sustainability</li> </ul>
<b>Acceptability of the solution</b>	<ul style="list-style-type: none"> <li>- <b>Quality of products:</b> low financial means result in selection of cheapest products</li> <li>- <b>Installation sizing:</b> sizing assessment has to be done properly and foresee change of behaviours</li> <li>- <b>Number of systems:</b> challenging O&amp;M when several different systems installed in parallel</li> <li>- <b>Ownership:</b> without proper owners, users do not always feel responsible for the proper O&amp;M of the system or can over/misuse the systems</li> <li>- <b>After-sale service:</b> contract do not sufficiently incentivise the providers to fulfill their after-sale responsibilities</li> </ul>

*High-density areas far from grid: high density of economic activity can incentivise off-grid energy market-building and reduce overall costs to end-user; however, high service costs can still constrain ability to pay*

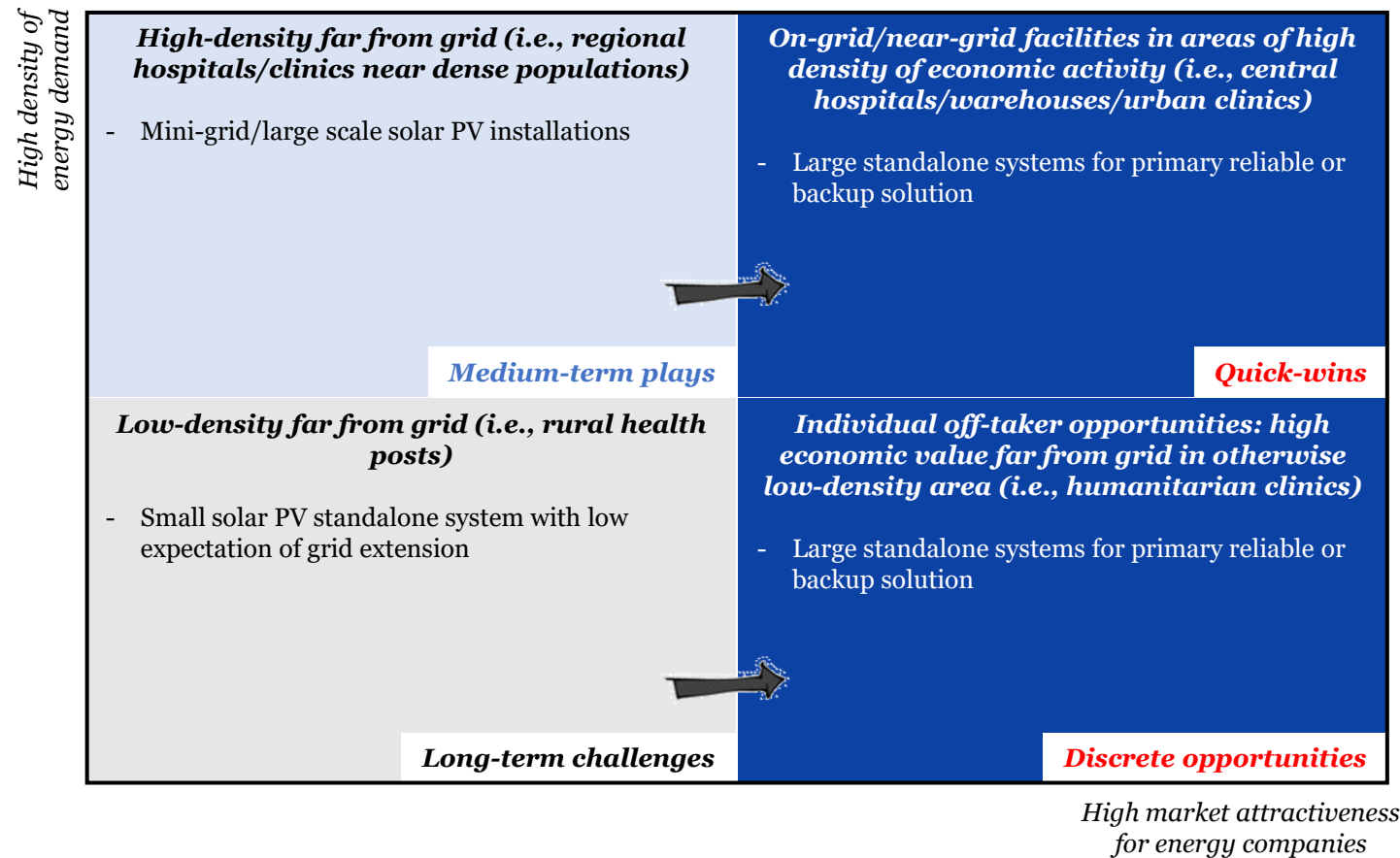
Objective	Demand-side characteristics and challenges
Availability of product/service	<ul style="list-style-type: none"> <li>- <b>Hardware:</b> limited availability, potentially less choice of products or additional transportation costs</li> <li>- <b>Sales and installation:</b> potentially no local sales representatives increasing costs</li> <li>- <b>Financing:</b> local banks are reluctant to provide credit, interest rates are very high</li> <li>- <b>O&amp;M:</b> lack of O&amp;M service providers; the offer is more limited than in the capital and technicians might need to travel increasing costs or be less trained</li> <li>- <b>Disposal:</b> lack of disposal services</li> <li>- <b>Mini-grids:</b> viable option in high density area where grid extension are not planned</li> </ul>
Affordability/ability to pay	<ul style="list-style-type: none"> <li>- <b>User fees:</b> usually low revenues and limited ability to pay</li> <li>- <b>Government:</b> in case of limited budget, main hospitals will be prioritised. If no grid extension, subsidise mini-grids</li> <li>- <b>Grant capital:</b> can be attracted especially if it helps the wider local communities and increase health quality</li> <li>- <b>Public/private:</b> usually mainly public facilities but some private healthcare facilities might be present in wealthiest areas. Private facilities can steer away wealthiest clients</li> <li>- <b>Other revenues:</b> on-sale of extra power to local community can generate revenues</li> <li>- <b>Alternative energy cost:</b> replacement of generators can free up some budget</li> </ul>
Awareness/knowledge among stakeholders	<ul style="list-style-type: none"> <li>- <b>Awareness of solar and its benefits:</b> tendency to stick to status quo (even if it means no/expensive electricity), limited awareness of local population of solar energy and its benefits</li> <li>- <b>In-house solar know-how:</b> inability to maintain the installations on their own, facilities might have to pay for an external operator (→ risk of omission)</li> <li>- <b>Solar energy image:</b> previous negative experiences can result in mistrust and a bad image of solar energy sustainability</li> </ul>
Acceptability of the solution	<ul style="list-style-type: none"> <li>- <b>Quality of products:</b> low financial means result in selection of cheapest products</li> <li>- <b>Installation sizing:</b> sizing assessment has to be done properly and foresee change of behaviours</li> <li>- <b>Number of systems:</b> challenging O&amp;M when several systems installed in parallel</li> <li>- <b>Ownership:</b> without proper owners, users do not always feel responsible for the proper O&amp;M of the system or can over/misuse the systems</li> <li>- <b>After-sale service:</b> contract do not sufficiently incentivise the providers to fulfill their after-sale responsibilities</li> </ul>



*Low-density areas far from grid: low ability to pay, low economic activity/small market size, and high service cost provide little incentive for private sector market-building and few energy access options*

Objective	Demand-side characteristics and challenges
Availability of product/service	<ul style="list-style-type: none"> <li>- <b>Hardware:</b> barriers to procure required HW in the country (e.g., trade barriers); lack of technical options due to limited facility size</li> <li>- <b>Sales and installation:</b> complicated due to high cost and long time necessary to reach remote locations (often not justified by the low population in the catchment area)</li> <li>- <b>Financing:</b> inability to absorb upfront CAPEX; local FIs reluctant to lend</li> <li>- <b>O&amp;M:</b> lack of O&amp;M service providers; after-sales service limited in remote locations (i.e., low-quality network coverage, high cost of travel)</li> <li>- <b>Disposal:</b> lack of disposal services; high distance (i.e., cost) to disposal facilities (if any)</li> <li>• <b>Mini-grids:</b> low density not allowing to reach the critical size of perimeter for a mini-grid</li> </ul>
Affordability/ability to pay	<ul style="list-style-type: none"> <li>• <b>User fees:</b> usually no fees charged to the patient in public facilities, low ability of rural population to contribute to the cost</li> <li>• <b>Government budgets:</b> depending on the level of dependence on public budget (revenue mix), and for public facilities on (i) specific government's solvency and (ii) other government's spending priorities</li> <li>• <b>Grant capital:</b> remote facilities with no access to energy serving vulnerable populations tend to get more attention from international donors</li> <li>• <b>Public/private:</b> limited/no private ownership (i.e., mostly public or NGO-run facilities)</li> <li>• <b>Other revenues:</b> very limited ability to generate extra revenues (i.e., no businesses and typically poorer population in sparsely populated rural areas)</li> <li>• <b>Alternative energy cost:</b> mostly unelectrified facilities, therefore no economies are generated (and the new PV installations can often be seen as an extra cost)</li> </ul>
Awareness/knowledge among stakeholders	<ul style="list-style-type: none"> <li>• <b>Awareness of solar and its benefits:</b> tendency to stick to status quo (even if it means no/expensive electricity), limited awareness of local population of solar energy and its benefits</li> <li>• <b>In-house solar know-how:</b> inability to maintain the installations on their own, facilities might need an external operator (generating additional cost)</li> <li>• <b>Solar energy image:</b> little/no previous experience with SE</li> </ul>
Acceptability of the solution	<ul style="list-style-type: none"> <li>• <b>Quality of products:</b> low financial means or lack of quality standards result in selection of cheapest products</li> <li>• <b>Installation sizing:</b> sizing assessment has to be done properly and foresee change of behaviours</li> <li>• <b>Number of systems:</b> max. one/very few different systems per facility (i.e., low complexity)</li> <li>• <b>Ownership:</b> without proper owners, users do not always feel responsible for the proper O&amp;M of the system or can over/misuse the systems</li> <li>• <b>After-sale service:</b> limited in remote locations (i.e., low-quality network coverage, high cost of travel)</li> </ul>

*In sum, standalone systems for near-grid facilities and discrete high value opportunities are quick win, while medium-term plays and long-term challenges will require targeted support to become attractive opportunities*


















*Channelling financing to energy companies can tap into quick-wins and support the development of the local economy, though the financing shall be targeted to solar installation assets for healthcare facilities*

	Systemic support to the solar energy sector <sup>1</sup>	Direct financing of energy service providers	Direct financing of solar installation assets
Relevant challenge addressed	<ul style="list-style-type: none"> <li>- Support sector capacity building with market feasibility studies and project preparation</li> </ul>	<ul style="list-style-type: none"> <li>- Increase access to lower cost of capital</li> <li>- Increase access to long-term/patient capital</li> <li>- Reduce risk of asset-liability currency mismatch</li> <li>- Support capacity building with specific company/project technical assistance</li> <li>- Align financial incentive for on-going O&amp;M/disposal service provision</li> </ul>	<ul style="list-style-type: none"> <li>- Increase health facility ability to pay</li> <li>- Mitigates energy service provider business risk</li> <li>- Direct and lowest cost S4H financing</li> </ul>
Relevant market segment	<ul style="list-style-type: none"> <li>- Provide sector capacity building support to strengthen renewable energy enabling environment</li> </ul>	<ul style="list-style-type: none"> <li>- Support energy value chain actors to strengthen business/investment case for energy provision across all market segments</li> <li>- Value chain actors targeting quick-win opportunities may still require innovative financing support, but likely significantly less than those targeting longer-term challenges</li> </ul>	<ul style="list-style-type: none"> <li>- Support less commercially viable investments and longer-term opportunities</li> <li>- Though equally applicable to any healthcare facility with low ability to pay across market segments</li> </ul>

<sup>1</sup> Due to their broad character and need for systemic support of various public institutions, these investments are considered out of scope of this study.

Source: KOIS analysis

*A number of innovative financing tools are available to support energy companies and reduce the various risks for financiers such as public sector off-taker risk and ESP business risk*

	Systemic support <sup>1</sup>	Direct financing of energy service providers	Direct financing of solar installation assets
Investment instruments		<div>   Concessional financing </div> <div>   First-loss capital </div> <div>   Repayable grants </div>	
De-risking instruments		<div>   Guarantee </div> <div>   Local currency hedging </div> <div>   Pooling projects </div> <div>   Advance market commitment </div>	<div>   Guarantee </div> <div>   Advance market commitment </div>
Result-based financing		<div>   Performance-based contracts </div>	<div>   Performance-based contracts </div>
Non-financing support mechanisms	<div>   Technical assistance </div> <div>   Project preparation facilities </div>	<div>   Technical assistance </div> <div>   Project preparation facilities </div>	

<sup>1</sup> Due to their broad character and need for systemic support of various public institutions, these investments are considered out of scope of this study  
Source: KOIS analysis



*Direct financing of solar installation assets: grants will be required to address low ability to pay and affordability challenge while RBF can incentivise O&M service provision for S4H healthcare facilities*

Challenge	Specific issues	Relevant IF instruments
<b>Affordability/ability to pay</b>	<ul style="list-style-type: none"> <li>➤ <b>Domestic revenues:</b> high dependency of public facilities on government budget (i.e., solvability risk, non-systematic changes in spending priorities); limited social insurance deployment; limited/no ability of end users to contribute to HC cost</li> <li>➤ <b>Foreign transfers:</b> inflow of private capital limited to larger facilities in higher-income areas; vulnerable &amp; more remote areas tend to get more attention from foreign donors (i.e., grants and in-kind support)</li> <li>➤ <b>Optimisation of operations:</b> some economies possible by replacement of costly generators (for facilities that were previously equipped by them)</li> </ul>	<ul style="list-style-type: none"> <li>• Grants,</li> <li>• Concessional financing,</li> <li>• Pooling of investments</li> <li>• Technical assistance</li> </ul>
<b>Accessibility</b>	<ul style="list-style-type: none"> <li>➤ <b>Availability of quality hardware:</b> limited choice of products; barriers to procure required HW in a specific country; low financial means and/or lack of quality standards resulting in selection of cheapest (low-quality) products</li> <li>➤ <b>Distribution:</b> long time &amp; high cost of transportation to remote locations</li> <li>➤ <b>O&amp;M:</b> lack of providers leading to limited after-sales service in remote locations</li> <li>➤ <b>Disposal:</b> lack of disposal facilities</li> </ul>	<ul style="list-style-type: none"> <li>• Concessional financing to energy company</li> <li>• RBF</li> <li>• Grants</li> <li>• Technical Assistance</li> </ul>
<b>Awareness &amp; acceptability among stakeholders<sup>1</sup></b>	<ul style="list-style-type: none"> <li>➤ <b>Awareness of solar and its benefits:</b> tendency to stick to status quo; low awareness of economic benefits of solar energy</li> <li>➤ <b>Solar energy image:</b> previous negative experience resulting in mistrust to SE</li> <li>➤ <b>Solar know-how:</b> limited in-house ability to maintain the PV installations; lack of ownership among the users often leading to misuse of the systems</li> </ul>	<ul style="list-style-type: none"> <li>• Project-preparation facility</li> <li>• Technical Assistance</li> </ul>

<sup>1</sup> Out of scope as these challenges are mostly linked to external factors and can only be addressed by innovative financing instruments to a limited extent

Source: KOIS analysis

*Direct financing of energy service providers: concessional financing terms can address the limited access to capital locally but risk mitigating instruments will be paramount to guarantee repayment*

Challenge	Specific issues	Relevant IF instruments
<b>Market size &amp; profitability</b>	<ul style="list-style-type: none"> <li>➤ <b>Economies of scale:</b> difficult to reach the critical size allowing the economies of scale in smaller economies and/or more geographically dispersed areas</li> <li>➤ <b>Market power:</b> high market concentration impedes ECs from exercising power over their suppliers (i.e., push on lowering COGS); low price elasticity of demand in poor areas limits their pricing power; strong substitution effect for poorer end users (i.e., preference for cheaper and lower quality products)</li> <li>➤ <b>Payment risk:</b> high risk of payment default in credit-based models</li> </ul>	<ul style="list-style-type: none"> <li>• Direct financing instruments</li> <li>• Technical assistance</li> <li>• RBF/advance market commitments</li> <li>• Guarantees</li> </ul>
<b>Access to finance</b>	<ul style="list-style-type: none"> <li>➤ <b>Insufficient amount:</b> ECs often deemed too risky for an amount allowing to finance CAPEX</li> <li>➤ <b>Unfavourable terms:</b> high perceived risk leads to overly high interest rates/short maturities, further decreasing already strained margins</li> <li>➤ <b>Local currency:</b> unavailability of funding in local currency (i.e., banks often offering loans in USD) results in an asset-liability mismatch, exposing the EC to a FX risk</li> </ul>	<ul style="list-style-type: none"> <li>• Concessional financing</li> <li>• First-loss capital</li> <li>• Guarantee</li> <li>• Local currency hedging</li> <li>• Matching of cash flows</li> </ul>
<b>Enabling environment<sup>1</sup></b>	<ul style="list-style-type: none"> <li>➤ <b>Regulatory/policy issues:</b> SE legislative vacuum/too stringent regulation; high prevalence of trade barriers imposed on SE products</li> <li>➤ <b>Infrastructure:</b> insufficient infrastructure increasing the cost &amp; quality of marketing, service delivery and O&amp;M in more remote areas</li> <li>➤ <b>Human &amp; social capital:</b> lack of qualified &amp; motivated local workforce</li> </ul>	<ul style="list-style-type: none"> <li>• Project-preparation facility</li> <li>• Technical Assistance</li> </ul>

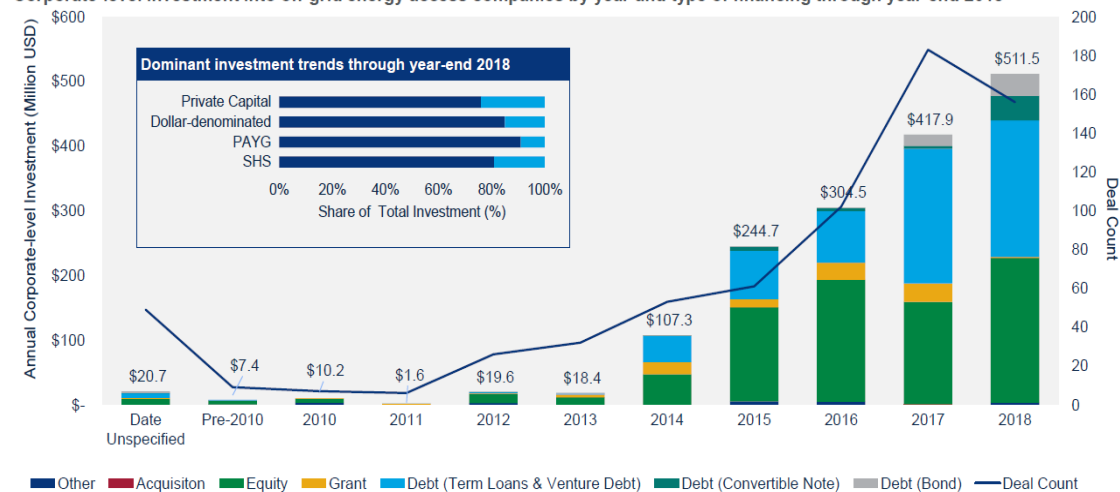
<sup>1</sup> Out of scope as these challenges are mostly linked to external factors and can only be addressed by innovative financing instruments to a limited extent  
Source: KOIS analysis

*There is significant pent-up private capital that can be unlocked for the proposed facilities, particularly for PAYG business models or large power plants where off-taker risk can be effectively mitigated*

### Growing investments

- >US\$500m investments in 2018
- US\$1.7b of cumulative investments in off-grid energy access companies (est. at US\$2.3b in total with undisclosed investments)
- 50-50 debt-equity balance
- >20% YoY growth from 2017 to 2018
- 686 transactions, 426 investors, and 152 recipients in 2018
- 79% of investments go to Africa

Corporate-level investment into off-grid energy access companies by year and type of financing through year-end 2018

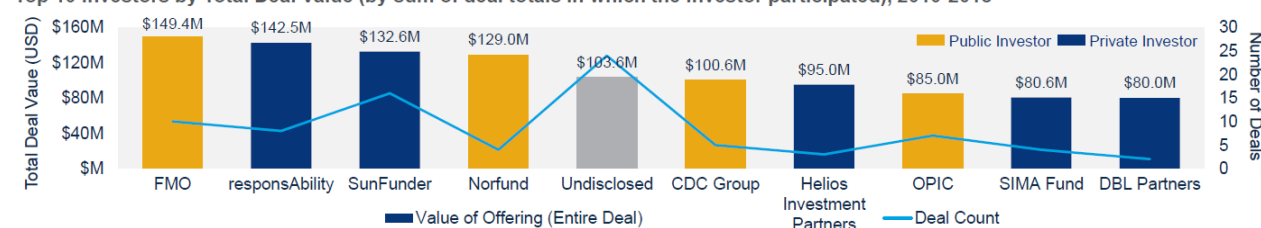


Source: Wood Mackenzie Power & Renewables, Energy 4 Impact

### Specialised public and private funds dominate the investment scene

- Top 10 dealmakers are a mix of public and private investors, leveraging specialised energy access focused funds
- Most strategic investors are looking to buy small (~20%) equity stakes in players with growth potential and learning opportunities
- Many transactions have a blended finance component
- Strategic investments take 3 forms: direct investments and M&A, commercial partnerships and joint ventures, indirect investment through funds or financial intermediaries
- PAYG is the preferred business model (91% of investments)
- SHS the preferred product (81% of investments) with mini-grids coming as second (15% of investments)

Top 10 Investors by Total Deal Value (by sum of deal totals in which the investor participated), 2010-2018



Source: Wood Mackenzie Power & Renewables Global Off-Grid Renewables Investment Databus

*Interviewed stakeholders recognise the need and importance of a sustainable energy access in healthcare, however some challenges to make such initiative investable remain*

## Donors

*Development partners promoting economic development and welfare including official agencies (state and local governments, or their executive agencies) at concessional financial terms (if a loan, having a grant element of at least 25 per cent).*

- **Health sector support:** In countries where donors are already heavily supporting healthcare expenditures, donors are interested in a more sustainable solution (solar) instead of financing diesel for instance.
- **Renewable energy support:** Support is provided to ESPs through concessional loans and grants.
- **Long term commitment:** Donors often have limited time engagement and often limit commitment to max. 5 years.
- **Coordinated action:** Donors run programmes in health and energy in parallel but effort to coordinate and join forces in conducting and funding common initiative is gaining ground. There is interest to contribute to an initiative managed by UNDP.
- **Risk mitigating instruments:** Donors can provide payment guarantees for the local government but that option is not always available or preferred in countries with high debt/low creditworthiness.

## Concessional investors

*Investors seeking impact first and offering below market interest rate or more concessional terms, includes DFIs, IFIs, foundations, impact investment funds. Investing in the form of debt or equity.*

- **Support to local government:** Development finance institutions (DFI) have the mandate to support local government with concessional loans. Project financing of RE projects fall within their scope of action. Impact funds, even when providing more concessional financing, remain reluctant to take exposure on local governments.
- **Blended finance:** Objectives include catalysing additional financing and leverage the amount of concessional financial. Ready to take junior positions in similar funds.
- **Risk mitigation:** For this type of initiative, impact investment funds will require a very high level of security, indicative terms of 25% first loss tranche or minimum 50% guarantee on payments.
- **Covid-19 response:** Increased interest for investments that support the SSA healthcare system in view of the Covid-19 crisis.

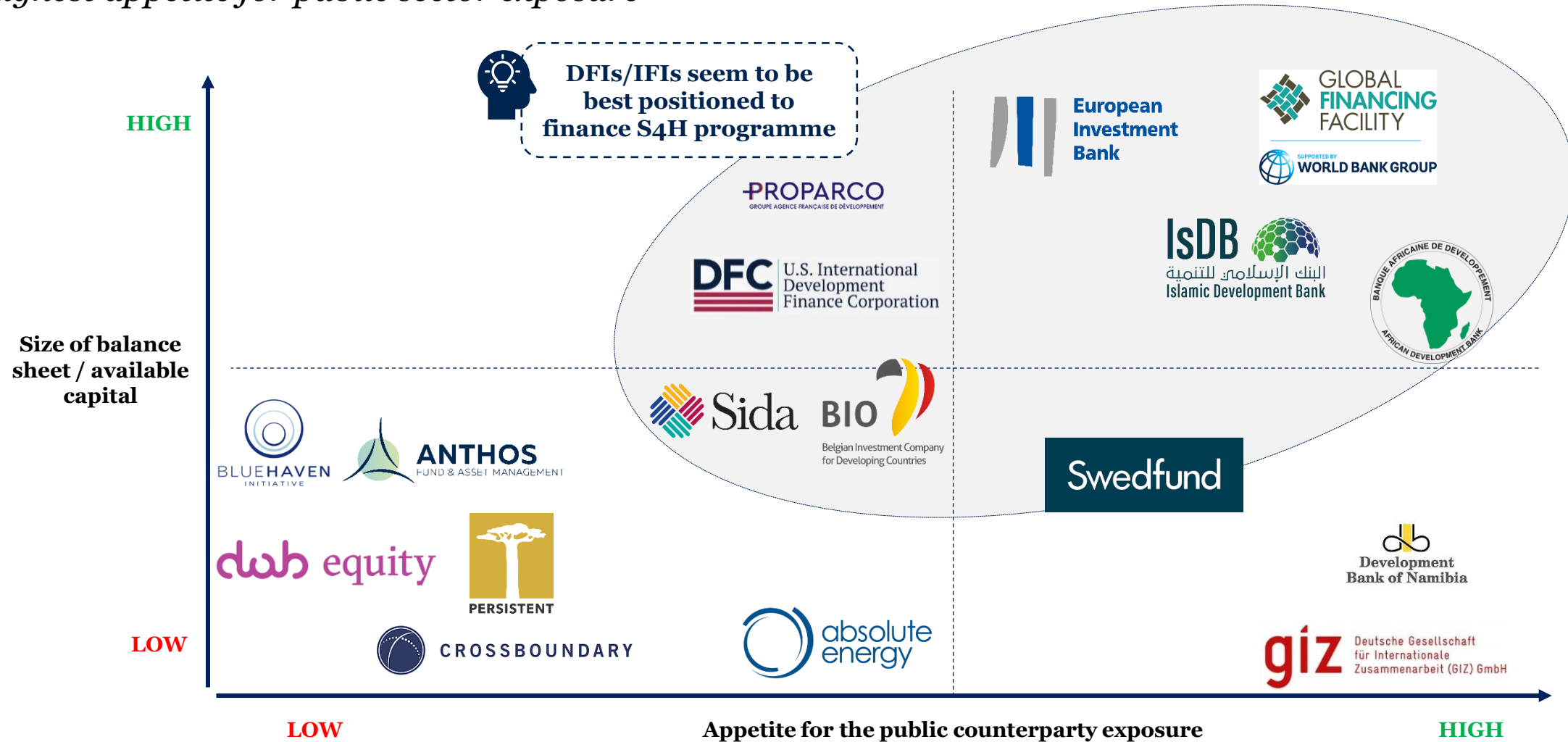
## Commercial investors

*Investors seeking a market return, includes impact investment funds, family offices, high-net-worth individuals, as well as commercial banks. Investing in the form of debt or equity.*

- **Exposure on government entities:** Credit risk on the public sector is seen as high and payments difficult to enforce resulting in a reluctance to take any exposure on government entities.
- **Investments in renewable energy:** Investments typically target PAYG companies with strong track record and balance sheet or project finance vehicles with segregated cash flows to limit business risk on local ESPs.
- **Currency risk:** High volatility and inflation must be priced in or mitigated. Hedging is very costly and may not be available in the desired tenors or currencies. Some investors only take exposure in hard currency.
- **Expected return:** For long-term investments in SSA (i.e., 10 years and more), investors indicated an approximate required return of 30% for equity and 15% for debt (depending on the risk of a specific project).



*Indicative interest of potential financiers to participate in a S4H financing mechanism – DFIs/IFIs have the highest appetite for public sector exposure*



Assessment based on interviews and desk research – further discussions and analysis required to confirm the interest and the investment terms of the listed organisations  
Source: KOIS analysis

*We have interviewed a number of DFIs during the first phase of the study with whom we have touched upon the different aspects of off-grid energy financing in Sub-Saharan Africa (1/3)*

Development Finance Institution	Investment initiative	Investment focus	Geographical focus	Financing instrument	Who applies/ Application timeline	Size of investment	Fit with model
World bank	<b>Green Climate Fund (GCF) - Readiness Programme</b>	Creating enabling environments and building institutional capacity	Developing countries	Grants, in-kind contributions	Public entity at national level, Private sector & NGOs at regional level / Proposals may be submitted at any time	Up to US\$1m/country/year for capacity building Up to US\$3m/country for formulation of national adaptation plans	TA provider, TA to MOH/ESPs
	<b>The Carbon Fund- The Carbon Initiative for Development</b>	Performance-based payments for the purchase of certified carbon emission	ODA eligible countries	Results-based financing	Public entity, Private sector / Application accepted on rolling basis	N/A	Energy payments, energy payments to ESPs
	<b>Clean Technology Fund of Climate Investment Funds</b>	Financing for of low-carbon technologies for long-term greenhouse gas emission savings	Emerging countries	Grants, concessional loans, subordinated debt, market-rate loans, equity, guarantees	Public entity at national level, private sector & NGOs at regional level Approval may take up to 2 years	Cumulative pledges: US\$5.5b	S4H coordination platform providing loans to ESPs TA provider, TA to MOH/ESPs
	<b>Least Developed Countries Fund (LDCF)</b>	Project and program implementation	Several LDCs incl. Malawi, Zambia and Liberia	Grants	Public entity	Full-sized projects: +US\$2m Medium-sized projects: Less than or equivalent to US\$2m	TA provider, TA to MOH
IFC	<b>International Finance Corporation (IFC) - Canada Climate Change Program</b>	Project and program implementation	Developing countries that are IFC members	Concessional loans and guarantees	Private sector	CA\$286m for concessional investments CA\$6m for advisory services and TA projects Applications accepted on rolling basis	S4H coordination platform providing loans to ESPs

The Carbon Fund has an investment budget of US\$267m

*We have interviewed a number of DFIs during the first phase of the study with whom we have touched upon the different aspects of off-grid energy financing in Sub-Saharan Africa (2/3)*

Development Finance Institution	Investment initiative	Investment focus	Geographical focus	Financing instrument	Who applies/ Application timeline	Size of investment	Fit with model
AfDB	<b>Sustainable Energy Fund for Africa (SEFA)</b>	Project preparation, and enabling environment support	Developing countries in MENA/SSA	Grants, equity, in-kind contributions	Private sector Proposals are accepted on a rolling basis (turn around process approx. 5-9 months)	US\$30-200m	TA provider, TA to MOH/ESPs
	<b>NEPAD Climate Change Fund</b>	Project and program implementation	AU member states	Grants	Public entity	N/A	TA provider, TA to MOH
	<b>Green Bonds Program</b>	Project and program implementation	Africa	Concessional loans	Project sponsors, governments, and government-guaranteed entities	N/A	MOH financial contribution to energy payments
	<b>Africa Renewable Energy Initiative (AREI)</b>	Project and program implementation	Africa	Grants, concessional loans, guarantees, in-kind contributions	Public entity at national level, Private sector & NGOs at regional level	US\$10b pledged during COP21 for phase 1, 2017-2020	S4H coordination platform proving loans to ESPs/TA provider, TA to MOH/ESPs
	<b>African Renewable Energy Fund (AREF)</b>	Development stage renewable energy projects. Small to medium scale IPPs	SSA	Grants, concessional loans, guarantees, in-kind contributions	IPPs with size of 5-50 MWp	US\$30-200m	TA provider, TA to IPPs S4H coordination platform providing loans to IPPs

NEPAD Climate Change Fund has a fund size of EUR 3.6 million  
AfDB is a repeat issuer of green bonds (USD2.6b in total)



*We have interviewed a number of DFIs during the first phase of the study with whom we have touched upon the different aspects of off-grid energy financing in Sub-Saharan Africa (3/3)*

Development Finance Institution	Investment initiative	Investment focus	Geographical focus	Financing instrument	Who applies/ Application timeline	Size of investment	Fit with model
FMO	Access to Energy Fund	Project and program implementation	SSA	Grants, concessional loans, equity	Private sector	Up to €7m	S4H coordination platform proving loans to ESPs
AFD	Le Fonds Français pour l'Environnement Mondial	Project and program implementation	ODA eligible countries	Grants	Public entity at national level, Private sector & NGOs at regional level	€0.5-2m	TA provider, TA to MOH
European Investment Bank	Climate Change Technical Assistance Facility	Scoping and project preparation	Developing countries	Contingent grants	Public entity	N/A	TA provider, TA to MOH
	Interact Climate Change Facility (ICCF)	Project and program implementation	OECD DAC countries	Senior loans, mezzanine debt, equity, quasi-equity and guarantees	Private sector	€1-25m	S4H coordination platform proving loans to ESPs
Nordic Development Fund	Energy and Environment Partnership in Southern and East Africa	Project and Program implementation	SSA	Grants, market-rate loans, guarantees	Private sector	Varies on financing window- up to US\$2m	S4H coordination platform proving loans to ESPs
	Nordic Climate Facility	Scoping and project preparation Project and program implementation	Several SSA countries incl Malawi & Zambia	Grants, Concessional loans, Equity	Public entity at national level, Private sector at regional level	€250-500k	TA provider, TA to MOH

Climate Change Technical Assistance Facility has a fund size of 10 million EURO



*Two approaches can be followed to implement the S4H programme and mobilise financing for local ESPs – DFI/IFI preferences shall be considered when selecting the appropriate approach*

<b>Direct financing (platform)</b> <i>Financiers provide capital to ESPs directly under a coordinated process</i>		<b>Fund structure</b> <i>A fund is created to pool investments in S4H programme</i>	
<ul style="list-style-type: none"> <li>A platform is set up to link DFIs/IFIs with ESPs awarded S4H contracts</li> <li>A coordinating unit ensures investors requirements are integrated in the procurement process to facilitate eligibility for financing</li> <li>Investors are presented S4H financing request and can finance directly alone or in a club deal</li> </ul>		<ul style="list-style-type: none"> <li>A dedicated S4H fund is created and managed by a fund manager (selected by UNDP through a procurement)</li> <li>The fund pools investments from different types of investors and conducts due diligence on their behalf before investing (i.e., providing financing) to ESPs awarded S4H contracts</li> <li>The fund centralises cash flows, repayments from ESPs and to investors</li> </ul>	
Advantages	Disadvantages	Advantages	Disadvantages
<ul style="list-style-type: none"> <li>Each DFI/IFI can select investment opportunities, set its own investment terms and follow its standard procedure</li> <li>DFI/IFIs have specific mandates and less flexible processes making direct investments tailored to them more feasible</li> </ul>	<ul style="list-style-type: none"> <li>Each contract must reach a critical ticket size to justify the transaction costs</li> <li>Necessity to comply with specific terms for each project increases complexity</li> <li>No cross-subsidy between projects</li> </ul>	<ul style="list-style-type: none"> <li>Investing in several projects/countries/ ESPs diversify the risks for DFI/IFIs</li> <li>Due diligence is partly outsourced to the fund manager</li> <li>Ensures flexibility in desired ticket size for investors</li> <li>Can be structured as a revolving fund</li> </ul>	<ul style="list-style-type: none"> <li>Requires a due diligence on the fund and potentially on the investments</li> <li>Limits the possibility for investors to select specific investments (according to their specific mandates)</li> <li>Fund manager charges a fee for its services increasing the costs</li> </ul>
Indicative DFIs/IFIs fit		Indicative DFIs/IFIs fit	
 <ul style="list-style-type: none"> <li>Mandate for specific countries only</li> <li>Financing provided to private sector directly for specific projects</li> <li>Investment in funds are not common practice</li> </ul>		 <ul style="list-style-type: none"> <li>Preference for a simplified due diligence</li> <li>Requirement for minimum ticket size</li> <li>Cooperation with other large organisations such as UNDP</li> </ul>	

Source: KOIS analysis

## S4H innovative financing feasibility study: Malawi

*According to the DFIs/IFIs we have spoken to, the large majority have the capacity to provide financing to the S4H coordination platform through providing loans to ESPs and technical assistance to MOH/ESPs*

### Energy payments

#### Green Bonds Program



### Guarantees



### Technical assistance

#### To the MOH



Least Developed Countries Fund (LDCF)



#### To the ESPs



### Financing



This mapping is aligned with DFI's we have spoken to and their existing energy initiatives in SSA

The Carbon Fund- The Carbon Initiative for Development also provides financing for ESPs

Africa Renewable Energy Initiative (AREI) also provides financing for ESPs Climate Change Technical Assistance Facility- under the European Investment Bank also provides TA to MOH

Source: KOIS analysis

A close-up photograph of a smiling woman with a baby in a sling. The woman is wearing a white headscarf and a purple top. The baby is wearing a patterned headscarf and is crying. The background is blurred.

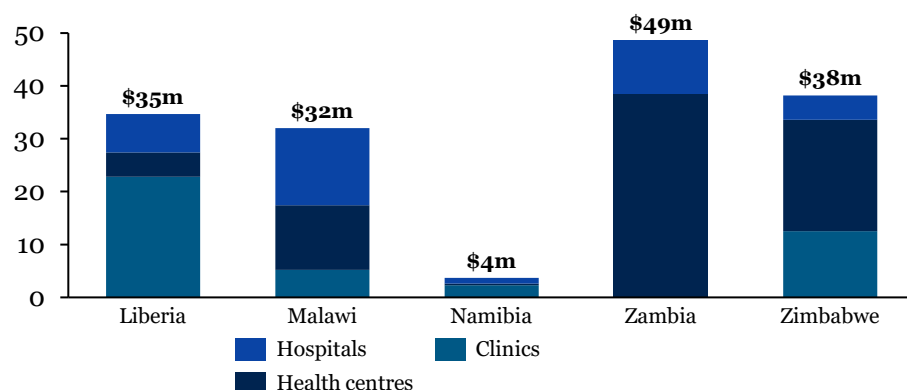
## **Appendix III – Various technical specifications**



*We estimate the total S4H programme initial investment in the 5 pilot countries to be approx. US\$157m, depending on the MoH priorities and the technical requirements*

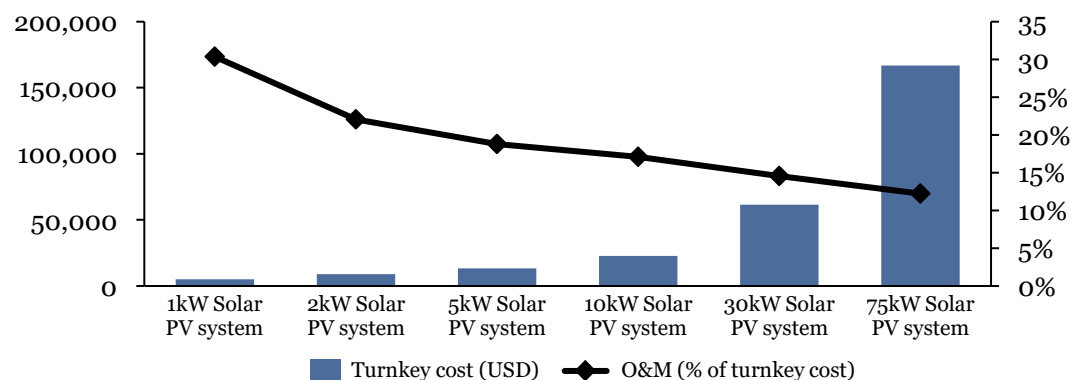
### Market size: total energy solution cost<sup>1</sup>

US\$m



### Turnkey & O&M cost of standalone PV systems

US\$



<sup>1</sup> The investment size includes the initial CAPEX, as well as present value of pre-financed 7 years of OPEX

<sup>2</sup> Critical loads are those loads to which power supply has to be maintained under any circumstances

Source: KOIS & Differ analysis

### Market sizing assumptions

- For larger hospitals, a tailored PV system will be needed to respond to their specific needs and larger facility size
- For health centres and clinics, standardised systems are recommended to reduce the unit cost and allow for economies of scale
- Pre-financing of 7 years of O&M is included in the investment sizing

### The impact of battery autonomy

- Battery autonomy represents a large portion of the installation cost, therefore the grid is used as a primary/back-up solution when available; diesel generators can be a cost-effective back-up solution for off-grid facilities
- Meteorological conditions also have a significant impact on the required autonomy (i.e., the more sunshine hours per day on average, the less autonomy needed)
- Additionally, prioritising critical load<sup>2</sup> is also a way to optimise battery size

### Cost per patient versus need

- While the cost per patient depends on the exact catchment population of each healthcare facility, in general it is lower in larger facilities due to economies of scale (i.e., there is a certain amount of fixed costs that make larger installations more economical – typically hardware pieces but also service costs such as installation and periodic maintenance)
- The absolute need (i.e., in kWh) is larger in larger facilities, however, it is more urgent in rural facilities that often completely lack access to energy, therefore a prioritisation is necessary based on this trade-off



*In dense off-grid areas, mini-grids could support a broader rural electrification objective and bring synergies compared to stand alone systems, however, the required investment would be much higher*

### Mini-grids are a sound path for rural electrification given the high costs of grid extension

- When a country has a low population density and economic activities are concentrated in the urban areas, grid extension to bring electricity to the rural population is often not economical
- The electrification through grid extension is likely to take many years
- Setting up mini-grid would be a more cost effective path to rural electrification and require a lower investment cost

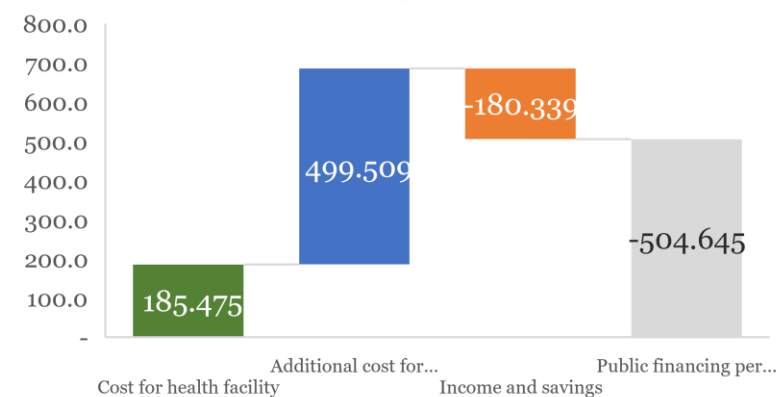
### Rural electrification through mini-grids is however not economically viable to be implemented by the private sector, similar to the grid it requires public funding

- A mini-grid has high operational costs compared to a stand-alone system being a small network where the technical complexity is higher. Requiring:
  - A technician 24/7 on-site to ensure the proper operation of the system
  - A collection system to collect payments from all users and manage access
  - Security guards
- Public funding or grants are required to the investment cost and it is unlikely that that cost can be passed on to the customer especially given the low income level in rural areas

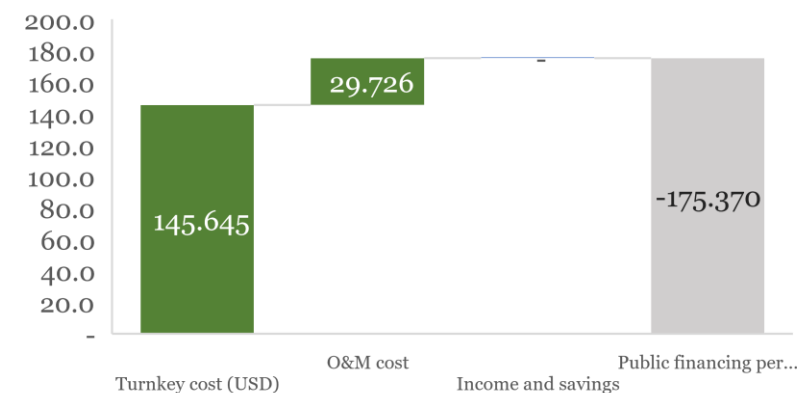
### Given the need for grant funding, the higher costs and wider scope of a mini-grid solution, standalone systems are the least costly option for S4H

- For this study we have therefore limited the scope to stand-alone systems
- However, mini-grid can be considered in cooperation with the respective Ministry of Energy or rural electrification departments under a broader electrification strategy
- A hybrid mini-grid only for public buildings could however make sense and generate economies of scale in this project with the off-taker being the public sector

Public financing gap; mini-grid solution (kUSD nom)



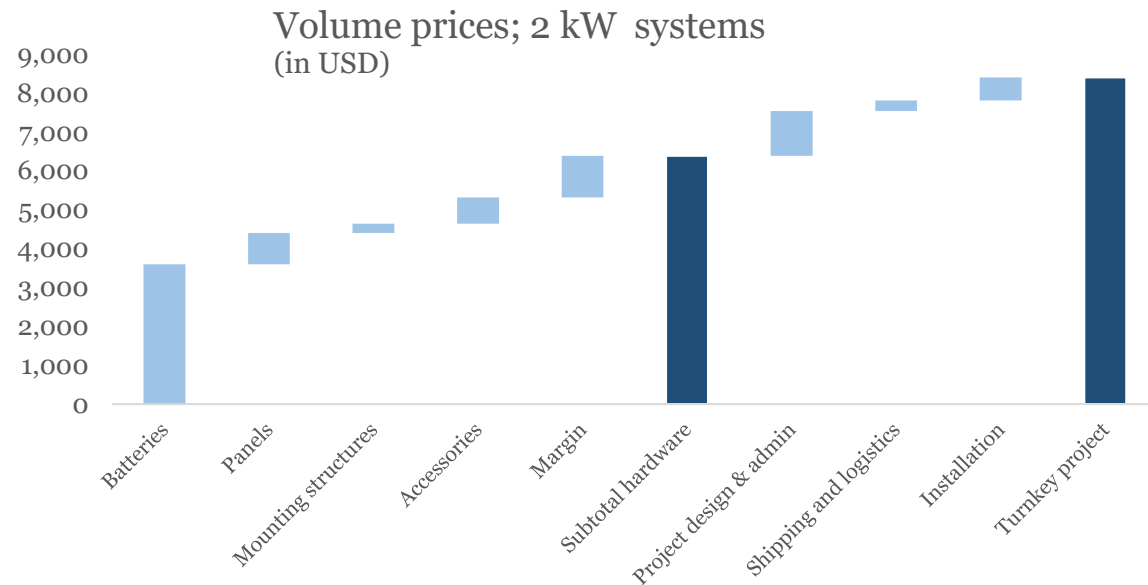
Public financing gap; SA solution (kUSD nom)



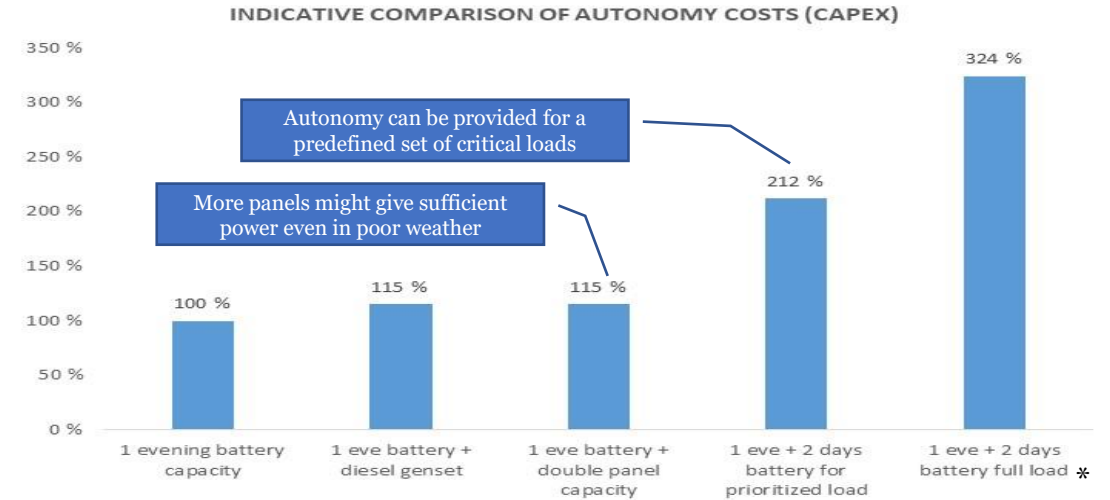
*Autonomy can be obtained in different ways and to different degrees – costs of autonomy can be substantial*

**Battery prices vary significantly across manufacturers and specifications and they represent the largest portion of the investment cost**

- We have used BYD's battery packs for the cost estimates, those are mid-range prices and cheaper or more expensive alternatives exist.
- We assumed that larger capacities approach US\$450/kWh
- The BYD's batteries are Lithium LFP (LiFePO<sub>4</sub>) that require limited maintenance and are recommended for back-up, solar storage and off-grid setting
- Those batteries have a 10 year warranty with a 60% EOL capacity



Source: Differ analysis



### \* Assumptions on autonomy



Day 1: Normal day with battery used for evening use (25% of total daily usage)



Day 2: Limited or no generation of solar energy. 100% of daily load on battery



Day 3: Limited or no generation of solar energy. 100% of daily load on battery

***The total battery size for this autonomy will be nine times that of a battery to cover regular evening use***

*The CAPEX for one 30-kWp system with 2 days additional autonomy equals that of 38 1-kWp systems with battery capacity for one evening only*

ADDITIONAL NUMBER OF SMALLER FACILITIES ELECTRIFIED WITH LESS AUTONOMY, COMPARED TO ONE LARGE FACILITY WITH 1 EVE + 2 DAYS OF BATTERY AUTONOMY - WITH THE SAME BUDGET					
System Size (kWp)	Autonomy solution				
	1 evening battery capacity	1 eve battery + diesel genset	1 eve battery + double panel capacity	1 eve + 2 days battery for prioritized load	1 eve + 2 days battery full load
1	38,3	33,3	33,3	18,1	11,8
2	22,2	19,3	19,3	10,5	6,9
5	14,9	12,9	12,9	7,0	4,6
10	8,7	7,6	7,6	4,1	2,7
30	3,2	2,8	2,8	1,5	1,0

## *Achieving sustainability requires a payment structure providing incentives for proper O&M*

### **Tender processes with donor financed CAPEX investments typically offer payments for O&M that are below the cost – leading to weak sustainability**

- While experience indicates that sustainability requires an annual O&M cost of 5-10% (for systems of 2-30 kWp), traditional tenders often allocate only 10-20% of the total contract value for payment after commissioning.
- A leasing model can be mirrored to ensure that annual payments for O&M match the cost+margin of the the ESPs
- A leasing structure will allocate an even higher payment per year of operation, as a substantial share of the CAPEX will also be paid back over time.

### **The top graph illustrates how payments after commissioning compare with the cost of the O&M for a 2 kWp system over a 3-year period.**

- There is an assumed down-payment of 40% of the total contract value in the leasing structure (i.e. more than 50% of the CAPEX)

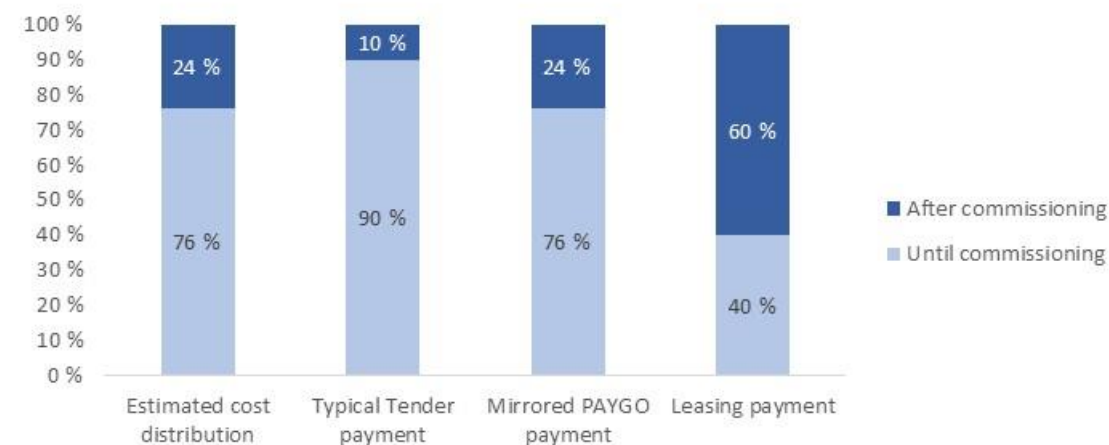
### **The bottom graph illustrates how the payment per year of operation compares with the annual cost of O&M (as a % of total contract value)**

- We have not taken into account that leasing will have somewhat higher total cost, however, below is an assessment of the value of the additional costs.

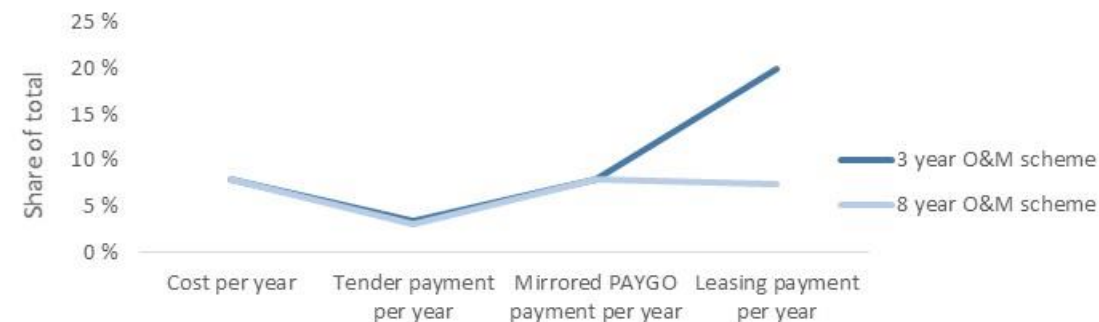
### **As the share of the total payment is pushed out in time, the total cost per system also increases due to financing costs – but impact is expected to increase more**

- There are two crucial impact gains that are expected to outweigh the additional cost
  - Lower donor payment for each facility before commissioning means that more facilities can be electrified earlier - increasing the overall impact
  - With many systems empirically failing and contractors abandoning O&M obligations after a few years with traditional tenders, a limited increase on total cost will ensure that more systems work for longer – increasing the overall impact.

Payment structures relative to cost allocation (3 yr)



Payment relative to cost per year of O&M





## *Disposal shall be thought of in the S4H project design, there is potential for a recycling value chain that will limit the net replacement cost of components*

There is still little practical experience with disposal and recycling of components from medium to large scale solar energy systems, but...

...there are **no hazardous materials** in silicon PV panels and Lithium batteries (as opposed to lead acid batteries)

...**life-time expectancies are generally very long** for quality components, and aging can normally be met with adding more capacity as opposed to replacing components (for both Li batteries and PV panels)

...**net cost of replacement likely limited** and it is even possible that the **economics of disposal/recycling will play in S4H's favour** (i.e. have a positive net value)

Key components	Contents	Aging/end-of-life outlook	Economics of disposal/upgrade
<b>Batteries</b>	<ul style="list-style-type: none"> <li><b>No hazardous materials</b></li> <li>Valuable materials: Lithium, copper, nickel, magnesium, cobalt, aluminum</li> <li>Recycling of these materials is still not profitable, but can become so as scale</li> <li>Plants for recycling of lithium batteries are in progress in Europe</li> </ul>	<ul style="list-style-type: none"> <li>Quality Li-batteries expected to age slowly and more linearly (likely in the range of 5-20% over 5 years)</li> <li>Technical lifetime might be more than 10 years for most quality Li-battery solutions (i.e. not the same waste challenges as for Lead Acid batteries)</li> <li>Some batteries will fail earlier or deteriorate faster</li> </ul>	<ul style="list-style-type: none"> <li>For most sites, the likely scenario for well-managed systems is a need for adding extra capacity to meet the required service level</li> <li>For batteries that will need replacement, there will be value in recycling</li> <li>At scale, the value of the replaced battery might even bring down the cost of a replacement</li> </ul>
<b>PV Panels</b>	<ul style="list-style-type: none"> <li><b>No hazardous materials in Si panels</b></li> <li>Valuable materials: aluminum, copper and silver</li> <li>Silicon can be recycled but unlikely to be profitable</li> <li>Plants for recycling of PV panels are in progress in Europe</li> </ul>	<ul style="list-style-type: none"> <li>Quality panels age slowly and have a very long technical lifetime</li> </ul>	<ul style="list-style-type: none"> <li>For most sites, the likely scenario for well-managed systems is the need for adding extra capacity to meet the required service level</li> <li>For broken panels, valuable components can quite easily be recycled - also locally</li> </ul>
<b>Inverters</b>	<ul style="list-style-type: none"> <li><b>No hazardous materials</b></li> <li>Contains electronics with fewer valuable materials</li> </ul>	<ul style="list-style-type: none"> <li>Likely the component that will need replacement first</li> <li>Technical life-time could still be more than 10 years</li> </ul>	<ul style="list-style-type: none"> <li>Not likely to be commercially viable to recycle</li> <li>However, total volume will be limited with only 1 to 3 units per site</li> </ul>
<b>Appliances</b>	<ul style="list-style-type: none"> <li>LED products are not environmentally hazardous</li> <li>Refrigerators, fans, laptops, air conditioners</li> </ul>	<ul style="list-style-type: none"> <li>Quality LED products have long life-times</li> <li>Disposal of other appliances likely to pose larger challenges than the solar systems</li> </ul>	

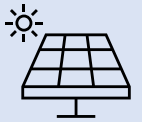
Source: Differ analysis

*There is still little practical experience with disposal and recycling of components from medium to large scale solar energy systems, but...*

### Components



Batteries



PV panels



Inverters

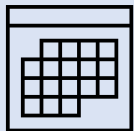


Appliances

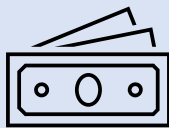
### Insights



*...there are **no hazardous materials** in silicon PV panels, inverters or Lithium batteries (as opposed to lead acid batteries)*



*...**life-time expectancies are generally very long** for quality components, and aging can normally be met with adding more capacity as opposed to replacing components (for both Lithium batteries and PV panels)*



*...**net cost of replacement likely limited** and it is even possible that the **economics of disposal/recycling will play in S4H's favor** (i.e. have a positive net value)*

### Implementation


- Even if there are no hazardous materials in most components to be installed, the LTA/PPA contractor should be responsible for waste management according to [global/OECD/EU] EE-regulations*
- A (small) refund for documented safe disposal will additionally incentivise the ESPs to ensure 'no waste'*
- The inclusion of lead acid batteries or certain appliances might require additional measures (also in case of replacement of old PV-systems under the program)*

A close-up photograph of a smiling woman with a baby in a sling. The woman is wearing a white headscarf and a purple top. The baby is peeking out from under the headscarf, looking towards the camera with a wide, open-mouthed smile. The background is slightly blurred, showing other people in the distance.

## **Appendix IV – List of interviewees & other identified stakeholders**



*We have interviewed over 100 relevant organisations during the first phase of the study with whom we have touched upon the different aspects of off-grid energy financing in Sub-Saharan Africa (1/4)*

	Organisation	Role	Contact
	<b>Africa Mini-grid Developers Association</b>	Expert	Daniel Kitwa
	<b>Beyond the Grid Fund for Africa</b>	Donor	Esmeralda Sindou
	<b>CAA International</b>	ESP	Nicole Plettenberg; Christopher Huys
	<b>CrossBoundary</b>	Impact Investor	Gabriel Davis
	<b>Easy Solar</b>	ESP	Nattie Davis
	<b>EnDev (GIZ)</b>	Donor	Hans-Hartlieb Euler
	<b>European Commission</b>	Donor	James Carey
	<b>Global Financing Facility (WB)</b>	DFI	Sneha Kanneganti
	<b>Global Fund</b>	Donor	Mehreen Khalid
	<b>Innosun</b>	ESP	Tom Torne
	<b>inno: Africa</b>	ESP	Genna Baron
	<b>Lib Solar</b>	ESP	Nicholai Lidow
	<b>Norwegian Water Resources and Energy Directorate</b>	Expert	Kirsten Westgaard

	Organisation	Role	Contact
	<b>PEG Africa</b>	ESP	Hugh Whalan
	<b>Pickering Energy Associates</b>	ESP	Charles Pickering
	<b>Power Africa</b>	Donor	Carolina Barreto
	<b>Rural Renewable Energy Alliance</b>	Expert	Mary Jo Mettler; Muzalema Mwanza
	<b>Renewable Energy and Energy Efficiency Partnerships</b>	DFI	Esmeralda Sindou
	<b>Rocky Mountains Institute</b>	Expert	Edward Borgstein
	<b>Sustainable Energy for All</b>	Donor	Jem Porcaro; Olivia Coldrey
	<b>Sida</b>	DFI/Donor	Hanna Holmberg
	<b>SolarNow</b>	ESP	Ronald Schuurhuizen
	<b>Tetra Tech</b>	Expert	Ewan Bloomfield
	<b>USAID (Power Africa)</b>	Donor	Katrina Pielli; Molly Dean
	<b>West Coast Energy Liberia</b>	ESP	Samuel O. Simpson
	<b>World Bank</b>	Donor	Rahul Srinivasan
	<b>independent consultant</b>	Expert	Anil Cabraal



*We have interviewed over 100 relevant organisations during the first phase of the study with whom we have touched upon the different aspects of off-grid energy financing in Sub-Saharan Africa (2/4)*

	Organisation	Role	Contact
	<b>Absolute Energy Capital</b>	Impact investor	Alberto Pisanti Jesus Fernandez
	<b>Anthos Fund &amp; Asset Management</b>	Impact investor	Dimple Sahni
	<b>Blue Haven Initiative</b>	Impact investor	Lauren Cochran
	<b>Ceniarth</b>	Impact investor	Vince Knowles
	<b>DOB Equity</b>	Impact investor	Hayo Afman
	<b>Energy MRC</b>	Expert	Douglas Caskie
	<b>Empower Energy</b>	Impact investor	Alexander Pedersen
	<b>Islamic Development Bank</b>	DFI	Bandar Alhoweish Hussain Mogaibel
	<b>Kube Energy</b>	Investor/ESP	Mikael Clason Hook
	<b>Persistent</b>	Impact investor	Christopher Aidun
	<b>Shell Foundation</b>	Foundation	Ashish Kumar
	<b>Sustainable Energy Fund for Africa (AfDB)</b>	DFI	Rahul Barua

## Malawi field visit

Organisation	Role	Contact
<b>Community Energy Malawi</b>	ESP	Edgar Kapiza Bayani
<b>Department of Energy Affairs</b>	Government	Saidi Jabu Banda
<b>DFID</b>	Donor	Desmond Whymys
<b>JCM Power Malawi</b>	ESP	Jonas Sani
<b>Malawi Energy Regulatory Authority</b>	Regulator	Wilfred Kasakula
<b>Department of Strategic Planning (MoF)</b>	Government	Chippo Masina
<b>Department of Data &amp; Aid (MoF)</b>	Government	Anwai Mussa
<b>Ministry of Health</b>	Government	Rumbani Sidira; Grycian Massa
<b>Solar Africa</b>	ESP	David Dean
<b>UNDP Malawi</b>	Client	Shamiso Kacelenga; Emmanuel Mjimapemba; Andrew Spezowka
<b>UNICEF</b>	Donor	Samuel Chirwa
<b>USAID</b>	Donor	Andrew Spahn
<b>World Bank</b>	DFI	Kagaba Paul Mukiibi

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## Liberia field visit

Organisation	Role	Contact
African Development Bank	DFI	Emmanuel Maniragaba
Ecobank	Commercial bank	Mohammed Dukuly
EcoPower	ESP	Vickson Korlewala
EnDev (GIZ)	Donor	Stephen Mulbah Freeman Godu
Environmental Protection Agency	Government	Nathaniel Blama
EU Delegation to Liberia	Expert	Stefania Marrone
Liberia Electricity Regulatory Commission	Regulator	Augustus Goanue
Ministry of Health	Government	Norwu Howard; Adrian Brown
Ministry of Mines and Energy	Government	Prince Nanlee Johnson
Rural & Renewable Energy Agency	Government	Stephen Potter
Sida	DFI/Donor	Jenkins Flahwor
UNDP Liberia	Client	Moses Massah
World Bank	DFI	Joseph Tawiah Quayson

## Namibia field visit

Organisation	Role	Contact
Development Bank of Namibia	DFI	Hellen Amupolo
Electricity Control Board	Government	Foibe Namene
Environmental Fund	IFI	Pandeni Kapia
French Development Agency	DFI	Valentin Benoit
Hans Seidel Foundation	Foundation	Clemens von Doderer
Letshego	Expert	Jacques Bock
Ministry of Health and Social Services	Government	Thomas Mbeeli
Ministry of Mines and Energy	Government	Abraham Hangula
Namibia Energy Institute	Expert	Helvi Ileka
NamPower	Government	Fred Bailey
Private Financing Advisory Network	Expert	Harald Schütt
Soltech	ESP	Jason Sivertsen
Solsquare	ESP	Leonhard Eins
UNDP Namibia	Client	Alka Bhatia; Armstrong M Alexis
USAID	Donor	Randy Kolstad, David Jarrett
FNB	Commercial bank	Bolle Hans
University of Namibia	Expert	Prof. Chisale
SACREEE	Expert	Kudakwashe Ndhlukula
Ministry of Finance PPP Unit	Government	Rauna Mukumangeni
Namibia Biomass industry Group	ESP	Colin Lindeque
COMESA	Expert/Donor	Harrison Murabula, Samuel Mgweno
RERA	Regulator	Elijah C. Sichone

*We have interviewed over 100 relevant organisations during the first phase of the study with whom we have touched upon the different aspects of off-grid energy financing in Sub-Saharan Africa (4/4)*

### Zimbabwe field visit

Organisation	Role	Contact
African Development Bank	DFI	Petronella Utete Laina Muguti
DPA Africa	ESP	Sindiso Ncube Taona Jakachira Edward Muchuchuti
Ministry of Health and Child Care	Government	Celestino Basera Clive Marimo
Stanbic Bank	Commercial bank	Lucia Siyavora Joshua Tapambugwa Blessing Manyeche
UNDP Zimbabwe	Client	Georges van Montfort Madelena Monoja Emmanuel Boadi Pfungwa Mukweza
UNICEF	Donor	Emelie Karre

### Zambia field visit

Organisation	Role	Contact
Get Fit Zambia	Donor	Dailesi Njobvu
African Development Bank	DFI	Lewis Bangwe
USAID	Donor	David Mpundu
World Bank	DFI	Christopher Saunders
Delegation of the EU to the Republic of Zambia and COMESA	Expert/Donor	Davide Bixio
Buffalo Solar	ESP	Will Dryer
Embassy of Sweden	Donor	Magdalena Svensson
DFID	Donor	Magda Johansson
University of Zambia	Expert	Professor Prem Jain
Medical Stores Limited	S4H beneficiary	Timothy Sakala
Ministry of Health	Government	Jason Wamulume; Raphael L. Mwanaza
Vitalite	ESP	Russell Lyseight
Zambian Energy Corporation	ESP	Michael J. Tarney
UNDP Zambia	Client	Lionel Laurens; Winnie Musonda; Jan Willem van den Broek; Caoimhe Hughes

*A number of stakeholders will intervene in the implementation of the S4H scale-up and shall have well defined roles and responsibilities*

### DFIs/IFIs

Financial role: provide upfront capital in exchange for financial returns  
Operational role: conduct due diligence prior to and track its performance throughout the investment

### MoH

Financial role: contributes to electricity payments  
Operational role: PPP contract management, prepare O&M transition under MoH after the transfer of ownership

### UNDP GO

Financial role: support the ESPs in raising capital for the project implementation  
Operational role: coordinates the project implementation and the interactions among the different parties

### International donors

Financial role: provide grants for energy payments, TA grants and/or guarantees to decrease the repayment risk; support the project feasibility by decreasing risks for other financing/supporting parties

### MNREM DEA/MAREP/ESCOM

Financial role: could provide subsidies within rural electrification plan; feed-in-tariff  
Operational role: support the MoH in the selection of site, need assessment and technical specifications

### UNDP CO

Financial role: receive TA fees, monetise reductions of carbon emissions  
Operational role: provide TA, support procurement process, champion policy change at national level, assist in M&E

### Energy service provider

Financial role: bear financing risk and obtain installation & O&M fees  
Operational role: purchase, install and maintain the installations throughout the contracted period

### PPP Commission









Financial role: guarantees the MoH obligation under the PPP  
Operational role: support the MoH in the PPP process

### TA provider









Financial role: receive TA fees, financed by donor grants  
Operational role: provide TA to the local ESPs and to the MoH









*Due to very high perceived country risk, private investors and commercial banks are reluctant to invest in the energy sector (RE in particular), therefore energy investments are done predominantly by donors (1/6)*

Investment initiative	Funder	S4H Country	Objective	Fit with investment needs	Committed/ invested amount	Instrument
Liberia National Adaption Plan	Green Climate Fund		Integrate climate change adaptation in agendas of key ministries and agencies	Strengthening enabling environment and building institutional capacity	US\$2.2m	Grants
Rural Energy Strategy & Master plan	European Union		Develop Liberia's rural energy master plan	Enabling environments and building institutional capacity	US\$2m	Grant
Liberia Renewable Energy Access Project (LIRENAP)	Strategic Climate Fund Grant & World Bank		Increase electricity access via decentralised electrification	Developing supply chain and addressing demand-side constraints	US\$27m	Grants, loans
Beyond the Grid Fund for Africa (BFGA)	Government of Sweden	 	Build market for off-grid energy in rural & peri-urban areas	De-risk commercially viable projects	n/a	Grants
European Development Fund (EDF)	European Union		Increase rural electrification of south-east Liberia (mostly via grid and mini-grid)	Developing rural energy infrastructure (e.g., mini-grid)	€45m	Grants, sub-ordinate loans, (junior) equity
Light up Liberia (LUL) Program ( <i>completed in 2019</i> )	European Union		Support local ESPs to deploy solar lamps and cook stoves, and later SHS and solar pico-grids in rural areas	Supporting local ESPs	US\$2m	Grants
Renewable Energy for Electrification in Eastern Liberia (REEEL)	African Development Bank & Strategic Climate Fund		Develop hydropower power plant in Nimba County	Building energy infrastructure	US\$34m	Grants, loans










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Investment initiative	Funder	S4H Country	Objective	Fit with investment needs	Committed/ invested amount	Instrument
Energising Development (EnDev) by GiZ	Germany, Netherlands, Norway, UK, Switzerland & Sweden	 	Strengthen SE sector and promote solar PV technologies	Developing local ESPs and increasing awareness of SE	n/a	Grants
AECF-REACT SSA Project	Government of Sweden	 	Incubate local ESPs via TA and seed funding	Early-stage ESPs	US\$6.5m	Grants
Regional Off-Grid Electrification Project (ROGEP)	World Bank		Develop off-grid ESPs via TA and loans to support electrification of public institutions	Supporting local ESPs; focus on public institutions	n/a	Grants, loans, guarantees
Power Africa Beyond the Grid Initiative (BTG)	USAID		Increase electricity access via off-grid RE solutions	Increasing public awareness of benefits of solar energy	US\$4.6m	Grants
Renewable Energy for Electrification in Liberia (REEL Project)	African Development Fund (ADF) , Scaling up Renewable Energy Program (SREP) & Transitional Support Facility (TSF)		Develop several hydro power plants in various locations across the country	n/a	US\$25m	Grants
Liberia Energy Efficiency and Access Programme (LEEAP)	African Development Bank, European Union & Global Environmental Fund (GEF)		Extend the main grid and increase connections; strengthen project management capacity	Capacity building	€45m	Grants, concessional loans

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Investment initiative	Funder	S4H Country	Objective	Fit with investment needs	Invested amount	Instrument
Southern Africa Energy Program (SAEP)	USAID		Increase the supply of and access to electricity in Southern Africa	Various	n/a	Grant
Climate Resilient Agriculture in three of the Vulnerable Extreme northern crop growing regions (CRAVE)	Green Climate Fund		Provide rural farmers with alternative sustainable access to off-grid solar energy technologies. promoting solar water pumping in the agricultural sector	Adapting off-grid solar energy technologies for agricultural sector	US\$10m	Grant
SUNREF (Sustainable Use of Natural Resources and Energy Finance)	Agence Française de Développement (AFD)		Support financial institutions and their clients to boost financing for projects for sustainable natural resources management, focus on clean energy.	Enabling environments and building financial institutional capacity	n/a	Loan
Adaption Fund	Desert Research Foundation of Namibia		Pilot of poor quality local groundwater to a level that complies with the national standards for drinking water, using sun and wind energy	Improved resilience of vulnerable communities and groups to climate change impact	US\$5m	Grant
Promoting Renewable Energy for Climate Change Mitigation Initiatives in Namibia	European Union & Spanish Red Cross		Mitigate the negative impacts of climate change in rural vulnerable communities	Distribution of solar products	€5m	Grant
Increased Access to Electricity and Renewable Energy Production (Project)	European Union		Increase access to clean, reliable, more equitable and affordable energy and promote renewable energy production and energy efficiency across Zambia	Capacity building for renewable energy	€40m	Grant







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Investment initiative	Funder	S4H Country	Objective	Fit with investment needs	Invested amount	Instrument
Electricity Services Access Programme (ESAP)	World Bank		Increase electricity access in Zambia's targeted rural areas	Capacity building	US\$26.5m	Loan
China- Zambia South-South Cooperation on Renewable Energy Technology Transfer Project	UNDP/ Government of Denmark		Strengthen the enabling environment for the transfer and use of priority renewable technologies in Zambia	Various	US\$2.7m	Grant
Renewable Energy Resource Mapping Project	World Bank		Map solar and wind resource potential	Building energy infrastructure	US\$3.6m	Grant
Africa Clean Energy (ACE) Business Programme	DFID	  	Catalyze market-based approach for private sector delivery of SHS products and services	Distribution of solar products Early stage investment and de-risking of commercially viable projects	n/a	Grant
Health Services Joint Fund	Royal Norwegian Embassy, DFID and KfW		Support of the government's priority budget lines, for the implementation of the Health Sector Strategic Plan	Capacity building	US\$100m	Grant
Sustainable Energy for Rural Communities (SE4RC)	European Union	 	Enhance the socio-economic wellbeing of 30,000 rural men and women in Zimbabwe and Malawi through access to modern energy	Improved resilience of vulnerable communities	€7.3m	Grant

Africa Clean Energy (ACE) Business programme has a total budget of £65m, of which £18.4m has been spent as of 2019 across 14 priority SSA countries  
Sustainable Energy for Rural Communities (SE4RC) has a total budget of €7.3m split between Zimbabwe and Malawi  
Source: KOIS analysis



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Investment initiative	Funder	S4H Country	Objective	Fit with investment needs	Invested amount	Instrument
Solar Home System Kick-Starter Program for Malawi (under Power Africa initiative)	USAID		Catalyze increased investment and rapid growth in energy sector over a three-year period	Developing local ESPs	US\$1.5m	Grant
Energy Sector Management Assistance Program (ESMAP)	Austria, DFID, Sida, SDC, World Bank et al		Mapping solar resource mapping	Capacity building	US\$70m	Grant
Malawi Electricity Access Project	World Bank		Increase electricity access	TA and Capacity Building	US\$150m	Grant, loan
Solar Energy for National Vaccine Store in Lilongwe	Gavi, the Vaccine Alliance		Electrify medical warehouses	Capacity building	US\$1.2m	Grant
Standalone solar systems for rural health posts	Gavi, the Vaccine Alliance		Electrify 50 small rural facilities	Capacity building	US\$935k	Grant
UNICEF Health section	UNICEF		Broad annual budget to implement various health projects	Capacity building	US\$20m	Grant

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Investment initiative	Funder	S4H Country	Objective	Fit with investment needs	Invested amount	Instrument
Zimbabwe Multi-Donor Trust Fund	Governments of Australia, Denmark, Germany, Norway, Switzerland, Sweden, and the United Kingdom		Water & sanitation and power projects	Infrastructure development	US\$145m	Grant
Zimbabwe Reconstruction Fund (ZIMREF)	Governments of Germany, Norway, Sweden, Switzerland and the United Kingdom ; European Union, State and Peace Building Fund (World Bank)		Strengthening of Zimbabwe's systems for reconstruction and development	Infrastructure development	US\$44.3m	Grant